

DISCUSSION PAPER SERIES

IZA DP No. 11447

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**Gerard J. van den Berg**

*University of Bristol, IFAU Uppsala, IZA, ZEW and CEPR*

**Bettina M. Siflinger**

*Tilburg University*

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## ABSTRACT

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# The Effects of Day Care on Health During Childhood: Evidence by Age\*

This paper studies the effects of day care exposure on behavioral disorders and mental and physical health at various ages during childhood. We draw on a unique set of merged population register data from Sweden over the period 1999-2008. This includes merged information at the individual level from the inpatient and outpatient registers, the population register and the income tax register. The outpatient register contains all ambulatory care contacts including all contacts with physicians and therapists. Visits are recorded by day, and comprehensive diagnoses are recorded for each visit. By exploiting variation in day care exposure by age generated by a major day care policy reform, we estimate cumulative and instantaneous effects on child health at different ages. We find a positive cumulative impact on behavior at primary school ages, in particular for children from low socio-economic status households, and substitution of infections from primary school ages to low ages. All this affects health care utilization and leads to a moderate reduction in health care costs. Results are confirmed by analyses based on a sibling design and on regional and household-specific components of day care fees.

**JEL Classification:** I12, J13, J14, C23, C25, C83

**Keywords:** child care, pre-school, infections, non-cognitive ability, behavioral disorders, illness, education, health registers, day-care fees

**Corresponding author:**

Bettina M. Siflinger  
Department of Econometrics and Operations Research  
P.O. Box 90153  
5000 LE Tilburg  
The Netherlands  
E-mail: [b.m.siflinger@uvt.nl](mailto:b.m.siflinger@uvt.nl)

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# 1 Introduction

During the past decades, many countries have pursued policies to stimulate day care attendance of young children. The empirical evidence on effects of day care<sup>1</sup> attendance on child outcomes has almost exclusively focused on cognitive abilities as measured by school marks or the level of education. However, day care can also affect the health and non-cognitive abilities of children, and those outcomes may have impacts over the full life span as well.

This paper studies the effects of day care exposure on behavioral disorders including social disorders and mental and physical health development during childhood. We draw on a unique set of population register data from the province of Skåne (i.e., South Sweden) over the period 1999–2008. This includes merged information at the individual level from the inpatient and outpatient registers, the population register and the income tax register. The out-patient register contains all ambulatory care contacts with physicians and therapists including all visits and telephone calls. Contacts are recorded by the hour, and comprehensive diagnoses are recorded by the health care providers in real time for each contact. The in-patient register contains all contacts with the medical sector that lead to overnight hospital stays. The population register and income tax register capture individuals' labor market status and earnings. The multigenerational register provides the connections between children, each of their parents, and their siblings.

The diagnoses are expressed at the 4-digit level of detail of the comprehensive “International Statistical Classification of Diseases and Related Health Problems” (ICD) system (version 10). This distinguishes between thousands of possible diagnoses. Naturally, this includes the diseases that are common in childhood, such as various infections and worms. It also includes diagnoses of anti-social behavior, ADHD, problems with aggression control, problems with concentration (such as a limited attention span), anxiety, depression, eating disorders, and schizophrenia. Typically, each contact leads to more than one recorded ICD–10 code, to fully capture all features of the diagnosis.

Our empirical analysis exploits a major national day-care reform in January 2002, called the maximum fee rule reform (or “maxtaxa”). The centerpiece of this reform was the introduction of a rather low upper bound for fees, effectively reducing day care fees for most children 1–5 years old by a large amount (Brink, Nordblom, and Wahlberg (2007)), together with an expansion of supply through the building of new centers and training of new day care workers. As it happened, the reform led to a rapid increase in attendance from about 70% to about 85% without any major rationing or queueing. The Swedish day care program is recognized by the UN to be the best in the world (Bremberg, 2009). It uses a so-called “educare” concept in which care and education are combined and in which cognitive as well as non-cognitive skills are to be trained. It

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<sup>1</sup>Throughout the paper we use the terms “day care” and “child care” interchangeably, in accordance to the literature. “Pre-school” is sometimes also used as an equivalent term.

includes a healthy breakfast and a warm lunch, and these are mostly freshly prepared. There is also some education on hygiene. After the reform, the typical fee per child per month was about 100 Euro. Previous work has established no reform effects on female labor supply at the intensive or extensive margin (Lundin et al., 2008) and virtually no effects on fertility (Mörk et al., 2013).

We exploit the variation in children’s age of first day-care exposure that is generated by the maximum fee rule reform. Specifically, we compare age-specific health outcomes of exposed and non-exposed children. Outcomes right after the reform are informative on instantaneous effects, whereas outcomes some years later are informative on effects of cumulative exposure over specific age intervals. Our observation window allows us to study effects of cumulative exposure over periods of up to 6 years. We also use external information on day care fees per municipality and household type before and after the implementation of the maximum fee rule reform to examine the monetary aspect of the effect in more detail.

As noted above, part of the vast array of ICD–10 codes in our data are informative on non-cognitive abilities and behavioral disorders. These are important features of child development. It is well-documented that many non-cognitive abilities can be acquired in early childhood, i.e. at the typical day care attendance ages. Non-cognitive abilities are determinants of a wide range of late-life outcomes such as earnings, further educational attainment, and criminal behavior (see for instance Conti, Heckman, and Pinto (2016), Cunha and Heckman (2008)). Note that our data do not provide observations of all non-cognitive *abilities* among all children. Rather, they contain observations in real time by health care professionals on behavioral disorders, anti-social behavior, and mental health issues. For children without symptoms in a given time interval the non-cognitive abilities that we observe in that interval are simply that such symptoms or diagnoses are absent. A small number of studies has examined day-care effects on non-cognitive outcomes more in general.<sup>2</sup> These outcomes are typically recorded by way of surveys. They may be subject to underreporting or non-response or to variability in the perception or definition of outcomes across children or parents. With behavioral and social disorders, parents or schools may feel embarrassed disclosing problems through questionnaires or interviews. Naturally, surveys can only record information retrospectively. That complicates a precise analysis of the age of onset and the identification of sensitive ages, which are within the realm of our study design.

Evidence on the impact of day care on physical health development during childhood is also scarce, even though physical health at school entry is known to be positively

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<sup>2</sup>See e.g. the pioneering study by Datta Gupta and Simonsen (2010). They consider Danish day care and do not find average effects on children’s non-cognitive outcomes while outcomes of boys from poorer households seem to deteriorate. Pingault et al. (2015) presents a correlational study on day care attendance and social behavior and includes a summary of literature that has found a positive association.

associated with subsequent cognitive outcomes.<sup>3</sup> A number of epidemiological and paediatric studies have examined the association between day-care attendance and sickness and medication usage, but much of this literature does not take the endogeneity of day-care attendance into account (see e.g. Rasmussen and Sundelin, 1990, and Côté et al., 2010). Hedin et al. (2007) find that the strength of the association strongly depends on which other covariates are used. Anecdotal evidence suggests that infectious diseases are particularly common in the first year of attendance, but this leaves scope for more causally oriented evidence. The age of highest exposure to infections may have important long-run consequences. On the one hand, according to the so-called hygiene hypothesis (Strachan, 1989), infections at young ages foster the development of the immune system, thus improving health at higher ages, in particular regarding asthma and allergies.<sup>4</sup> To the extent that good health at schoolgoing ages reduces sickness absence at school, a substitution of infectious diseases from schoolgoing ages to earlier ages may lead to an improved cognitive development.<sup>5</sup> On the other hand, infections often lead to the usage of antibiotic medication. There is ample evidence that day care attendance is associated with a dramatically higher number of antibiotics prescriptions (e.g. Thrane et al, 2001) and that the usage of antibiotics at very young ages is associated with obesity and other health problems later in life (see for instance Mbakwa, Scheres, Penders, Mommers, Thijs, and Arts (2016) or Li, Chen, Ferber, and Odouli (2016) for a recent discussion).

In the economics literature, a number of studies have analyzed the introduction of subsidized day care in Quebec, starting with the pioneering work by Baker, Gruber, and Milligan (2008). These studies have detected negative short-run and long-run effects on child health (Baker, Gruber, and Milligan (2008), Kottenlenberg and Lehrer (2014b), Kottenlenberg and Lehrer (2014a), Baker, Gruber, and Milligan (2015)). These findings stand in contrast to those in a range of studies that did not find any significant negative but sometimes even positive effects of day care on later child health (see for instance Ball, Castro-Rodriguez, Griffith, Holberg, Martinez, and Wright (2000), Ball, Holberg, Martinez, and Wright (2002), Bradley and Vandell (2007), Dunder, Tapiainen, Pokka, and Uhari (2007) or Côté et al., (2010)). One relevant factor in this discussion is that the Quebec program involved rather mediocre care quality (see e.g. Japel et al., 2005). Below, wherever we make comparisons to other studies, it is important to keep in mind that the quality of the Swedish day-care system is unsurpassed. As such, these comparisons serve as inputs for discussions of day-care quality aspects.

In our paper we pay particular attention to the question whether effects depend on parental socio-economic status (SES). Such effect heterogeneity has been found in studies

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<sup>3</sup>See e.g. Peet et al. (2015) for a study on physical health at school entry and cognitive outcomes with micro data from several countries, controlling for parental background.

<sup>4</sup>However, in general such protective effects are rather expected to take place at ages beyond those in our dataset; see e.g. Hagerhed-Engman et al. (2006).

<sup>5</sup>See Blau and Currie (2006) for an overview of the evidence for positive effects of day care on cognition in primary school.

examining cognitive outcomes. Notably, the cognitive gains from German public day care programs are largest among children from disadvantaged backgrounds and immigrants (see Felfe and Lalive (2014) and Cornelissen, Dustmann, Raute, and Schönberg (2017)).

Our data contain a health care cost variable for each and every contact between a child and a health care provider. This enables us to assess the effect of day care on these costs. In particular, we can study intertemporal substitution of costs from later ages to earlier ages, as a result of day care. Existing studies on the societal costs for care and treatment of illnesses of children in day care often ignore the fact that such costs may be compensated by savings when the child enters primary school (see e.g. Enserink et al., 2014).

The paper is organized as follows. Section 2 describes the Swedish day care system and the maximum fee rule reform as well as Swedish health care, and it discusses potential channels for health effects. Section 3 describes our data and the empirical strategy. Section 4 presents the main empirical findings. Section 5 reports results from a heterogeneity analysis and from robustness checks. Section 6 presents results from the empirical analysis of health care utilization. Section 7 concludes.

## **2 Institutional background**

### **2.1 The Swedish day care system and the January 2002 “max-taxa” reform**

Sweden has a long tradition of widespread public day care, leading to very high levels of day child care utilization compared to other European countries. In recent years, more than 90% of all children in the age group 3–5 attended day care (OECD (2010)). Rates are similarly high for 1–2 years old children (Mörk, Sjögren, and Svaleryd (2013)). Municipalities are obliged to provide highly subsidized, high-quality care to children whose parents are working or studying during regular work hours. Maternal labor supply in Sweden is high; in 2000, 86% of mothers with pre-school children and 94% of mothers with school children were employed (Björnberg and Dahlgren (2005)), and the majority of Swedish mothers is working full-time (more than 35 hours/week).

Section 1 already listed some distinguishing features of the Swedish day-care system. Day care availability lasts until entry into the school system at age 6. Due to the lengthy mandatory parental leave period, day care attendance before age 1 is virtually absent. Day-care centers are open from 6.30 am until 6.30 pm. The average number of hours attended per week and per child is 32 (see the annual reports of the National Agency for Education and studies cited in this subsection).

In the decades before the 2002 reform, the national government had delegated the design and implementation of the day-care price schedule to municipalities (Hanes, Holmlund, and Wikström (2009), Mörk, Sjögren, and Svaleryd (2013)). In the early 1990s,

Sweden was hit by an economic crisis which led to considerable cutbacks in public spending, also in the child care sector. As a consequence municipalities raised day care fees and connected the fee levels more strongly to household income and the time spent in day care. In addition, municipalities introduced more stringent eligibility rules in order to reduce costs.<sup>6</sup> By 1998, the range of the average fee across municipalities was about 10,000–12,000 Swedish Krona (SEK) per year (about 1300 Euro per year). It should be noted that in all years, day care was heavily subsidized. User fees counted for only 16% of the municipalities’ total costs for day care in 1999 (Brink, Nordblom, and Wahlberg (2007)).

In 1998, the left-wing Social Democrat party won national elections and announced a major reform of day care. The reform bill was passed by parliament in November 2000. Its cornerstone was the maximum fee rule or “maxtaxa” which came into place in January 2002. Implementation was voluntary at the municipality level but virtually all municipalities adopted it. As mentioned in Section 1, this was accompanied by a concurrent massive expansion of day care availability. Municipalities received a granted compensation by the Swedish government to implement the reform, to balance the lower fees, and to ensure constant child care quality. After the reform, user fees only covered 10% of the total day-care costs (Brink, Nordblom, and Wahlberg (2007)). Other aspects of the reform were that children of parents who are unemployed or on leave received the right for a day care slot for at least 15 hours per week (see Vikman, 2010). On January 1, 2003, a universal preschool which is free of charge for 15 hours per week was guaranteed to all 4–5 year old children. As we explain below, our data sources lead us to focus primarily on the key reform measure, which is the fee reduction in January 2002 in conjunction with the expansion of day care availability.

Table 1: The maximum fee rule schedule, January 2002

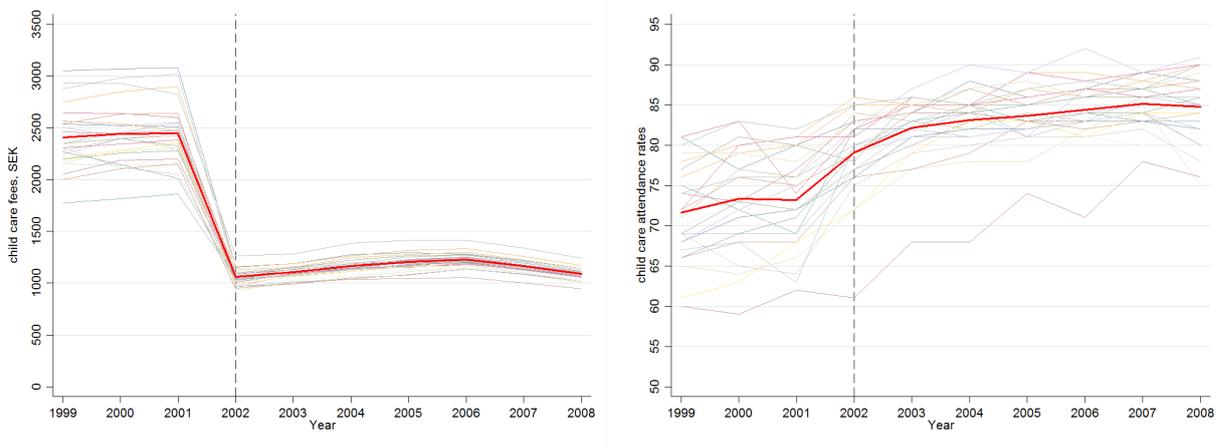
	<b>percent of HH income and max fee / child aged 1-5</b>
1st child	3 percent of HH income – maximum: 1,140 SEK/month (~ USD 135)
2nd child	2 percent of HH income – maximum: 760 SEK/month (~ USD 90)
3rd child	1 percent of HH income – maximum: 380 SEK/month (~ USD 45)
4th child and up	no charge
maximum total fee per HH	2,280 SEK/month (~USD 270)

Sources: Skolverket (2003).

<sup>6</sup>For example, children whose parents became unemployed could not keep their day care slots. Also, children of parents on leave experienced great difficulties in keeping their slots.

Table 1 summarizes the day-care fee schedule after the reform. It consists of two components. First, the fee per child is now determined as a fixed percentage of the household income. Thus, the new day-care prices only vary with household income and the number of children. Second, the prices for day care are capped at a maximum monthly income of 38,000 SEK ( $\approx$  USD 4,520)<sup>7</sup>. Effectively, the highest possible fee was set to 2,280 SEK per month (see Lundin, Mörk, and Öckert (2008), Mörk, Sjögren, and Svaleryd (2013)).

The reform affected actual day-care prices in Sweden. For a full-time working household with two children and an average income, the average monthly price across municipalities decreased from about 2,800 SEK to 1,800 SEK, corresponding to a fee reduction of about 12,000 SEK per year. This corresponds to a median fee reduction of about 40% for this household type (Skolverket (2003)). Before the reform, this household type faced a range of price differences across municipalities of 2,400 SEK per month. After the reform, this dropped to about 850 SEK per month.



(a) Average day care fees per household

(b) Aggregated day care attendance, age 1–5

Figure 1: Day care attendance rates and day care prices per municipality over time, region of Skåne (sources: see Subsection 3.3 and Section 4).

Figure 1 provides (a) the municipality specific development of day care fees and (b) day care enrollment rates, for the years 1999–2008. The thin curves in the background are municipality-specific trends. The solid curves in the front are the municipality averages. The day care fees are calculated from the survey information for each household in each municipality in our sample. Panel (a) illustrates that day care fees vary considerably before the implementation of the reform but only exhibit small differences after 2002. This panel also shows the size of the drop in fees due to the reform. Panel (b) shows that in 1999, about 72% of the children in the region of Skåne attended public day care. Directly after the reform this increased substantially, and eight years on it had increased

<sup>7</sup>This is the threshold introduced in 2002. In 2004 this threshold was increased to 42,000 SEK  $\approx$  USD 4,820.

to nearly 85%. Average attendance times per child did not change after the reform (see Mörk, Sjögren and Svaleryd, 2013).

Table 2 provides the development of day-care quality indicators, the municipalities' total day care expenditures, and municipal day care supply. The average group size and the fraction of educated staff have been constant over time. The municipality-specific expenditures as well as the number of day care facilities increase over time. Not surprisingly, the total number of day care personnel increases along with the expansion of the system. In sum, the quality of public day care does not appear to have suffered from the reform (see also Mörk, Sjögren, and Svaleryd (2013)).

Table 2: Child quality, municipal expenditures and supply in Skåne, 1999-2008

		1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Enrolled	chil-	5.3	5.6	5.4	5.4	5.5	5.5	5.4	5.2	5.2	5.3
dren/careworker											
Share personnel with		54	55	55	54	55	54	54	54	54	55
training in pedagogics,											
%											
Annual municipal ex-		94	96	98	101	100	100	104	111	114	115
pensitures per child in											
1000 SEK											
Total number of staff		6,537	5,921	6,066	6,474	6,898	7,073	7,677	8,255	8,661	8,901
Total number of day care		.	6,283	6,114	6,371	6,616	6,576	6,769	7,076	7,324	7,447
centers Sweden											

Source: annual reports of the National Agency for Education in 1999-2008; see e.g. Skolverket (2002), these numbers refer to public day care facilities. Expenditures are calculated in 2010 prices.

## 2.2 Health care

In this subsection we outline the Swedish health care system in the years covering our observation interval. Health care is mostly public, organized at the county level. Within a county (such as Skåne), different communities have different health care centers (or primary care units) that house all out-patient care. Here, “out-patient” refers to all contacts with care providers that do not include at least one night’s stay, i.e., it refers to all ambulatory care, such as visits to physicians, dentists, therapists, emergency care units, specialized nurses, and physiotherapists. In addition, it covers consultations by telephone. Typically, a small rural municipality has only one such health care center. Larger cities have multiple centers. “In-patient” care, as opposed to out-patient care, refers to visits or spells at health centers or hospitals that include at least one night’s stay. These are mostly overnight hospital treatments.

Every individual is assigned to exactly one health care center. This is usually the nearest center. Each center has a team of physicians, first-aid workers, and nurses. In

case of a need to see a health care worker, including first-aid and emergency aid, an individual goes to the center and is helped by the next available appropriate health care worker. There is no path dependence in the identity of the health care worker across consecutive contacts. For a given contact reason, on a given day, incoming individuals are dealt with sequentially by the first available health care workers. Workers in the health care sector (from nurses to hospital specialists) are county civil servants. The health care system is funded through a proportional county tax on income. Health care usage is free, with the exception of a small deductible which in our observation window is capped at about 80 euro per adult person per year.

For children aged 0–5 years old primary preventive health care is organized in child health centers (CHC). CHCs cover about 99% of all children in Sweden in this age group and visits are free of charge.<sup>8</sup> The centers are led by either district nurses or pediatric nurses. CHCs offer regular health check-ups and vaccinations and they provide advice and support to parents. Family physicians or pediatricians also have the duty of examining the children 3–5 times during the preschool age. For school children, preventive health services and vaccinations are organized and provided by school nurses within schools. These services cover all children, and they are free of charge. Family physicians or pediatricians visit schools on a weekly basis (see Wettergren, Blennow, Hjern, Söder, and Ludvigsson (2016) for a comprehensive overview on the Swedish system for child health services; see also Gunnarsson, Korpi and Nordenstam, 1999, for a description of care arrangements for children in day care with special needs).

Sweden does not have a compulsory vaccination program. However, all children are recommended to participate in the general vaccination program. This program is free of charge and includes vaccinations against 10 diseases. Diphtheria, tetanus and pertussis are given three times in infancy, with a booster vaccination at 5–6 years of age and a second booster vaccination at 14–16 years of age. Polio, haemophilus influenzae type B infection (Hib) and pneumococcal infection are given three times in infancy, with a booster vaccination against polio at 5–6 years of age. Vaccinations against measles, mumps and rubella are given during the second year of life and a booster vaccination at 6–8 years of age. Children who are at high risk of infection are also offered vaccination against tuberculosis and hepatitis B. The vaccination coverage rate is close to 100% for diphtheria, tetanus, pertussis, Hib, polio, measles, rubella and mumps (Anell, Glenngård, and Merkur (2012), Wettergren, Blennow, Hjern, Söder, and Ludvigsson (2016)).

For our purposes, it is important to point out that the health care system did not change around the time of the “maxtaxa” reform, and that health outcomes do not display discontinuities around that time, at least among individuals who are not aged 1–5 and/or who are not directly affected by this reform. If this were not the case then any shift in outcomes of children aged 1–5 may be attributed to an alternative cause. Folkhälsomyndigheten (2014) displays average health outcomes for the full population

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<sup>8</sup>CHCs are financed and organized at the county level.

and health outcomes among adults over the past decades, and it is clear from this material that there were no discontinuities in the years of interest. If anything, outcomes move linearly over time in the years of our observation window.

## 3 Data and empirical strategy

### 3.1 Data registers

Our empirical analysis is based on a unique set of population register data from the county<sup>9</sup> of Skåne. It includes individual-level merged longitudinal records from the intergenerational register, the inhabitant register, the income tax register, the medical birth register, the in-patient register and the out-patient register. The in-patient and out-patient registers are from the “patient administrative register systems” from Skåne, administrated by the Regional Council of Skåne. They contain detailed records of all occurrences of in-patient and out-patient care for all inhabitants of the region, covering over one million of individuals for 1999–2008.<sup>10</sup> These registers have previously been used by Kristensson, Hallberg, and Jakobsson (2007) and Tertilt and van den Berg (2015). In the next subsection we discuss their contents in detail.

The health care registers are collected at the county level because they determine the monetary streams from the county to the various health care centers and hospitals. At the same time these register data are collected on the national level as part of the so-called “National eHealth” endeavor to improve efficiency in health care. Here, institutional variation in the health care systems across counties is used for “natural experiments” in the analysis of the connection between health care diagnoses and treatments and health outcomes. For this reason, the national health authorities place great value in the collection of reliable health-care diagnosis records.

In many countries in the world, individuals have a personal physician, and this is usually also the physician of the household members, including children with, possibly, behavioral disorders. For our purposes, the absence in Sweden of such a personal physician may be an advantage, as it reduces the likelihood that the physician adjusts diagnoses in the light of concerns about stigmatization of the family involved.

We now turn to the other registers. In Sweden, each individual has a unique identifier which is used to record all contacts with the health care system as well as the general public administration, tax boards, employment offices and so on. We use this to match the above-mentioned health care registers to individual information on socio-economic

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<sup>9</sup>The terms county, province and region are used interchangeably. The same applies to the terms municipality and community. The latter range from a collection of neighboring villages to a single city.

<sup>10</sup>A small number of health care providers (notably dentists) are private. The patient registers are organized by the public/private distinction. PASiS register contains all publicly provided in-patient and out-patient care, whereas PRIVA contains all privately provided care. The information in PASiS and PRIVA includes dates of admission and discharges, as well as detailed diagnoses and DRG-based costs.

and demographic conditions. Specifically, we merge the health care registers to a dataset that itself consists of a number of different registers. This dataset has been used before by Meghir and Palme (2005) and covers all persons born in Sweden between 1940 and 1985, their parents, and all their children. It includes variables from the annual LISA register which in turn builds on the income tax register. For individuals aged 16 and above, it includes employment status, incomes by type, level of education and marital status. This dataset is annual in the sense that each variable is only recorded once per year. It covers the years 1992–2002 and 2004–2006.<sup>11</sup>

As individual unemployment durations are often much shorter than a year, these data only allow for a limited characterization of the whether an individual is unemployed in a given calendar year. Following Tertilt and Van den Berg (2015), we use two sources of information. First, we observe whether the individual is employed in November of a year. Secondly, we observe total annual income from labor and the total amounts of sickness absence benefits, parental leave benefits, disability benefits, and unemployment benefits, received in a year. Accordingly, we define an individual to be unemployed in a year if one of the following two conditions applies. First, the individual receives no labor income, sickness absence benefits, disability benefits or parental leave benefits but does receive unemployment benefits. Secondly, the individual is not employed in November but receives labor income, sickness absence benefits, disability benefits or parental leave benefits during the year.

The dataset also includes the inhabitant register, which we use to obtain detailed residence information for the population in Skåne. Further, the intergenerational register allows for linkage of children to their siblings and parents. The intersection of the health care registers and the Meghir and Palme (2005) dataset contains about 1 million individuals, which is the vast majority of inhabitants of Skåne in 1999–2008. The data do not contain school test scores for the cohorts of children that we study.

We augment the data with aggregate statistics on municipality-specific unemployment rates and population density indicators from Statistics Sweden. We finally add information on day care fees per municipality and household type. In Skåne, 26 of 33 municipalities provided the latter. We exclude the other 7 municipalities (Svalöv, Burlöv, Vellinge, Östra Göinge, Höör, Klippan and Lund).

From all this we construct a panel data set which comprises the children born between 1993–2004 and living in the region of Skåne between 1999–2008. The analytic sample consists of 562,874 yearly observations covering 115,034 children observed at ages 1–7 in the years 1999–2008.

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<sup>11</sup>The LISA registers for the years 2007 and 2008 were not available at the time at which we applied for and received the data. Variables from the LISA register for the year 2003 are not provided to us. See SCB (2009) for a detailed description of the variables in the LISA register.

## 3.2 Diagnosis variables

We define measures for health and health care utilization using ICD–10 codes. Since the data set contains more than 7000 ICD–10 codes on a 4–digit level, we collapse them into broader 2–digit and 3–digit categories to obtain the main outcomes of interest. We moreover aggregate them into calendar years and construct binary outcome variables, indicating whether a child has been diagnosed with a specific condition in a given year or not. As an additional outcome we compute the annual number of diagnoses.

Our core physical health measures capture the following three sets of conditions: infections, ear problems, and respiratory diseases. Infectious diseases are categorized in ICD–10 codes A00–B99. This group of diagnoses includes any bacterial infections, general viral infections, viral infections characterized by skin or mucous membrane lesions, mycosis, and infections of the intestines. Ear problems are represented by the ICD–10 codes H60–H95. These codes comprise diagnoses on the internal ear, the middle ear and the external ear. In our sample of children most diagnoses are related to middle ear infections (suppurative and non-suppurative otitis media). Respiratory diseases are represented by ICD–10 codes J00–J99. Typical childhood respiratory diseases are acute upper respiratory diseases (cold, sinusitis, pharyngitis, tonsillitis, croup), lower respiratory infections (bronchitis and bronchiolitis due to RS virus), influenza and viral/bacterial pneumonia, and chronic respiratory diseases.<sup>12</sup> The three sets of codes are mutually exclusive; however, the underlying conditions are closely related. In particular, many diagnoses concern contagious diseases that are common in childhood and that are transmitted by viruses, bacteria or other microbae. These are infections that may go along with respiratory problems and subsequent ear problems. Also, some diagnoses in the second and third set concern inflammations resulting from infections. On the other hand, some, like asthma, may be affected by a lack of previous exposure to dirt and infections, at least according to the hygiene hypothesis.

To capture behavioral problems, non-cognitive abilities, and mental health problems, we use the ICD–10 codes F00–F99. Among children, these are mostly disorders of the psychological development (speech, language, scholastic and motor developmental disorders), behavioral and emotional disorders (ADHD spectrum, aggression, neurotics, anxiety, social functioning, tics) that have their onset typically during childhood. Below, for brevity, we occasionally use the term mental health to refer to the full set of behavioral problems, non-cognitive abilities and other problems captured by F00–F99.

An additional set of outcome variables relates to health care utilization. We construct the total number of annual medical contacts as well as the number of annual preventive visits and the number of annual acute visits from our data. Preventive visits mostly comprise general health checks and vaccinations. Acute visits refer to unscheduled sickness visits and ambulatory care. Table 3 provides an overview on the age-specific annual

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<sup>12</sup>An overview of the most commonly diagnosed childhood diseases is in Table A.1 in the Appendix.

incidence rates of health diagnoses and on health utilization. Incidence rates for physical health diagnoses as well as the numbers for health utilization decrease with increasing age. The incidence rate for mental health condition increases from age 2–3 to age 4–5 and then slightly decreases.

Table 3: Descriptive statistics of measures of mental health, physical health, and health utilization

	age 2–3	age 4–5	age 6–7
	N = 138,257	N = 167,104	N = 164,054
mental health problems	0.023	0.086	0.060
infections	0.142	0.087	0.061
ear problems	0.205	0.161	0.118
respiratory diseases	0.293	0.220	0.176
nr physical health conditions/yr	2.58	2.32	1.19
nr medical visits/yr	5.304	4.681	3.458
nr preventive visits/yr	0.900	0.821	0.282
nr acute visits/yr	1.701	1.196	0.923

### 3.3 Empirical strategy

To identify the instantaneous effects of day care exposure and the effects of cumulative exposure on children’s physical and mental health, we exploit variation in day care exposure across different ages generated by the maximum fee rule reform. More precisely, we compare health outcomes of children being subject to the reform at specific ages to children not being subject to the reform at the same age.

Figure 2 illustrates how children were affected by the maximum fee rule. Since the reform took effect in January 2002, children aged 6 years and older at that point in time were never exposed. In contrast, children born after December 2000 were fully exposed to the maximum fee rule at all relevant childhood ages. For this group of children we may estimate effects of cumulative exposure from age 1 until some later age, at any possible later age, including ages beyond day-care ages. For sake of brevity, we refer to these as “cumulative effects”. For children aged between 1 and 6 in January 2002 we may estimate instantaneous effects on health outcomes that are realized in the year after the reform was imposed. These instantaneous effects cannot be obtained from data on children exposed from age 1, except of course for effects of exposure of the youngest age group on outcomes in the first year after the reform, since in this special case cumulative and instantaneous effects coincide.

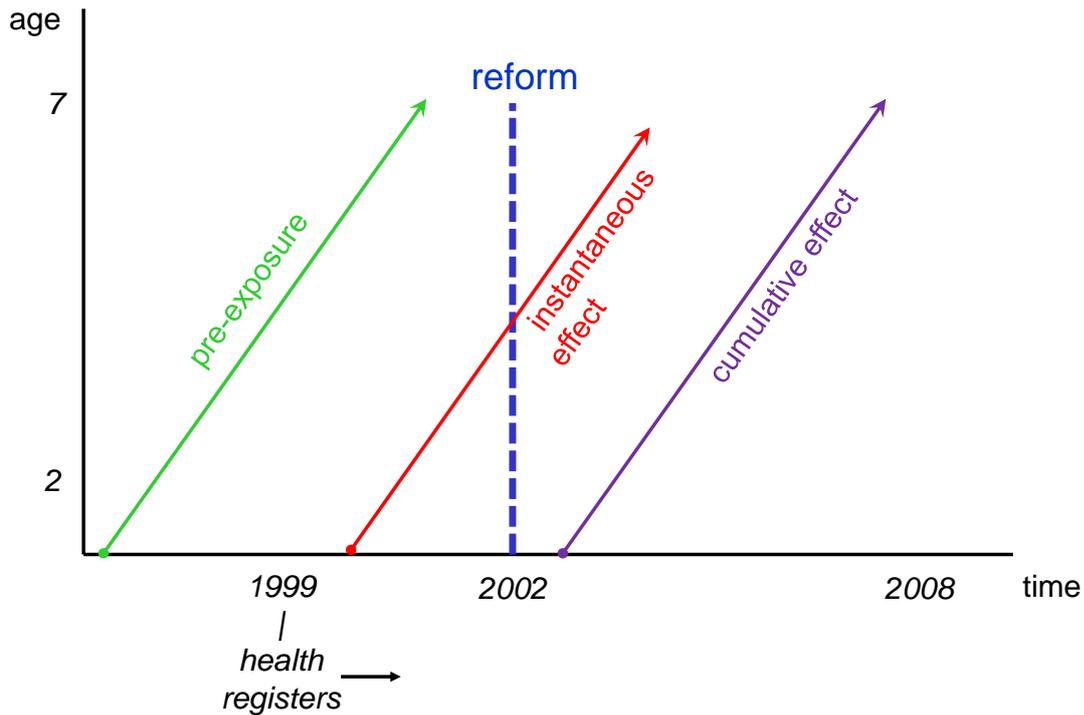


Figure 2: Study design. Note: “cumulative effect” means: effect of cumulative exposure.

Since we do not observe day care attendance of children on the individual level,<sup>13</sup> this empirical strategy provides us with intention-to-treat effects of day care exposure on children’s physical and mental health. This effectively interprets the associations between the post-reform regime and the health outcomes as being indicative of effects of day care attendance on health. This is consistent with the fact that the reform led to an increase in attendance, or, in other words, with a substitution of informal care arrangements by public day care. However, in principle, the fee reduction could also affect child health in other ways. First, it may lead to increased maternal labor supply and the latter may affect health in its own right. However, we already know from Lundin, Mörk, and Öckert (2008) that maternal labor market supply has not been affected by the reform, neither on the extensive nor on the intensive margin. Secondly, it may affect fertility. If day care fees decrease, households can afford more children. Siblings may be an important factor for social development and physical health. However, we already know from Mörk, Sjögren, and Svaleryd (2013) that fertility has not been affected apart from a mild increase in first births for formerly childless couples, but such first newborns after 2002 are not quantitatively relevant in our study design. Thirdly, the ensuing expansion of the day care system could adversely affect its quality and through this the health of

<sup>13</sup>Our data share this feature with the existing literature on Swedish day care with merged register data.

the enrolled children. However, recall from Subsection 2.1 that all the available evidence points out that there were no changes in day-care quality after the reform, so that this pathway can be ruled out as well. Fourthly, the cap in day care prices may serve as a positive income transfer and the additional disposable income may be used for investments in child quality. For example, the additional income may now be spent on purchasing market goods, such as music lessons or books, affecting child health. However, it should be borne in mind that the fee reductions and the expansion of the system are funded through national taxes that are partly paid by households with small children, thus mitigating the size of the positive income transfer for them (see e.g. Brink, Nordblom and Wahlberg, 2007). To investigate whether this final pathway challenges the exclusion restriction when the reform is interpreted as an instrumental variable for health effects of day-care attendance, we augment our analysis with a sensitivity analysis that exploits plausibly exogenous variation in the magnitude of the price drop due to the reform. In addition, our analyses with sibling fixed-effects should be less sensitive to income transfer effects than the baseline analyses.<sup>14</sup>

In most of the analyses we merge children’s ages into three age groups, namely age 2-3, age 4-5, and age 6-7. We make this distinction<sup>15</sup> for two main reasons. First the Swedish education system encompasses three curricula: one for pre-school, one for compulsory schooling; and one for upper secondary schooling. The first curriculum covers all children aged 1-5 years, and the second covers all children from age six to ninth grade (OECD (1999)). Second, children suffer from different health conditions at different ages, and vaccinations are planned along an age-specific schedule. Measuring children’s health by age brackets allows us to evaluate effects that are non-linear in age. Note that our observation window only allows for children’s health outcomes below age of 8.

To formalize the effects of cumulative exposure up to a given age group  $a$  on a given health outcome  $y$ , we express the outcome  $y_{imt}$  for child  $i$  in municipality  $m$  and year  $t$  to exposure from age one up to the age group  $a$ , controlling for covariates,

$$y_{imt} = \alpha_i + \beta_1 \mathbb{1}[\text{exposed from age one to } a]_i + \mathbf{z}'_i \boldsymbol{\gamma} + \mathbf{x}'_{imt} \boldsymbol{\delta} + f(t) + \varphi_m + \varepsilon_{imt} \quad (1)$$

where for convenience we omit the index  $a$ . In the equation,  $f$  is a quadratic time-trend function,  $\varphi_m$  is a municipality-specific fixed effect,  $\alpha_i$  is an individual-specific random effect,  $x$  are covariates and  $\varepsilon_{imt}$  is an i.i.d. error term. The indicator function  $\mathbb{1}[\cdot]$  takes the value 1 if and only if its argument is true. The parameter of interest is  $\beta$ , providing us with an estimate of the effect of cumulative day-care exposure at different ages. For a

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<sup>14</sup>Studies on day care effects on cognitive outcomes in other countries find that the substitution of informal to formal day care is a more important implication of day-care supporting policies than changes in maternal labor supply. See in particular Havnes and Mogstad (2011, 2014) for Norway and Felfe and Lalive (2014) for Germany.

<sup>15</sup>It should be pointed out that age 2 includes outcomes of children from age 1.5 to 2.5, etc. It would be problematic to include outcomes at age 1 in the empirical analysis because they include outcomes of children aged between 6 and 12 months who normally do not attend day care.

given individual, the random effect has the same value in different years  $t$  at which the individual's age is within the age group  $a$ . Equation (1) is estimated for each outcome variable separately, and, given the outcome variable, for each age group  $a \in \{ 2-3, 4-5, 6-7 \}$  separately. Thus, we do not impose related individual random effects across outcome variables. Following Cameron and Miller (2015) we allow for clustering of the error terms at the municipality level in addition to the municipality-specific fixed effects  $\varphi_m$ . The term  $\mathbf{z}'_i\gamma$  controls for the instantaneous and cumulative effects for children that have been exposed starting with an age strictly above age one. Accordingly, in each estimation we include children that were exposed to the reform as of  $a$  but not before that and we control for that.

To target the instantaneous effects, we restrict the sample to children that were exposed for the first time at age  $a = 4-5$  (that is, they turned 4 or 5 in 2002) and to children that turned 5 before the reform, and we measure the outcomes at the same age  $a$ . Accordingly, the instantaneous impacts are estimated from the following Equation (2),

$$y_{imt,a} = \alpha_i + \beta_1 \mathbb{1}[\text{exposed from age } a]_i + \mathbf{z}'_i\gamma + \mathbf{x}'_{imt}\boldsymbol{\delta} + f(t) + \varphi_m + \varepsilon_{imt} \quad (2)$$

For a second set of estimates, we use the day-care fees per child that are calculated from specific formulas. More specifically, we exploit the variation in the change in day care fees across municipalities generated by the maximum fee rule reform. The annual day care fee a household is charged for per child in a specific municipality is a function of household income and the ages and number of children (Lundin, Mörk, and Öckert (2008), Mörk, Sjögren, and Svaleryd (2013)):

$$P_{jm} = f_m [\text{HH income}_j, \text{ages children}_j, \text{nr children}_j], \quad (3)$$

where  $m$  denotes the municipality and  $j$  refers to a specific household. Since we do not observe day care attendance rates at the individual level, we proceed as if all children of day care eligible age are enrolled. We compute the median day care fees per municipality a household was on average charged per child and calculate the change in these numbers after the maximum fee rule reform was implemented. Taking the 25<sup>th</sup> and 75<sup>th</sup> percentile of this distribution as cut-off values defines three groups of municipalities with high, medium and changes in day care fees<sup>16</sup>. By interacting the exposure dummy  $\mathbb{1}[\text{exposure age } a = 1]_i$  with the respective municipality group dummies, we obtain an estimate on whether the health effects of cumulative exposure are heterogeneous with respect to the magnitude of the reform-induced fee reduction.

We add a number of covariates to all specifications: gender, the annual household income, the number of kids in household, the number of older siblings, the age of the child and the age of the mother, whether mother and/or father are unemployed, whether parents live together, whether a child moved, log birth weight, whether children are

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<sup>16</sup>The change in day care fees varies from a 38% reduction in Bromölla up to a 61% reduction in Hörby.

twins, dummies for the season the diagnoses has been made, the local unemployment rate and local population density. Standard errors are clustered at the municipality level.

## 4 Results

### 4.1 Cumulative and instantaneous effects

Table 4 displays the results for the cumulative effects of day care exposure on health during childhood, obtained from estimating equation (1). At ages 2-3, being exposed to the reform from age one increases the probability of infectious disease diagnoses by 1.8 percentage points. Moreover, these children have a significantly higher probability of suffering from respiratory diseases (3.6 percentage points). The latter persists into ages 4-5.<sup>17</sup> The results for ages 6-7 suggest that the increased prevalence of infections at lower ages is to some extent subsequently compensated by a reduction in prevalence at higher ages. Or, in other words, the children not exposed to day care catch up on their infectious disease load once they go to primary school. In particular, after school entry, the cumulative probability of ear problems is lower among children exposed to day care than among those who were not. Recall that ear problems are closely connected to infections.

In sum, the results on physical health provide some evidence for a day-care-driven intertemporal substitution of illness spells, from the first years of primary school towards the first years of day care. This makes sense: children become immune to a specific infection once they have had one illness spell, and they are likely to obtain their first illness spells once they are surrounded on a daily base by many other children. If their first classroom-like experiences are at day care then they experience many infections in their first years of day care and as a result they are immune against infections when they enter primary school. The findings are also in accordance with the hygiene hypothesis: early exposure to day care initiates an immunization process leading to worse physical health in the short run but better physical health in the longer run.

Turning to mental health in the broad sense of the word, we do not find a significant impact of day care exposure at ages 2-3. However, the effect is beneficial, and as age increases, the cumulative day-care effect becomes more and more beneficial. After age 3, the effect is highly significant. At ages 4-5 and at ages 6-7, the probability of adverse mental health diagnoses decreases by 2.7 and 2.9 percentage points, respectively.<sup>18</sup> Thus,

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<sup>17</sup>It has been shown before that day care at such early ages is associated with a higher infectious disease burden, and that this association weakens with age in day care; see e.g. Enserink et al. (2013). That study does not control for selection on unobservables.

<sup>18</sup>This result is in line with studies finding positive gains of early-life care programs on outcomes during schooling age and later in life (see for instance Campbell, Conti, Heckman, Moon, Pinto, Pungello, and Pan (2014) for the Carolina Abecedarian Project (ABC) and Carneiro and Ginja (2014) for Head Start in the US.)

Table 4: Effects of cumulative day-care exposure on children’s physical and mental health

	mental health problems	infections	ear problems	respiratory diseases
N=138,257		age 2–3		
exposed: from age 1	-0.004 (0.003)	0.018** (0.008)	0.019 (0.019)	0.036** (0.015)
N=167,104		age 4–5		
exposed: from age 1	-0.027*** (0.009)	0.008 (0.012)	0.010 (0.017)	0.051** (0.023)
N=164,054		age 6–7		
exposed: from age 1	-0.029*** (0.010)	-0.002 (0.011)	-0.023** (0.010)	0.008 (0.020)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

in the first schoolgoing ages, children previously exposed to day care have significantly less mental health problems (i.e., behavioral and social disorders) than those not exposed. Note that it is difficult to explain these results as being driven by increased awareness and reporting of behavioral and social problems by caretakers at day-care centers. After all, if the latter were important then one would expect results opposite to those in Table 4.<sup>19</sup>

The estimated coefficients in Table 4 are of considerable size when anchored to the baseline risks of the considered diagnoses. For instance, the probabilities of respiratory diseases and infections immediately increase about 12% at age 2-3. In contrast, the likelihood of being diagnosed with ear problems decreases by about 20% at age 6–7. The effects are even larger for mental health diagnoses. In relative terms these coefficients refer to an average reduction in the diagnoses of mental health issues by more than 25% in the population of children aged 4–5 and almost 50% in the population of children aged 6–7. Recall that these are ITT effects. In the light of the increase in attendance from about 70% to 85% it follows that the beneficial effects of day care on behavioral and social disorders, other mental health and non-cognitive abilities are substantial to say the least.

<sup>19</sup>Pingault et al. (2015) argue that effects of day care on social behavior may vanish in primary school when children who were in day care before mix with children who were not. This equilibrium effect is important in their setting but in Sweden virtually all children attend day care.

Table 5 reports the instantaneous impact of day care exposure for children aged 4–5 when the maximum fee rule took effect. We find an adverse instantaneous impact on respiratory conditions. In contrast, there is an immediate beneficial impact of day care exposure on mental health for these children. This shows that mental and behavioral problems are already reduced if the child enters at age 4–5. Also, respiratory diseases increase at the age of first exposure to day care, whether this is at age 2–3 or at age 4–5 (note that at age 2–3 the instantaneous and cumulative effects coincide).<sup>20</sup>

Table 5: Instantaneous effects of day-care exposure on children’s physical and mental health

	mental health problems	infections	ear problems	respiratory diseases
N=77,238			age 4–5	
exposed: from age 4–5	-0.020*** (0.005)	0.004 (0.004)	0.009 (0.007)	0.021** (0.009)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

## 4.2 Detailed diagnoses on physical and mental health and behavioral disorders

In the previous analysis we have focused on rather broad categories of physical and mental health outcomes. However, for policy makers it might be of predominant interest which childhood diseases are responsible for the found pattern. The ICD–10 codes are available in 4-digits – the highest available detail for medical diagnoses. For each of the main outcomes that is mental health, infections, ear problems, and respiratory diseases we select those subcategories that represent the most common childhood diseases (see Table A.1 in the Appendix for an overview). For mental health diagnoses these are developmental and behavioral impairments starting in early childhood. For infections we consider intestines, viral infections characterized by skin or mucous membrane lesions, other viral infections, bacterial infections, and mycosis. Ear infections are mostly characterized by middle ear infections. Subcategories of respiratory diseases are acute upper

<sup>20</sup>Our results on instantaneous and cumulative effects on physical health are in line with Côté et al. (2010). They observe actual attendance but do not control for possible selection on unobservables regarding attendance. Health outcomes are based on subjective and retrospective assessments with survey data.

and acute lower respiratory infections, chronic upper and chronic lower respiratory infections as well as influenza and pneumonia. For completeness we also consider impetigo as a skin-related infection and meningitis infections.

Table 6 displays the results for the cumulative exposure effect at age groups 2–3, 4–5, and 6–7. We do not find any negative impacts of day care on children’s probability of developmental or behavioral disorders. Indeed, the results suggest an improvement in the developmental dimension already at age 2–3. The probability of being diagnosed with developmental disorders strong decreases by 2.6 percentage points at age 4–5 and this positive impact persists into primary school age. To a large extent, the positive mental health development up to age 6–7 initiated by day care is also driven by a reduction in behavioral disorders (-1.4 percentage points) and in mental retardation (-0.4 percentage points)<sup>21</sup>. This result is consistent with other findings in the literature, stressing the component of cognitive and social stimulation of day care programs (see Nores and Barnett (2009) for a systematic review).

The detailed analysis of physical health outcomes reveals a strong immunization effect in particular for viral infections and acute upper respiratory diseases at age 2–3. This result is not unsurprising because those measures contain highly contagious conditions that are common among toddlers and pre-school children in day care, such as fifth/sixth disease, mc virus, a common cold or tonsillitis. Even though not statistically significant, the point estimate is also quite large for middle ear diseases, providing additional supportive evidence on the onset of an immunization process due to day care. One exception here are intestines: an early day care exposure leads to a reduction in intestines-related conditions, such as infections due to Rota/Noro virus or other viral diarrhea.

The impact on physical health is rather mixed at age 4–5. At age 6–7, children exposed to day care as of age one have a significantly lower probability of one percentage point of being diagnosed with specific viral infections, and they are less likely to be diagnosed with middle ear infections (-2.4 percentage points). We also consider accidents as a placebo measure of child health. As expected we do not find any effects of day care that are significantly different from zero.

Given the large number of health outcomes used in the analysis one might argue that multiple-hypothesis-testing issues arise. We address this by applying a stepdown bootstrap procedure with resampling from the empirical distribution to the single physical and mental health outcomes (Romano and Wolf (2005)). We set the family-wise error rate to a nominal level of  $\alpha = 0.05$  and generate 30 bootstrap samples for  $k = 14$  hypotheses per age group. The multiple hypothesis method broadly confirms our findings in Table 6 of correctly rejecting the null hypothesis on the 5% level (the results are in Table A.2 in the Appendix).

Finally, we split the detailed physical health diagnoses into transmissible and non-

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<sup>21</sup>Behavioral disorders mainly are ADHD-related and hyper-kinetic impairments. Mental retardation is also known as intellectual disabilities (D) or general learning disabilities.

transmissible diseases and into diseases with and without vaccines during childhood. The results are displayed in Table 7. At age 2–3, children exposed to day care have a significantly higher likelihood of getting diagnosed with transmissible diseases. At later ages however this effect is small and mostly insignificant. For diseases for which vaccinations are available we find a small but statistically significant impact of day care at age 2–3 but zero effects at later ages. We explain this findings by the high vaccination coverage rates in Sweden for typical childhood diseases<sup>22</sup>.

### 4.3 Effects by household income

It is interesting to examine whether the results depend on the parental socio-economic status (SES). To this aim we split the sample at the median of the household income distribution in 2001 and perform separate analyses for each of the two resulting subsamples. Table 8 presents the estimated effects of cumulative day-care exposure by income group. In short: they tend to have the same sign across income group and as in the baseline analysis in Subsection 4.1. Obviously, standard errors are now larger, and hence fewer coefficients are significant. However, the size of the coefficients tends to be larger for the low-income group, and by comparing the results to those in the baseline analysis it follows that the main conclusions from the latter analysis are driven by the low-income group.

In the high-income group, effects on mental health are beneficial, but they are insignificant at any age. The effects in the low-income group are larger, at least after age 3. Indeed, the children from low-income families receive significant mental health gains from cumulative day-care exposure as of age 4-5, and the size of this effect increases in absolute terms with increasing age. We also analyzed the effects at a finer level of diagnosis. At age 6–7, the mental health effects are driven by developmental and behavioral improvements for children from low income families. We view this as a key result of our paper, as it means that day care does a better job than informal care arrangements in preventing behavioral and social disorders among children from low SES households.

The table with results per detailed diagnosis (Table A.3 in the Appendix) also shows that, while children from high income families have a lower probability of being diagnosed with middle ear infections, all children experience a reduction in the diagnoses of viral infections at age 6–7, irrespective of the family background.

We also analyze the instantaneous effect at age 4-5 separately by household income (Table 9). The instantaneous impacts on mental health at age 4–5 are similar in size to the effects of cumulative exposure at that age. This means that the beneficial effects of day care on behavioral and social disorders among low-SES children only kick in with day care attendance starting at age 4. Interestingly, we find a significant beneficial instantaneous

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<sup>22</sup>For diphtheria, tetanus, pertussis, Hib, polio, measles, rubella and mumps the vaccination coverage rate is almost 100% (Anell, Glenngård, and Merkur (2012)).

effect among high-SES children at age 4-5. Combining this with the insignificant effect of cumulative exposure, this suggests among high-SES children, entry into day care at age 4-5 is more beneficial than entry at age 2-3, at least if the interest is in outcomes at age 4-5 and, possibly, later.

The fact that the estimated reform effects are larger for low-SES children may reflect the low quality of the informal care arrangements that these households make when not using public day care. However, this explanation also warrants a substantial change in attendance induced by the reform among low-SES children. After all, if most low-SES children already attended day care before the reform then one would not expect health effects of the reform among these children. Of course, the latter also applies to high-SES children, and indeed this may go some way in explaining why we find smaller effects for the high-income group.

We shed some more light on this by analyzing municipality-level data. These contain day-care attendance rates over the period of interest and also comprise a number of socioeconomic, structural, and financial measures, for each municipality.<sup>23</sup> We use information on the fraction of poor children, the fraction of low education people and the average taxable income in each year and municipality and regress the day care attendance rates on interactions between these measures and a reform dummy which takes the value one after the reform has been implemented<sup>24</sup>. As shown in the upper panel of Table A.6 in the Appendix, we find that attendance rates after the implementation of the maxtaxa reform are significantly higher in municipalities with a high fraction of poor children, low educated people, and where taxable income is low. All in all, the reform-induced increase in day care attendance was relatively largely driven by low-SES children, and this may at least partly explain why the effects for the high-income group are smaller.

In the next subsection we examine effects for the subgroup of unemployed parents, which on average constitute a particularly disadvantaged group with limited access to public day care before the reform.

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<sup>23</sup>The municipality-level data are provided by Statistics Sweden and by the Swedish National Agency for Education and are publicly accessible on their websites (Statistics Sweden: [www.scb.se](http://www.scb.se); Swedish National Agency for Education: [www.skolverket.se](http://www.skolverket.se)). We use the following variables from Statistics Sweden: % population aged 1-5/ 6-15/16-19/20-65; unemployment rate age 18-64, average income tax base, municipality tax rate, total municipality expenditures per child; and from the Education Agency: % population low education, % foreign population, % children (1-17 years old) in welfare, population density, % population in urban areas, expenditures day-care/child, teacher-child ratio, day-care attendance rate. These data have been used before by Hanes, Holmlund, and Wikström (2009).

<sup>24</sup>We run a number of municipality fixed effects models:  $child\_rate_{mt} = \alpha_m + \beta_1(SES\ low)_m + \beta_2 after_t + \beta_3((SES\ low) \times after)_{mt} + \gamma X_{mt} + \varepsilon_{mt}$ .  $(SES\ low)_m$  takes the value 1 if we observe a municipality with a high fraction of poor children, low education people, or low income;  $after_t$  takes the value 1 in the years after the maxtaxa reform has taken effect and is zero otherwise;  $((SES\ low) \times after)_{mt}$  is the interaction term of the respective measures;  $X_{mt}$  various demographic, socioeconomic, and financial measures for municipalities. Standard errors are clustered on the municipality level.

## 4.4 Effects among unemployed parents

To analyze the instantaneous and cumulative impacts of day care exposure on health of children with unemployed parents, we define a sample of children for whom both parents are categorized as unemployed in two years prior to the reform, with the caveat that the yearly unemployment variable in our data is not a very precise indicator of the extent that individuals are unemployed within the year.

For about 7% of observations (8,226 children) we find that both parents are unemployed in a given year between 1999 and 2002, leaving us with an analytic sample of 39,624 observations. Regarding our four main outcomes the direction and the magnitude of the coefficients suggest a similar pattern as those reported in Table 4 (see Table A.4 in the Appendix). Children with unemployed parents before the maxtaxa reform seem to experience a negative impact of day care exposure at age one on physical health at age 2–3 and age 4–5 which partly turns into positive physical health at age 6–7. Moreover, there seems to be a positive impact of day care on disadvantaged children’s mental health development starting at age 4–5 and becoming even stronger at primary school. We also investigate the instantaneous impact of day care exposure on main outcomes at age 4–5. Consistent with the previous findings, day care exposure at age 4–5 significantly reduces mental health issues of children from unemployed parents at age 4–5 (see Table A.5 in the Appendix).

Since almost all estimated cumulative effects are of considerable magnitude but statistically insignificant, we additionally analyzed the detailed outcomes. As shown in Table 10 we find a strong and significant reduction in the probability of being diagnosed with intestines problems at age 2–3 for children exposed to day care at age one. Moreover, children in this age group experience a higher probability of getting acute upper respiratory infections such as, tonsillitis or common cold, and they exhibit a significant increase in the likelihood of transmissible diseases and conditions for which vaccines are available. While at age 4–5 children exposed to day care at an early age have a higher probability of influenza or pneumonia, we do not find any significant effects on physical health at primary school. While early day care does not significantly improve the physical health of children from unemployed parents, it greatly contributes to their mental health development. In particular, day care exposure at age one leads to a significant and strong reduction in the probability of being diagnose with intellectual disabilities at age 4–5. This positive impact persists into primary school age and it accompanied by a strong and significant decrease in the probability of being diagnosed with behavioral disorders<sup>25</sup>.

The findings on the unemployed sample supports our conjecture that exposure to early day care is particularly beneficial for children from disadvantaged background.

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<sup>25</sup>These effects are much stronger than in the main sample, leading to a reduction in intellectual disabilities of about 500% and a reduction in behavioral disorders about 360%.

Compared to the low income sample, children from unemployed parents experience even stronger reductions in mental retardation and behavioral disorders, again stressing the importance of providing child rearing resources through day care programs to disadvantaged families. Such policies can reduce social inequalities and increase productivity in the long run.

## 4.5 Reduction in day care fees

As discussed in Section 2, there is a large variation in day-care fees across municipalities before the implementation of the maximum fee rule reform. We compute the change in day care fees per municipality induced by the maximum fee rule reform, classifying municipalities by whether they experienced high, medium or low fee reductions, and we interact the exposure dummy with the respective municipality group dummy. Along the lines of Subsection 3.3, this analysis may be informative on the importance of income transfer effects on health that are generated by the fee reduction.

The estimation results are presented in Table 11. At ages 2-3 we do not find any significant impacts of day care exposure on children’s physical or mental health. More generally, the separate coefficients for physical health are mostly not significantly different from zero. To some extent this may reflect the smallish sample sizes per “fee-change degree”. In joint tests, we do not find significant heterogeneity across different degrees of fee change.

All in all, the estimated effect sizes are not unequivocally monotonic in the size of the fee reduction. To proceed, we examine the relation between fee changes and concurrent changes in actual day-care attendance. After all, municipalities where the average drop in fees was high may be municipalities with relatively many low-SES households, and we know that the change in attendance was highest among low-SES households. Like in Subsection 4.3, we shed some light on this by using municipality-level analyses. We regress day-care attendance rates on the changes in day care fees caused by the maximum fee rule reform.<sup>26</sup> The analysis reveals a stronger increase in day care attendance rates in municipalities that experienced a large drop in day care fees (see the lower panel of Table A.6 in the Appendix).

Taking all the evidence together, this confirms that the reform led to a relatively strong increase in day care attendance rates among children from disadvantaged backgrounds. In contrast, the evidence for an income transfer effect on child health is weak at best. This in turn confirms the view in Subsection 3.3 that the effect of the reform on child health runs through a substitution from informal care arrangements to public day care.<sup>27</sup> Notice also that a shift in infection-related diagnoses from the first years

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<sup>26</sup>The specifications used here are similar as the ones used in Subsection 4.3 but we interact the dummies of different fee change intensities with the reform dummy  $after_t$ .

<sup>27</sup>This is confirmed by sibling fixed effects analyses below, as their results appear to be very close to our baseline results.

of primary school towards the first years of day care is difficult to explain by a positive household income transfer.<sup>28</sup> It seems obvious that this finding is driven by the enrollment into day care.

## 5 Heterogeneity analysis and robustness

We now investigate if the cumulative effects of day care exposure from the main specification are driven by particular subgroups of children. We moreover provide a number of robustness checks for the main findings.

### 5.1 Urbanization and gender

In a next step we explore whether the reform effects are heterogeneous with respect to regional disparities in the region of Skåne. The South-Western part of Skåne is highly urbanized. Here, the Öresund bridge connects the city of Malmö, the capital of Skåne, in Sweden with the city of Copenhagen in Denmark and together they build a metropolitan area with a population of more than 3.8 million. While the South-West of Skåne has a population density of 187/km<sup>2</sup>, the North-Eastern part is very rural with major industries in farming, foresting and fishing.

We separately estimate Equation (1) by including an interaction term of day care exposure and a binary indicator for children living in urban areas. As displayed by Table 12 we find that children from urban areas have a significantly higher risk of being diagnosed with physical and mental health conditions at age 2–3 than children from rural areas. However, differences in health effects of day care exposure across regions are close to zero. At age 4–5 the picture is similar for physical health effects as for younger ages. In this age group, the impact of day care exposure on mental health is significantly more positive for children from urban regions than from rural regions. A potential explanation is that more disadvantaged children went to day care receiving the beneficial effects of day care at age 4–5. In contrast, exposure to day care decreases the probability of mental health impairments for children from all regions at primary school ages.

A few studies have shown that early life interventions have gender-specific effects on child development. Kottenlenberg and Lehrer (2014b) provide evidence that boys face considerable losses in behavioral development and health due to subsidized care in Quebec. In contrast, Felfe and Lalive (2012) show that day care particularly boosts the cognitive development of boys. Other studies have found mixed results on cognitive development (see for instance Drange, Havnes, and Sandsør (2016), Felfe, Nollenberger,

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<sup>28</sup>Similarly, this shift, as well as the fact that physicians and paediatricians visit schools at a frequency that is at least weekly and the fact that parental labor supply was not affected by the reform, suggests that our results are not driven by changes in parental costs of making daytime visits to health care centers.

and Rodriguez-Planas (2014), Fort, Ichino, and Zanella (2016)).

We analyze potential gender-specific heterogeneity in day care exposure by interacting exposure with gender. The results in Table 13 suggest that boys are significantly more often diagnosed with mental health impairments and they are more likely to suffer from respiratory diseases irrespective of the age.<sup>29</sup> In contrast, they are less often diagnosed with infections. Despite this, there is no significant difference in the effect of day care exposure on mental and physical health between boys and girls. Both gender receive significant mental health gains from being exposed to day care at age 4–5 and this effect persists into primary school age. Moreover, we find suggestive evidence of improved physical health for both boys and girls through a lower probability of being diagnosed with ear problems.

## 5.2 Robustness checks

The literature suggests that there is a strong correlation between the number of siblings and child quality. A higher number of siblings may reduce per-child investments and therefore negatively affect child quality, including child health (Becker and Tomes (1976), Lundborg, Ralsmark, and Rooth (2013)). We test the robustness of findings against this hypothesis by estimating Equation (1) for 2-children households (see Table A.7 in the Appendix). Compared to the main results in Table 4 we do not find any remarkable differences in the estimated cumulative health effects of early day care exposure. We also would like to assess whether single children also benefit from early day care and re-estimate Equation (1) for households with only one child. As outlined in Table A.8 in the Appendix, the point estimates are somewhat greater in magnitude but are qualitatively similar as our previous findings.

We moreover investigate the role of the birth order for our findings. While the children’s birth order rather than family size seem to play a significant role for children’s educational attainment (Black, Devereux, and Salvanes (2005)), other studies have not found significant birth order effects on children’s education or physical health (Garces, Duncan, and Currie (2002), Oreopoulos, Stabile, Wald, and Roos (2008)). We explore the robustness of our results by including birth order fixed effects into our main specification. As shown in Table A.9 in the Appendix, the estimated coefficients do not change with birth order fixed effects compared to our main results. Accordingly, the birth order of children does not confound the cumulative effect of day care exposure on children’s physical and mental health.

We investigate the robustness of the main results of our study by estimating Equation (1) as a panel data model with sibling (or parents-specific) fixed effects. Presumably, the

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<sup>29</sup>Evidence from the medical literature suggests that boys are more frail than girls in term of their physical health, and that they are three to four times more often diagnosed with developmental disorders, see Hill and Upchurch (1995), Kraemer (2000), and Wright, Stern, Kauffmann, and Martinez (2006).

results of the baseline analyses in Section 4 control for a substantial share of any sibling fixed effects, given the large number of family-specific covariates used there. Moreover, sibling fixed effect analyses do not exploit observations on single children or on households where all children are exposed to the same fee regime at the relevant ages. This is why we view the panel data analysis as a sensitivity analysis. The results are presented in Table A.10 in the Appendix. While most of the point estimates are qualitatively similar to those in the baseline analyses, the standard errors are considerably larger. The day-care effects on infections are now considerably larger in absolute size. Note that both the individual-level analysis and the sibling fixed-effect analysis ignore health spillovers from the younger to the older sibling and vice versa.

## 6 Health care utilization and costs

To investigate if the reduction in diagnosed diseases and disorders goes along with a lower extent of health care utilization, we estimate Equation (1) with the total number of annual diagnoses and the number of annual medical visits, preventive visits and acute visits, as outcomes.

The results presented in Table 14 indicate a reduction in the number of medical diagnoses and the number of medical contacts at age 6–7. Day care exposure at age 1 leads to a significant reduction in the number of diagnoses by 0.31 or 15% per year.<sup>30</sup> This finding is in line with our analysis on children’s mental and physical health. In addition, the sign and magnitude of the point estimates point to an increase in the annual number of preventive visits and a decrease in the number of acute visits at ages 2–5. This suggests a substitution pattern between preventive and acute visits during the period children go to day care. One reason for this behavior is that parents whose children are in day care cannot spontaneously see the doctor but have to plan visits according to the day care schedule. Moreover, day care centers may be more careful with children’s health and nudge parents for health prevention of their children. It makes sense that the relationship between preventive and acute visits has disappeared at primary school age.

Next, we investigate if the reduction in health diagnoses and medical visits translates into a decrease in children’s health care costs. First, we again run Equation (1) for each age group 2–3, 4–5, and 6–7 in order to estimate the impact of day care on children’s total annual health care costs. Table A.11 in the Appendix reports a positive but small and insignificant effect at age 2–3. While the total annual health care costs are not significantly reduced at age 4–5, we find a significant reduction for in this age group for the costs associated with diagnoses on infectious diseases. At age 6–7, the total health care are about 2,740 SEK ( $\approx$  384 USD in 2010) lower for children exposed to day care at age one. While we find a decrease in the costs associated with all conditions (mental

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<sup>30</sup>The number of medical visits is reduced by 0.24 or 7% annually.

health, infections, ear, respiratory), the respective impact is statistically significant at the 10% level for mental health impairments only.

Finally, we plot the percent change in the annual health care costs for children aged 1–7 years against the observation period. We estimate Equation (1) with our main specification and plot the predicted mean health care costs against years <sup>31</sup>.

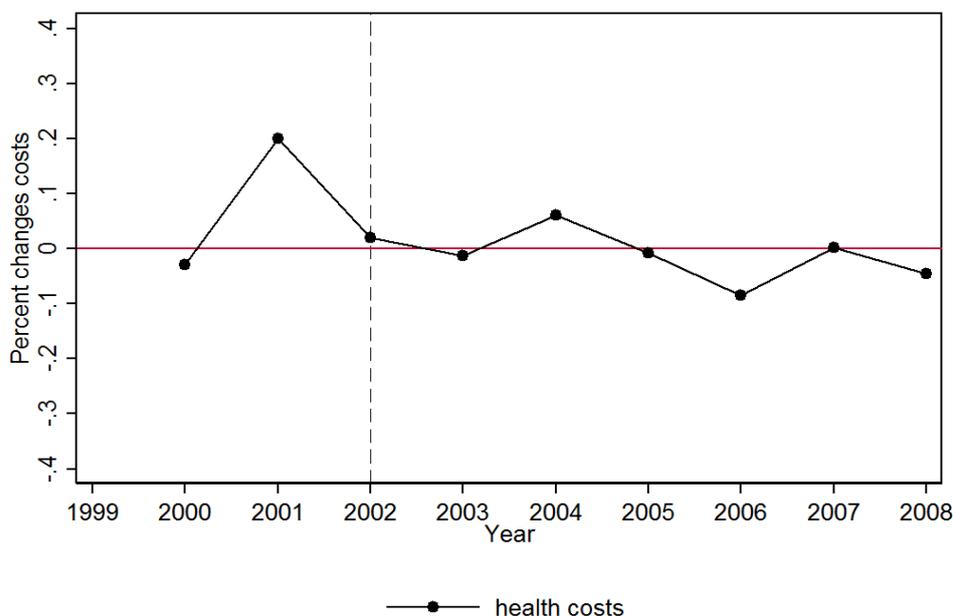


Figure 3: Development mean health care costs in the region of Skåne

The trend in health care costs is illustrated in Figure 3. Starting in 2001 we find a moderate decrease in the accumulation of health care costs. From 2005, the percent change in costs is negative. This provides suggestive evidence that child health care costs decrease after the implementation of the maximum fee rule which is consistent with our main findings. Due to data limitations, a full-blown cost-benefit analysis is beyond the cope of this paper.

## 7 Conclusion

We document several important effects of day care on children’s health. First, there is a beneficial effect of day care on reducing the prevalence of behavioral and social disorders and on improving mental health and non-cognitive abilities in general. As the individual ages up to age 7, the beneficial effect of cumulative exposure to day care becomes larger and larger. In the first schoolgoing ages, children previously exposed to day care have less behavioral and social disorders and other mental problems than those not exposed.

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<sup>31</sup>The predicted annual health care costs are obtained from estimating Equation (1) with our main specification for children 1–7 years old.

These problems are already reduced instantaneously if the child enters day care at ages 4-5. The effects are of considerable size.

A second important effect concerns physical health. Compared to not going to day care until primary school, an intertemporal substitution of infectious disease spells takes place from the first years of primary school towards the first years of day care, whether this is at ages 2-3 or at ages 4-5. This is in accordance to the fact that the experience of contagious diseases increases once the child becomes intensively exposed to many other children and subsequently leads to immunity. The findings are also in accordance with the hygiene hypothesis.

The effects on mental health in the wide sense of the word are concentrated among low-SES families. There are large and significant mental health gains from cumulative day-care exposure as of age 4-5, and the size of this effect increases in absolute terms with increasing age. From analyses with more detailed diagnoses it follows that at age 6-7, the effects are driven by developmental and behavioral problems. The instantaneous impacts on mental health at age 4-5 are similar in size to the effects of cumulative exposure at that age. This means that the beneficial effects among low-SES children only kick in with day care attendance starting at age 4.

We view these as key results of our paper, as they mean that (state-run) day care does a better job than (parentally organized) informal care arrangements, in preventing behavioral and social disorders among children from disadvantaged backgrounds. Among children in high-SES families, cumulative effects on mental health are beneficial, but they are insignificant at any age. In the light of our empirical strategy this implies that at least in net terms the latter group did not suffer in an absolute sense from an increased inflow of children from low-SES families. Interestingly, we find a significant beneficial instantaneous effect among high-SES children at age 4-5. Combining this with the insignificant effect of cumulative exposure, this suggests among high-SES children, entry into day care at age 4-5 is more beneficial than entry at age 2-3.

It is clear that these insights can only be obtained by virtue of access to the outpatient register data. After all, most diagnoses do not go along with a night's stay in hospital, so that they are not visible in inpatient registers. It would be interesting to exploit additional registers that are informative on health, notably the prescription registers. First, this would widen the range of informative outcome variables even further. Secondly, some medication and vaccinations may have adverse long-run side-effects. One of our findings is that day care involves a shift in sickness spells towards early ages. The latter may lead to an increased exposure to antibiotics at young ages, and this in turn is thought to have adverse effects on the microbiome, the immune system, obesity, and thus on later health in general. It is therefore an interesting topic for further research to combine our setting with data on prescribed medications.

Another consequence of the shift in sickness spells from schoolgoing ages to earlier ages is that sickness absence at primary school may be reduced. This would constitute a

long-run advantage, since lower sickness absence would lead to an improved cognitive development at school. This brings us to a second avenue for future research. Non-cognitive abilities and skills may support the development of cognitive skills, and according to the theory of health production, positive health returns may yield as cross-fertilizer for cognitive and non-cognitive child development. Indeed, the improved mental and physical health of children may explain the commonly found positive effects of day care on cognition in primary school and at later ages. Our data do not contain cognitive outcome variables. However, at the aggregate level, the effects of the 2002 reform on cognition at age 15 are encouraging. The PISA study (Skolverket, 2016) shows that average test scores for reading comprehension, mathematics and natural sciences in Sweden at age 15 had deteriorated monotonically from 2006 until 2012 and had fallen much below the mean across the other PISA countries. However, in 2015, which is the first year with PISA data after 2012, and hence which is the first year that the 15-year olds in PISA mostly consisted of cohorts exposed to the day-care reform, the test scores showed a remarkable improvement back to the cross-country mean. In general, our analysis calls for a simultaneous framework for the development of physical health, non-cognitive skills and cognitive skills in childhood. Data including cognitive outcomes would enable the estimation of a dynamic structural model, extending Cunha and Heckman (2008). This could include dynamic effects between physical and mental health as well.

Table 6: Effects of cumulative day-care exposure on detailed mental and physical health diagnoses

	age 2–3	age 4–5	age 6–7
<b>mental health</b>			
developmental disorders (F80-89)	-0.005* (0.003)	-0.026*** (0.009)	-0.016* (0.010)
behavioral disorders (F90-99)	-0.000 (0.001)	-0.002 (0.002)	-0.014** (0.007)
mental retardation (F70-79)	0.000 (0.000)	-0.002 (0.002)	-0.004* (0.002)
<b>infectious diseases</b>			
intestines (A00-09)	-0.010*** (0.004)	-0.002 (0.003)	-0.001 (0.003)
viral infections, skin/mucous membrane lesions (B00-09)	0.006*** (0.002)	0.002 (0.004)	-0.010*** (0.004)
other viral infections (B25-34)	0.018*** (0.006)	0.009 (0.006)	0.006 (0.009)
bacterial infections kids (A30-49)	0.003 (0.002)	-0.005** (0.003)	0.000 (0.003)
mykosis (B35-49)	-0.001 (0.001)	-0.000 (0.002)	-0.001 (0.002)
<b>ear diseases</b>			
middle ear diseases (H65-H75)	0.017 (0.016)	0.009 (0.010)	-0.024** (0.010)
<b>respiratory diseases</b>			
acute upper resp. infections (J00-J06)	0.031*** (0.011)	0.037 (0.023)	0.010 (0.020)
flu and pneumonia (J09-J18)	0.001 (0.003)	0.007 (0.004)	0.002 (0.004)
acute lower resp. infections (J20-22)	0.008 (0.005)	0.012** (0.005)	0.003 (0.004)
chronic lower resp. infections (J40-J47)	0.005 (0.007)	0.013** (0.006)	0.003 (0.007)
chronic upper resp. infections (J30-J39)	-0.006* (0.003)	-0.009 (0.006)	-0.002 (0.006)
<b>non-intentional</b>			
accidents	-0.007 (0.004)	-0.007 (0.004)	-0.008 (0.005)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother's age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table 7: Effects of cumulative day-care exposure on children’s transmissible diseases and vaccinated diseases

	age 2–3	age 4–5	age 6–7
transmissible childhood dis- ease	0.053*** (0.021)	0.046* (0.026)	-0.022 (0.030)
diseases with vaccines	0.005*** (0.002)	0.001 (0.002)	0.003 (0.003)
N	138,257	167,104	164,054

standard errors are clustered on the child level; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ ; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number of kids in household, number of older siblings, age of child, age of mother, child moved, log birth weight, twins, unemployment rate and population density in municipality.

Table 8: Effects of cumulative day-care exposure on children’s physical and mental health, by parental income

	mental health problems	infections	ear problems	respiratory diseases
age 2–3				
low inc: exposed N = 48,541	-0.004 (0.006)	0.017 (0.012)	0.012 (0.014)	0.025 (0.019)
high inc: exposed N = 45,291	-0.011 (0.008)	0.005 (0.016)	0.006 (0.023)	0.016 (0.021)
age 4–5				
low inc: exposed N = 61,862	-0.028* (0.015)	-0.004 (0.016)	0.023 (0.022)	0.039 (0.027)
high inc: exposed N = 64,625	-0.021 (0.014)	0.009 (0.012)	-0.036* (0.019)	0.008 (0.017)
age 6–7				
low inc: exposed N = 63,142	-0.040** (0.016)	-0.007 (0.016)	0.000 (0.023)	0.035 (0.027)
high inc: exposed N = 70,102	-0.018 (0.018)	-0.011 (0.013)	-0.042** (0.019)	-0.020 (0.024)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table 9: Instantaneous effects of day-care exposure on children’s physical and mental health, by parental income

	mental health problems	infections	ear problems	respiratory diseases
age 4–5				
low inc: exposed age 4–5	-0.017**	0.006	0.023**	0.026**
N = 33,213	(0.009)	(0.007)	(0.009)	(0.011)
high inc: exposed age 4–5	-0.021***	0.003	-0.000	0.017
N = 42,070	(0.007)	(0.005)	(0.008)	(0.011)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table 10: Unemployed sample: Cumulative effects of day care exposure on detailed mental and physical health diagnoses

	age 2–3	age 4–5	age 6–7
<b>mental health</b>			
developmental disorders (F80-89)	-0.004 (0.015)	0.019 (0.048)	0.043 (0.050)
behavioral disorders (F90-99)	0.001 (0.005)	-0.017 (0.012)	-0.090*** (0.032)
mental retardation (F70-79)	-0.000 (0.001)	-0.015*** (0.006)	-0.027*** (0.010)
<b>infectious diseases</b>			
intestines (A00-09)	-0.040*** (0.015)	-0.012 (0.010)	-0.008 (0.016)
viral infections, skin/mucous membrane lesions (B00-09)	0.001 (0.009)	0.023 (0.016)	0.000 (0.021)
other viral infections (B25-34)	0.021 (0.024)	0.029 (0.025)	0.037 (0.046)
bacterial infections kids (A30-49)	0.010 (0.008)	-0.004 (0.009)	-0.000 (0.009)
mykosis (B35-49)	0.003 (0.007)	0.006 (0.004)	-0.004 (0.008)
<b>ear diseases</b>			
middle ear diseases (H65-H75)	0.055 (0.044)	0.016 (0.061)	-0.075 (0.046)
<b>respiratory diseases</b>			
acute upper resp. infections (J00-J06)	0.078* (0.047)	0.008 (0.058)	-0.038 (0.064)
flu and pneumonia (J09-J18)	0.007 (0.018)	0.023** (0.011)	0.011 (0.011)
acute lower resp. infections (J20-22)	0.007 (0.018)	0.009 (0.015)	0.030 (0.022)
chronic lower resp. infections (J40-J47)	0.016 (0.022)	0.016 (0.028)	0.066 (0.046)
chronic upper resp. infections (J30-J39)	-0.003 (0.013)	-0.027 (0.021)	0.020 (0.034)
<b>non-intentional</b>			
transmissible diseases	0.159 (0.049)	0.072 (0.052)	0.044 (0.061)
vaccines available	0.012** (0.005)	0.013 (0.010)	0.000 (0.013)
accidents	-0.22 (0.018)	0.032 (0.020)	-0.025 (0.035)

standard errors clustered on the municipality level; \*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.1$ ; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother's age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table 11: Effects of cumulative day-care exposure on children’s physical and mental health, by large/medium/small changes in fees

	mental health problems	infections	ear problems	respiratory diseases
N = 111,103		age 2–3		
muni: high fee change × exposed	-0.003 (0.003)	0.005 (0.028)	0.001 (0.042)	0.017 (0.042)
muni: med fee change × exposed	-0.000 (0.004)	0.022 (0.033)	0.022 (0.045)	0.031 (0.052)
muni: low fee change × exposed	-0.005 (0.004)	0.027 (0.031)	0.047 (0.044)	0.052 (0.051)
N = 134,058		age 4–5		
muni: high fee change × exposed	-0.025** (0.012)	-0.010 (0.010)	-0.004 (0.022)	0.023 (0.031)
muni: med fee change × exposed	0.004 (0.012)	0.021 (0.016)	0.017 (0.022)	0.028 (0.032)
muni: low fee change × exposed	-0.003 (0.010)	0.031 (0.020)	0.029 (0.018)	0.047 (0.033)
N = 131,658		age 6–7		
muni: high fee change × exposed	-0.025** (0.011)	-0.005 (0.012)	-0.041*** (0.012)	-0.004 (0.021)
muni: med fee change × exposed	-0.000 (0.006)	0.011 (0.010)	0.021* (0.011)	0.013 (0.027)
muni: low fee change × exposed	-0.006 (0.006)	0.011 (0.010)	0.025** (0.012)	0.039 (0.026)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table 12: Effects of cumulative day-care exposure on children’s physical and mental health, by urbanization

	mental health problems	infections	ear problems	respiratory diseases
N = 138,257		age 2–3		
exposure from age 1	-0.001 (0.004)	0.020 (0.018)	0.025 (0.024)	0.063** (0.027)
urban region	0.003** (0.002)	0.009 (0.010)	0.048*** (0.013)	0.065*** (0.016)
(urban×exposure)	-0.004 (0.003)	-0.003 (0.023)	-0.007 (0.031)	-0.035 (0.039)
N = 167,104		age 4–5		
exposure from age 1	-0.009 (0.008)	0.015 (0.014)	0.030 (0.021)	0.089*** (0.027)
urban region	-0.001 (0.004)	0.004 (0.005)	0.024*** (0.006)	0.049*** (0.009)
(urban×exposure)	-0.020*** (0.008)	-0.007 (0.014)	-0.020 (0.016)	-0.038 (0.027)
N = 164,054		age 6–7		
exposure from age 1	-0.024** (0.011)	0.002 (0.013)	-0.012 (0.012)	-0.030 (0.022)
urban region	0.013*** (0.003)	-0.011** (0.004)	-0.007 (0.006)	0.003 (0.010)
(urban×exposure)	-0.006 (0.006)	-0.006 (0.008)	-0.014 (0.011)	-0.029 (0.021)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality. The following municipalities characterize the urban area: Hoeganaes, Helsingborg, Bjuv, Hoerby, Esloev, Landskrona, Kaevlinge, Staffanstorp, Sjoebo, Malmö, Svedala, Trelleborg, Skurup, and Ystad.

Table 13: Effects of cumulative day-care exposure on children’s physical and mental health, by gender

	mental health problems	infections	ear problems	respiratory diseases
N = 138,257		age 2–3		
exposure from age 1	-0.003 (0.003)	0.020** (0.008)	0.018 (0.017)	0.035** (0.015)
boys	0.015*** (0.002)	0.000 (0.003)	0.018*** (0.003)	0.034*** (0.003)
(boys×exposure)	-0.003 (0.002)	-0.004 (0.004)	0.004 (0.005)	0.002 (0.004)
N = 167,104		age 4–5		
exposure from age 1	-0.029*** (0.009)	0.007 (0.013)	0.015 (0.017)	0.047* (0.024)
boys	0.044*** (0.003)	-0.007*** (0.001)	0.003 (0.003)	0.019*** (0.003)
(boys×exposure)	0.004 (0.004)	0.002 (0.003)	-0.009** (0.004)	0.007 (0.005)
N = 164,054		age 6–7		
exposure from age 1	-0.031*** (0.010)	-0.002 (0.011)	-0.021** (0.010)	0.005 (0.019)
boys	0.036*** (0.002)	-0.008*** (0.001)	-0.003 (0.002)	0.014*** (0.002)
(boys×exposure)	0.005 (0.003)	-0.001 (0.004)	-0.002 (0.004)	0.004 (0.005)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table 14: Effects of cumulative day-care exposure on children’s health care utilization

	number of diagnoses/a	medical visits/a	preventive visits/a	acute visits/a
N = 138,278		age 2–3		
exposed from age 1	-0.114 (0.163)	-0.028 (0.113)	0.140 (0.156)	-0.142* (0.086)
N = 167,117		age 4–5		
exposed from age 1	-0.100 (0.155)	-0.036 (0.125)	0.128 (0.118)	-0.124** (0.062)
N = 99,105		age 6–7		
exposed from age 1	-0.308* (0.181)	-0.244 (0.225)	-0.078 (0.064)	0.006 (0.047)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

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# Appendix

Table A.1: Overview over most commonly diagnosed childhood diseases

main categories	detailed diagnoses
<b>mental health problems</b>	
<i>developmental impairments</i>	language, scholastic, motor, combined language & motor
<i>behavioral impairments</i>	hyperkinetic, social, emotional-social, social functioning, ADHD
<b>infectious diseases</b>	
<i>intestines</i>	salmonellis, campylobacter, rota virus, viral diarrhoea
<i>viral infections skin &amp; membrane lesions</i>	measles, rubella, chicken pox, herpes-viral, warts, mc virus, sixth disease, fifth disease, hand-foot-mouth disease
<i>other viral infections</i>	mononucleosis, mumps, pink eye, enterovirus, adeno virus
<i>bacterial infections</i>	pertussis, scarlet fever, erysipelas
<i>mycosis</i>	tinea, candidosis
<b>ear diseases</b>	
<i>middle ear diseases</i>	non-suppurative, suppurative, Eustachian salpingitis/obstruction, mastoiditis, cholesteatoma, perforation tympanic membrane
<b>respiratory diseases</b>	
<i>acute upper respiratory infections</i>	sinusitis, pharyngitis, tonsillitis, laryngitis & tracheitis, croup, common cold
<i>acute lower respiratory infections</i>	bronchitis, bronchiolitis rs-viral, bronchiolitis other viruses
<i>influenza &amp; pneumonia influenza</i>	viral pneumonia, streptococcus pneumonia, Haemophilus influenzae pneumonia, pneumonia other bacteria
<i>chronic upper respiratory infections</i>	chronic sinusitis, chronic rhinitis, allergic rhinitis
<i>chronic lower respiratory infections</i>	chronic bronchitis, asthma

Table A.2: Correction for multiple hypothesis testing: effects of cumulative day-care exposure children’s physical and mental health

	coeff.	stepdown p-value
<b>age 2–3</b>		
intestines	-0.010	0.000
viral infect, skin/mucous membrane lesion	0.006	0.000
acute upper resp. infect	0.031	0.033
chronic upper. resp. infect	-0.006	0.033
bacterial infect	0.003	0.066
<b>age 4–5</b>		
developmental disorders	-0.026	0.000
bacterial infect	-0.005	0.000
acute lower resp. infect	0.012	0.000
chronic lower. resp. infect	0.013	0.066
<b>age 6–7</b>		
viral infect, skin/mucous membrane lesion	-0.010	0.000
middle ear diseases	-0.024	0.033
behavioral disorders	-0.014	0.066

nominal level  $\alpha = 0.05$ , bootstrap sample  $N = 30$ , number of tested hypotheses per age group  $k = 14$ , standard errors clustered on municipality level.

Table A.3: Effects of cumulative day-care exposure on detailed mental and physical health diagnoses

	income group	age 2–3	age 4–5	age 6–7
<b>mental health problems</b>				
developmental disorders (F80-89)	low	-0.002 (0.005)	-0.027* (0.015)	-0.026* (0.014)
	high	-0.008 (0.007)	-0.015 (0.019)	-0.003 (0.015)
behavioral disorders (F90-99)	low	-0.000 (0.002)	0.002 (0.005)	-0.017* (0.009)
	high	-0.002 (0.002)	-0.007 (0.005)	-0.012 (0.010)
mental retardation (F70-79)	low	0.001 (0.001)	-0.003 (0.002)	-0.001 (0.006)
	high	-0.002 (0.002)	0.000 (0.002)	-0.006 (0.004)
<b>infectious diseases</b>				
intestines (A00-09)	low	-0.014** (0.006)	-0.009 (0.006)	-0.001 (0.005)
	high	0.001 (0.007)	0.001 (0.007)	-0.000 (0.004)
viral infections, skin/membrane lesion (B00-09)	low	0.008** (0.004)	0.004 (0.006)	-0.014** (0.006)
	high	0.005 (0.004)	-0.002 (0.003)	-0.013* (0.007)
other viral infections (B25-34)	low	0.018* (0.010)	-0.003 (0.012)	0.002 (0.015)
	high	0.009 (0.011)	0.007 (0.010)	0.004 (0.011)
bacterial infections kids (A30-49)	low	0.006** (0.003)	-0.003 (0.005)	0.001 (0.004)
	high	-0.002 (0.003)	-0.003 (0.003)	-0.004 (0.004)
mykosis (B35-49)	low	0.001 (0.002)	-0.000 (0.002)	-0.003 (0.004)
	high	-0.005*** (0.002)	-0.001 (0.002)	-0.002 (0.002)
<b>ear diseases</b>				
middle ear diseases (H65-H75)	low	0.011 (0.014)	0.022 (0.021)	-0.012 (0.022)
	high	0.010 (0.023)	-0.031* (0.018)	-0.037** (0.018)
<b>respiratory diseases</b>				
acute upper resp. infections (J00-J06)	low	0.028* (0.015)	0.020 (0.025)	0.025 (0.023)
	high	0.024 (0.016)	-0.007 (0.017)	-0.002 (0.025)
flu and pneumonia (J09-J18)	low	-0.007 (0.006)	0.007 (0.005)	0.010* (0.006)
	high	-0.010 (0.008)	0.000 (0.008)	-0.003 (0.005)
acute lower resp. infections (J20-22)	low	-0.002 (0.007)	0.007 (0.008)	0.010 (0.007)
	high	0.016** (0.007)	0.006 (0.006)	-0.003 (0.005)
chronic lower resp. infections (J40-J47)	low	0.005 (0.009)	0.027** (0.013)	0.020 (0.019)
	high	-0.002 (0.007)	0.011 (0.013)	0.003 (0.014)
chronic upper resp. infections (J30-J39)	low	-0.001 (0.006)	0.006 (0.008)	-0.009 (0.012)
	high	-0.001 (0.005)	-0.012 (0.009)	0.001 (0.011)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother's age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table A.4: Unemployed sample: Effects of cumulative day-care exposure on children’s physical and mental health

	mental health problems	infections	ear problems	respiratory diseases
N=7,211	age 2–3			
exposed from age 1	-0.008 (0.015)	0.019 (0.028)	0.041 (0.046)	0.090* (0.053)
N=8,972	age 4–5			
exposed from age 1	-0.018 (0.047)	0.027 (0.035)	0.006 (0.059)	0.030 (0.054)
N=164,054	age 6–7			
exposed from age 1	-0.074 (0.055)	0.044 (0.039)	-0.037 (0.052)	0.026 (0.072)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table A.5: Unemployed sample: Instantaneous effects of day care exposure on children’s physical and mental health

	mental health problems	infections	ear problems	respiratory diseases
	age 4–5			
low inc: exposed age 4–5	-0.051** (0.020)	0.007 (0.017)	-0.009 (0.025)	-0.003 (0.022)
N = 33,213				

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table A.6: Impact of reform on day-care attendance by socioeconomic status, municipality level

N = 327	day care attendance, %			
	(1)	(2)	(3)	(4)
after × 1 [%low educ > 50%]	3.159*** (0.996)			
after × 1 [%poor children > 50%]		1.816* (0.923)		
after × 1 [income < 50%]			2.636** (0.991)	
<hr/>				
N = 257				
after × 1 [muni: med price change]				0.728 (0.931)
after × 1 [muni: high price change]				3.316** (1.405)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; Municipality fixed effects regression of day care attendance on interaction between reform dummy and socioeconomic/fee change measure and time fixed effects. Controls municipality level: urban, unemployment rate for age 18-64, fraction population aged 1-5/6-15/16-19/20-64 year, population density, local tax rate, municipality per-capita expenditure for day care, day care costs per child.

Table A.7: Effects of cumulative day-care exposure on children’s physical and mental health, two children households

	mental health problems	infections	ear problems	respiratory diseases
N = 74,805	age 2–3			
exposed: age 1	-0.002 (0.003)	0.020** (0.009)	0.023 (0.016)	0.040*** (0.014)
N = 97,680	age 4–5			
exposed: age 1	-0.028*** (0.010)	0.010 (0.014)	0.009 (0.015)	0.050** (0.024)
N = 93,965	age 6–7			
exposed: age 1	-0.022** (0.011)	-0.002 (0.012)	-0.035*** (0.012)	0.001 (0.021)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, log annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table A.8: Effects of cumulative day-care exposure on children’s physical and mental health, single child households

	mental health	infections	ear problems	respiratory diseases
N = 35,284	age 2–3			
exposed from age 1	0.002 (0.003)	0.041*** (0.011)	0.043* (0.025)	0.041 (0.027)
N = 45,576	age 4–5			
exposed from age 1	-0.032** (0.016)	0.008 (0.027)	0.030 (0.023)	0.081** (0.035)
N = 48,851	age 6–7			
exposed from age 1	-0.039* (0.020)	0.002 (0.023)	-0.046** (0.022)	-0.021 (0.040)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, log annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table A.9: Effects of cumulative day-care exposure on children’s physical and mental health, with birth order fixed effects

	mental health problems	infections	ear problems	respiratory diseases
N=138,257	age 2–3			
exposed from age 1	-0.004 (0.003)	0.018** (0.008)	0.019 (0.016)	0.036** (0.015)
N=167,104	age 4–5			
exposed from age 1	-0.027*** (0.009)	0.008 (0.012)	0.010 (0.017)	0.051** (0.023)
N=164,054	age 6–7			
exposed from age 1	-0.029*** (0.010)	-0.002 (0.011)	-0.023** (0.010)	0.008 (0.029)

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, log annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table A.10: Effects of cumulative day-care exposure on children’s physical and mental health, with sibling FE

	mental health problems	infections	ear problems	respiratory diseases
N = 74,805	age 2–3			
exposed from age 1	-0.011** (0.005)	0.003 (0.011)	-0.002 (0.013)	0.003 (0.014)
N = 97,680	age 4–5			
exposed from age 1	-0.019 (0.014)	0.005 (0.013)	-0.013 (0.017)	-0.002 (0.019)
N = 93,965	age 6–7			
exposed from age 1	-0.019 (0.020)	-0.036** (0.019)	-0.005 (0.027)	0.025 (0.030)

standard errors clustered on the household level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with family fixed effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, log annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality.

Table A.11: Effects of cumulative day-care exposure on children’s annual health care costs

	coefficient: day care exposure at age 1		
	age 2–3	age 4–5	age 6–7
annual health costs, SEK	255.748 (558.84)	-1,242.32 (818.89)	-2,741.46* (1505.66)
<i>costs single diagnoses, SEK</i>			
mental health problems	-6.08 (47.13)	-165.15 (116.00)	-383.64* (230.81)
infections	-19.53 (104.20)	-335.55** (137.34)	-529.56 (520.70)
ear problems	-92.31 (172.68)	-243.35 (151.14)	-184.71 (140.65)
respiratory diseases	169.52 (203.94)	-165.34 (301.64)	-491.41 (564.53)
N	138,257	167,104	164,054

standard errors clustered on the municipality level; \*\*\* p<0.01, \*\* p<0.05, \* p<0.1; OLS regression with individual random effects, linear/quadratic time trends and municipality fixed effects. Controls: gender, log annual household income, number kids, number older siblings, age kid, kid moved, log birth weight kid, kid twins, mother’s age, parents unemployed, parents couple, unemployment rate and population density in municipality. All costs are presented in Swedish Cronas (SEK) and in 2010 prices.