

DISCUSSION PAPER SERIES

IZA DP No. 17349

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## ABSTRACT

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### **Race, Ethnicity, and Measurement Error\***

Large literatures have analyzed racial and ethnic disparities in economic outcomes and access to the safety net. For such analyses that rely on survey data, it is crucial that survey accuracy does not vary by race and ethnicity. Otherwise, the observed disparities may be confounded by differences in survey error. In this paper, we review existing studies that use linked data to assess the reporting of key programs (including SNAP, Social Security, Unemployment Insurance, TANF, Medicaid, Medicare, and private pensions) in major Census Bureau surveys, aiming to extract the evidence on differences in survey accuracy by race and ethnicity. Our key finding is a strong and robust, but previously largely unnoticed, pattern of greater measurement error for Black and Hispanic individuals and households relative to whites. As the dominant error is under-reporting for a wide variety of programs, samples, and surveys, the implication is that the safety net better supports minority groups than the survey data suggest, through higher program receipt and greater poverty reduction. These biases in survey estimates are large in many cases examined in the literature. We conclude that racial and ethnic minorities are inadequately served by our large household surveys and that researchers should cautiously interpret survey-based estimates of racial and ethnic differences in program receipt and post-benefit income. We briefly discuss paths forward.

**JEL Classification:** C81, D31, I32, I38

**Keywords:** race, ethnicity, survey error, safety net, government programs

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# 1. Introduction

For decades, researchers have examined racial disparities in economic outcomes (e.g., Duncan 1968, Massey and Denton 1993, Akee, Jones, and Porter 2019, Chetty et al. 2020). Survey estimates from the Census Bureau, for example, show that median household incomes were 35% lower and the poverty rate was nearly twice as high for Black Americans in 2022 compared to white non-Hispanic Americans (Shrider and Creamer 2023, U.S. Census Bureau 2023). A growing literature using survey data has also uncovered important differences by race and ethnicity in the receipt of government programs (e.g., Gould-Werth and Shaefer 2012, Kuka and Stuart 2021, Forsythe and Yang 2021, U.S. GAO 2022). One group of these papers emphasizes lower receipt of transfers, particularly Unemployment Insurance, by Black and Hispanic individuals, suggesting that state laws and administrative burdens have led to disparate access to these programs. A second group of papers, focusing mostly on means-tested transfers, examines whether or not Black and Hispanic individuals are overrepresented among program recipients and the extent to which the differences can be explained by income and employment patterns (see, e.g., Moffitt and Gottschalk 2001 or the review in Currie 2006).

For such analyses that rely on survey data, it is important not only that they capture resources and program receipt well overall but also that survey accuracy does not vary by race and ethnicity. Otherwise, the racial disparities in these analyses may be confounded by differences in survey error. Survey error has long been known to be pervasive for income and program receipt. For a wide range of income sources and years, weighted totals of recipients and dollars reported in the major U.S. household surveys have been shown to severely understate administrative aggregates (Meyer, Mok, and Sullivan 2015, Rothbaum 2015). A number of papers go beyond comparisons of aggregates and link survey and administrative microdata to show substantial survey error in the receipt of transfer programs, most commonly in the form of survey underreporting (e.g., Marquis and Moore 1990, Huynh et al. 2002, Meyer and Mittag 2019a, 2021a). Despite these high error rates, differences in distributional statistics by characteristics such as race and ethnicity could still be unbiased if these characteristics do not predict survey errors. While some studies have found that survey error varies systematically with demographics (e.g., Bollinger and David 1997, Meyer, Mittag, and Goerge 2022), the literature has paid surprisingly little attention to the question of differences in reporting and how they affect analyses of disparities

between racial and ethnic subgroups. Even when race and ethnicity variables are included in these studies, the empirical evidence is generally underemphasized or ignored.

In this paper, we fill these gaps by synthesizing the evidence from eighteen empirical studies on differences in survey accuracy by race and ethnicity, focusing on differences between white, Black, and Hispanic individuals (and Asian individuals when available) in existing studies that link administrative records to survey data. We then discuss the consequences of the differences we document and summarize the evidence on the biases found for commonly estimated statistics. We close by discussing paths forward for improving the accuracy of survey estimates for minority groups. Our main focus is on means-tested programs including the Supplemental Nutrition Program (SNAP, formerly Food Stamps), Temporary Assistance for Needy Families (TANF), and General Assistance (GA), as well as Unemployment Insurance (UI), government-provided health insurance (Medicaid, Medicare and the Indian Health Service), Social Security (Old-Age, Survivors, and Disability Income or OASDI), and private pensions in three major Census Bureau surveys: the American Community Survey (ACS), the Current Population Survey Annual Social and Economic Supplement (CPS ASEC, hereafter just CPS), and the Survey of Income and Program Participation (SIPP).

We begin by discussing how misclassification of program receipt – both reports of non-receipt by true recipients (false negatives) and reports of receipt by true non-recipients (false positives) – differs by race and ethnicity. These error rates are the most frequently reported measures of error in reports of binary variables like program receipt and are of key relevance for assessing and correcting the biases from survey error. We examine differences in raw false positive and false negative rates, as well as how they differ after controlling for other demographics. Black and Hispanic individuals have consistently higher false negative rates and usually higher false positive rates. We find striking evidence that race and ethnicity strongly and reliably predict survey error, both in comparisons of raw error rates and after adjusting error rates for demographics and income. The differences are large enough to skew important conclusions. For example, OASDI receipt is roughly twice as likely to be not recorded in the survey data for minorities. These patterns are robust across multiple surveys, samples, and income sources, suggesting that the differences in survey accuracy by race and ethnicity are not limited to a particular setting but are a general phenomenon. Thus, these large surveys appear to inadequately serve racial and ethnic minorities,

for whom researchers and other users of the survey data have less accurate information than for white individuals.

We then discuss implications of these pronounced and systematic differences in survey error for key statistics. We examine the biases in rates of program receipt, amounts received, and models of program receipt, before examining implications for poverty rates on the basis of the available empirical evidence. Surveys on net understate receipt rates more severely for racial and ethnic minorities than for whites. This pattern holds both for raw measures of receipt and for the effects of minority indicators in models of receipt. For government programs where the survey already indicated higher receipt rates among minorities, the differences are amplified. For programs where the survey indicated lower receipt rates among minorities, the differences typically disappear and sometimes even change sign. Given that survey data acutely understate the resources available to minorities and the degree to which they are supported by the safety net, we also document that poverty rates are systematically overstated for minorities. To understand how survey error gives rise to these biases in common statistics, we place these findings in the context of the limited theoretical results on the consequences of non-classical measurement error.

We conclude by discussing some paths forward. Improving the accuracy of surveys is difficult, as the fundamental causes of the differences in survey error by race and ethnicity are unclear. They could arise from differences in stigma or in trust in the government, with the latter consistent with well-documented patterns of institutional distrust among Black Americans borne out of historical traumas (e.g., Brandon, Isaac, and LaVeist 2005, Bajaj and Stanford 2021). These differences could also arise from neighborhood characteristics that may affect interviewers. They may further result from the way surveys are designed and implemented, with higher error rates potentially due to minorities being assigned to interviewers who have less expertise or are more likely to be of a different race/ethnicity. Linked data can help us understand these factors better, but improving surveys in this way can be a slow and difficult process. We argue that in lieu of identifying causes, linked data can point to circumstances when errors are severe and help us devise better strategies to reduce survey error. Linked data can also help data users understand likely biases or even improve estimates. However, a key conclusion of our review is that until more accurate data (or more reliable information on the nature of errors) become available, researchers should be cautious in interpreting estimates of racial or ethnic disparities in program receipt and income from survey data alone.

## 2. Overview of Studies and Methodology

In this section, we provide an overview of the linked data studies that we examine. We review key methodological aspects and discuss potential problems for studies of race and ethnicity. The main obstacle to evaluating survey accuracy lies in obtaining measures of truth that are comparable to the survey concepts of interest. For transfer programs, comparisons to administrative aggregates clearly indicate substantial underreporting (Meyer, Mok, and Sullivan 2015). However, evaluating survey accuracy for subpopulations, including those by race or ethnicity, would at minimum require accurate aggregate statistics for each subpopulation. Such measures of truth are rarely available. Linking surveys to administrative microdata has emerged as a key tool for remedying this problem (see Meyer and Mittag 2021b for an overview of data linkage methods used to validate income information). In this paper, we focus on studies that link survey data from the Census Bureau to administrative records. This choice focuses on heavily used surveys, keeps the studies we review relatively homogeneous in terms of the survey data used, and standardizes the quality of the administrative data and the methods used for data linkage. Table 1 lists the studies we rely on and discusses their datasets, income sources, and samples.

### 2.1 Data Sources

All studies in this paper are based on three major U.S. household surveys conducted by the Census Bureau: the ACS, the CPS ASEC, and the SIPP.<sup>1</sup> The ACS is the largest household survey in the U.S., with 2.8 to 3.5 million households (0.7-0.8 million prior to 2005) selected to participate during each year we examine. The CPS is one of the most important economic surveys in the U.S. The linkage studies in our review all use the Annual Social and Economic Supplement to the CPS, which is the official source of income and poverty statistics in the U.S. Since 2001, the CPS ASEC has interviewed a sample of about 94,000-99,000 households, although sample sizes in earlier years were closer to 60,000-70,000. Finally, the SIPP serves as the highest quality source of information on low-income households and the receipt of government transfers. The studies in this

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<sup>1</sup> One study included in our review (Brummet et al. 2018) uses the Consumer Expenditure (CE) Survey, which is conducted by the Census Bureau under contract for the Bureau of Labor Statistics (BLS). However, the CE Survey is large-scale and general interest, and it can be linked to administrative records using the same probabilistic linkage system as the other Census surveys we examine. We therefore include it given the high degree of comparability.

review primarily use the 2001, 2004, and 2008 panels of the SIPP, which sampled approximately 25,000-45,000 households intended to be surveyed for a period of approximately 4 years.

These three surveys are each large-scale and general interest, but there are also pronounced differences in their design that affect both non-response and measurement error (Celhay, Meyer, and Mittag 2024). The ACS questionnaire is administered by mail/internet, telephone, or an in-person interview, and the CPS conducts interviews in person and by phone. While the ACS and CPS only interview one household member (i.e., the reference person), the SIPP strives to conduct in-person interviews every four months with every household member over the age of 15 (U.S. Census Bureau 2006, 2008, 2014). In terms of reference periods, the ACS asks about income and program receipt in the 12 months prior to the interview, the CPS asks about the previous calendar year, and the SIPP asks for monthly information in the four months preceding the interview.

The linkage studies we survey vary widely in the years and samples they use. Key sample restrictions are summarized in Table 1 and are usually based on the availability of administrative data. For linked data to provide the necessary measure of truth, the administrative records must be accurate and sufficiently detailed to exactly match the survey concept of interest. The administrative program records used in these studies are typically based on actual payments and personal information verified as part of eligibility determination. Using actual payments avoids the problem that individuals may be kept in the administrative records after they have stopped receiving payments.<sup>2</sup> Consequently, we consider the administrative records used in the studies below – which are sometimes also benchmarked to publicly available administrative totals – to be sufficiently accurate to provide a measure of truth.

Studies that examine federal programs and income sources often utilize administrative records covering the entire U.S., with UI amounts from Internal Revenue Service (IRS) Form 1099-G, Medicare enrollment records from the Center for Medicare and Medicaid Services (CMS), Indian Health Service (IHS) receipt from IHS patient registration files, Social Security amounts from the Social Security Administration’s Payment History Update System, and private pensions from IRS Form 1099-R. For programs like SNAP and TANF that are administered by

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<sup>2</sup> Using monthly payment information from the administrative records also allows researchers to match the timing of receipt to the reference period exactly. While there may be discrepancies in the timing of benefits between survey reports and administrative records, these discrepancies are likely to have minimal effects on extensive margin disagreement for surveys with longer reference periods (e.g., in CPS or ACS, where receipt is measured at any time during a 12-month period).



individual states, administrative records are only available for a subset of states. While Medicaid is also administered at the state level, its administrative records are available in a centralized fashion via CMS for the vast majority of states.

## 2.2 Data Linkage

Survey data and administrative records typically do not contain common identifiers that can be used to exactly merge the two data sources. Hence, data linkage is typically probabilistic and based on algorithms that try to find records referring to the same unit in separate data sources (e.g., Winkler 2021). By virtue of restricting our review to Census Bureau surveys, the studies we review all employ the same linkage methods based on person identifiers created by the Person Identification Validation System (PVS) (Wagner and Layne 2014). In short, the PVS uses person data (such as address, name, gender, and date of birth) from the administrative records and survey data to search for a matching record in a reference file containing all transactions recorded against a Social Security Number (SSN). If a matching record is found, the SSN of the record from the reference file is transformed into a Protected Identification Key (PIK) – akin to a scrambled SSN – and attached to the corresponding original record in the survey or administrative data.

In addition to the administrative data being of high quality, the linkage itself must also be sufficiently accurate for the linked administrative value to approximate a measure of truth. Linkage error can stem from missed links and wrong links, although missed links almost exclusively arise from missing PIKs in the survey data (as PIK rates are close to 100% in our administrative records). Contrary to most other linkage studies, those using the PVS can readily quantify and adjust for missed links.<sup>3</sup> For recent years, PIK rates in the survey data tend to be high (over 90%), although earlier survey years had lower PIK rates. Except for one (Dushi and Trenkamp 2021), all studies we consider use the linkable subsample of PIKed observations, and a number of studies also use inverse probability weighting (IPW) to adjust survey weights and restore the representativeness of the sample to its population of interest (Wooldridge 2007). Section A of the working paper appendix provides more details on the sample adjustments used by each study.

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<sup>3</sup> This advantage arises from the fact that the PVS links both the administrative and survey records to a third data source from which common identifiers are obtained. Linking both data sources to such a population register lets the researcher distinguish cases when a record was not linked to the other source because it was not included in the data (e.g., because the household did not receive the program) from cases when the record was unlinkable.

Here, we are less interested in estimates being representative of some underlying population and more in estimates being comparable between subpopulations. This may not be the case if the association between having a PIK and survey accuracy differs between whites and minorities, although including race and ethnicity indicators in IPW models can partially address this concern. There is some evidence that PIK rates are higher for white individuals, but the evidence is mixed (Meyer, Mittag, and Goerge 2022) and the differences are generally small enough to yield only trivial effects on the patterns we find. Differences in PIK rates are more likely to arise from the uniqueness of names and the frequency of interactions with the government than from differences in reporting behavior.

Less is known about the frequency of linkage errors – i.e., the frequency with which a survey unit is linked to the wrong record from the administrative data. Such linkage errors, if random, will tend to mute differences between subpopulations and lead our results to understate the problems we identify. Thus, the main concern is whether or not the frequency of linkage errors differs by race and ethnicity. Little is known about the prevalence of linkage errors and their causes, although one may be concerned about undocumented immigrants (many of whom are Hispanic) having more linkage errors. However, the direction of the bias is not clear. Meyer, Mittag, and Goerge (2022) conclude that linkage errors are likely to overstate false positives and understate false negatives. We find false negatives to be higher for minorities, suggesting that greater linkage error for minorities would, if anything, understate the patterns we find.

Overall, the accuracy of the administrative data, the high PIK rates, and the sophisticated linkage procedure in our reviewed studies suggest that the linked administrative variables can be considered close approximations to truth. A caveat is that the information on covariates (including race and ethnicity) is self-reported. Detailed demographic information is an invaluable aspect of survey data and is often not available in administrative records. We therefore take the accuracy of these demographic variables as given throughout, although systematic differences in their reporting could bias our estimates. Misreporting of race and ethnicity in the survey could clearly affect our results. That being said, survey reports of race and ethnicity may in fact be more appropriate than those appearing in administrative records, as the latter indicators are not used in program administration and are likely to be less accurate and scrutinized than the information on payments used to validate receipt. And until more reliable information on these demographics

becomes available, researchers will continue to rely on such self-reported measures – implying that the differences identified in our review provide the relevant measures of bias.

### **3. Differences in Survey Error by Race and Ethnicity**

For the programs we examine, the main source of survey error appears to be error at the extensive margin – i.e., whether or not receipt is recorded correctly (see, e.g., Meyer and Mittag 2021a). We start by summarizing the evidence on raw error rates for race and ethnicity subgroups, followed by an overview of error rates adjusted for demographic differences in the population.

#### **3.1 Differences in Raw False Negative and False Positive Rates**

Validation studies of program receipt typically report separate error rates for false negatives (the share of true recipients recorded as non-recipients) and false positives (the share of true non-recipients recorded as recipients). The separate focus (rather than a single focus on overall error rates) stems from the fact that over- and underreporting have been found to differ substantially. For government transfers, studies have found high rates of false negatives that sometimes exceed 50% (Celhay, Meyer and Mittag 2021), while false positives are much less frequent and often lower than 1%. However, these patterns differ by program, with false positive rates found to be higher for reports of Social Security and Medicare (Bee and Mitchell 2017, Bhaskar et al. 2019). In our review, we are interested less in the overall levels of error and more in how error rates differ between minorities and whites.

Table 2 reports false positive and false negative rates from the studies that estimate these rates separately by race and ethnicity. Many of these estimates are taken directly from published tables, while others are calculated based on the disclosed results (see Section B of the working paper appendix for details on these calculations). Almost all error rates are higher for minorities, with the magnitudes of the differences being substantively important. First, we find that minorities have higher false negative rates than whites for all income sources examined (outside of private pensions in the ACS). Most differences are large in both absolute and relative terms. In absolute terms, the differences are largest for UI, with false negative rates in the CPS being a staggering 18.4 percentage points (55%) higher for Hispanic individuals, 15.9 percentage points (48%) higher for Black individuals, and 10.1 percentage points (30%) higher for Asian individuals relative to whites. The UI results from the SIPP show largely comparable patterns. For OASDI, the gaps in

false negative rates are similar in relative terms: 13.6%, 14.3%, and 15.5% of true OASDI recipients among Black, Hispanic, and Asian individuals do not have payments recorded in the survey, more than twice as high as the rate for whites (6.4%). These gaps are fractionally smaller but still pronounced for Medicare (5.3-7.9% for minorities vs. 3.8% for whites).

For SNAP, using SIPP data for 2010-2013, Colby et al. (2016) document sizeable differences in false negative rates of 3.6 percentage points (22%) for Black individuals and 4.1 percentage points (26%) for Hispanic individuals relative to whites. Using more recent SIPP data for 2014-2020, Giefer et al. (2022) find false negative rates for Black individuals to be only 0.5 percentage points higher than for white individuals. For Medicaid, Davern et al. (2009a) find similarly high false negative rates for all subgroups, with Black and Hispanic individuals having slightly higher rates (within a percentage point) and Asian individuals having meaningfully higher false negative rates by 4.3 percentage points (10%).<sup>4</sup> False negative rates for pensions are also 1-16 percentage points higher in the CPS and 6-8 percentage points higher in the ACS for minorities relative to whites, with the only exception being that false negative rates are 3 percentage points lower in the ACS for Black individuals compared to whites.

False positive rates are also higher for Black individuals (compared to whites) for all income sources examined. Some differences are large in absolute terms. For example, false positive rates for SNAP in the 2010-2013 SIPP are 6.5 percentage points higher for Black than for white individuals. As baseline false positive rates tend to be much lower than false negative rates (with the exception of Medicare conditional on being elderly), the differences also tend to be smaller in absolute terms. Yet, they tend to be much larger in relative terms. In fact, false positive rates among Black individuals are more than twice as high as among white individuals in 4 out of 9 cases in Table 2. However, the patterns are less pronounced for Hispanic and Asian individuals, for whom false positive rates exceed those of white individuals in 4 out of 8 cases for Hispanic and 3 out of 7 cases for Asian individuals. Thus, Table 2 shows a clear and alarming pattern that false negative rates tend to be higher for all minority groups examined, while false positive rates tend to be higher for Black individuals in particular.

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<sup>4</sup> Note that Davern et al. (2007, 2009b) also examine false negative and false positives for Medicaid by race/ethnicity, but their analyses condition on being a recipient or non-recipient based on *survey* records (rather than administrative records). Given the lack of comparability to the other estimates reviewed, we omit these two papers from our review.

### 3.2 Differences in Covariate-Adjusted False Negative and False Positive Rates

While the error rates above differ substantially between groups, we do not have the results of tests for the statistical significance of such differences. Therefore, we also examine covariate-adjusted error rates in the form of marginal effects of race/ethnicity indicators from regressions where the dependent variable is a binary indicator for the misreporting of program receipt. A key advantage of looking at covariate-adjusted error rates is that one can use simple *t*-tests of the marginal effects to assess whether or not the differences are statistically significant for minorities relative to whites (the reference group). Another advantage is that they are based on models that control for demographic characteristics. Both receipt rates and the demographics associated with survey error differ substantially between racial and ethnic groups and between programs. Consequently, it is particularly useful to understand whether survey data from units with similar demographic characteristics differ systematically by race and ethnicity.

Studies typically report separate models for whether receipt is missing for true recipients (false negatives) and whether true non-recipients are recorded as recipients in the survey (false positives). Table 3 provides an overview of the estimated covariate-adjusted differences in error rates in the literature, showing a clear pattern of significantly higher false positive and false negative rates for racial and ethnic minorities – even for early linkage studies with small samples.<sup>5</sup> We focus our discussion on the estimates in Panel A of Table 3, which are coefficients from linear probability models or average partial effects from probit models – and are thus easy to compare and interpret. However, the logit coefficients in Panel B yield similar qualitative conclusions. For Black individuals, the false negative differences are all positive and for the most part statistically significant. The differences are large – tending to hover around 7-11 percentage points higher than the false negative rates for whites when analyzing SNAP, TANF, and UI. Black individuals also have higher covariate-adjusted false positive rates than whites, with the sign of all statistically significant differences being positive across all studies. In line with the raw error rates discussed above, the differences in false positive rates are smaller in absolute terms (usually up to 2 percentage points higher for minorities) but still large in relative terms.

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<sup>5</sup> Section C of the working paper appendix provides details on the covariates included in each study. These covariates are generally based on survey-reported demographic or economic variables and include measures such as family size, family composition, education status, age, income, employment, citizenship, geographic area, and disability status.

The patterns for Hispanics are similar, as they also have more frequent instances of both types of survey error than whites. Yet, there are some slight differences. The magnitudes of the false negative gaps (relative to whites) appear to be smaller and less statistically significant for Hispanic than for Black individuals. However, the range of estimates is large for Hispanics, with the difference in covariate-adjusted false negative rates being as large as 12 percentage points relative to whites for UI (in the CPS). The covariate-adjusted false positive rates for Hispanics also exceed those of white individuals for most programs, but contrary to the case of Black individuals, there are some exceptions. Hispanic individuals have lower false positive rates for cash assistance (TANF and General Assistance combined) and Medicare. The results are more sparse and noisier for the remaining minority groups, with estimates for Asian individuals available only for UI, Medicare, and Medicaid and estimates for American Indians available only for Medicaid and the IHS. Nevertheless, false negative and false positive rates appear to be higher for these groups, consistent with the more general patterns of covariate-adjusted errors being higher for minorities.

Overall, the covariate-adjusted error rates confirm the pattern of systematically higher survey error for minorities. After conditioning on covariates, the effect sizes tend to be slightly smaller and vary less across programs. This finding suggests that some of the differences between groups and programs are explained by demographic or other economic characteristics. However, large differences remain for all programs even after conditioning on many covariates. While some of the bias in our multivariate analyses could also stem from systematic differences in reporting error of certain covariates (such as income), this is likely to have little effect on the overall conclusions.<sup>6</sup> That being said, a better understanding of the importance of these additional differences in survey accuracy by race and ethnicity is beyond the scope of the present review.

It is worth noting that the marginal effects we document for the race/ethnicity indicators are large compared to those for other predictors of misreporting. For example, Celhay, Meyer, and Mittag (2021) show that the difference in the false negative rates between Black and white individuals is consistently larger than (and up to almost 4 times as large as) the increase in false negatives when moving from income at the poverty line to twice the poverty line. The racial and ethnic differences in survey accuracy they find vastly exceed differences by education or household structure and are of similar magnitude or larger than differences by gender or elderly

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<sup>6</sup> The differences we observe are meaningful both with and without covariates, and they are also robust to different set of covariates.

status.<sup>7</sup> Consequently, the marginal effects of the minority dummies tend to be among the strongest predictors of survey error in the models that Celhay, Meyer, and Mittag (2021) estimate, falling only short of other selected indicators of program receipt and a few demographic characteristics.<sup>8</sup>

In conclusion, our findings in this section paint a striking picture of lower survey accuracy among racial and ethnic minorities. Race and ethnicity reliably predict survey error, with differences large enough to skew important conclusions. These patterns hold for multiple programs, surveys, and years and also persist across different minority groups (including Black, Hispanic, and Asian individuals), suggesting that our main household surveys poorly serve minorities by providing less accurate information about their incomes and program receipt.

## **4. Consequences of Survey Error**

The patterns of survey error documented in Section 3 raise concerns about the extent to which surveys can accurately provide key statistics of interest for racial and ethnic minorities. The nature of measurement error in surveys is non-classical, given that survey error is correlated with key covariates. Only a few general results exist for the consequences of such non-classical measurement error. Therefore, most of what we know about bias stems from empirical assessments using linked data. In this section, we discuss the empirical evidence on bias from survey error in common statistics such as rates of program receipt, determinants of program receipt, and poverty rates. We show that survey errors can introduce substantial biases in estimates of racial or ethnic differences.

### **4.1 Bias in Estimates of Program Receipt and Average Amounts Among True Recipients**

For differences in continuous variables such as raw gaps in average dollars received, the bias in the survey estimate for a group is simply the difference between the average survey reports and administrative values for that group. If this difference in survey error between groups is known, then the relative bias is straightforward to assess. Unfortunately, only a few papers report

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<sup>7</sup> Researchers have long been concerned about measurement error differences in program receipt by age (e.g., Haider, Jacknowitz, and Schoeni 2003). Here, we see that differences by race and ethnicity are much larger than differences by age.

<sup>8</sup> These variables include indicators for household income being above 10x the poverty line (which systematically exceeds race and ethnicity effects) and whether or not the household head is disabled or employed (which exceeds race and ethnicity effects in some cases).

such estimates (see, e.g., Shantz and Fox 2018, Meyer et al. 2023). For binary variables like program receipt, the bias in statistics such as receipt rates is also just the difference between average misclassification rates – equivalent to the false positive rate weighted by the share of non-recipients net of the false negative rate weighted by the share of true recipients.

Table 4 reports measures of program receipt by race and ethnicity, both in terms of the number of recipients and average dollars received (conditional on receipt).<sup>9</sup> For each subgroup, we report the statistic of interest according to the survey data and the linked administrative variable, as well the statistical significance of the difference (if reported in the study). Due to the severe net underreporting of program receipt documented in the previous literature, receipt rates are markedly higher using the administrative values than the survey values. This finding holds for all programs, samples, and minority groups studied. In line with the higher rates of survey error we document above, the increases in receipt rates when correcting for survey error tend to be largest for Black and Hispanic individuals. SNAP and pension receipt rates approximately double for all minority groups, and TANF receipt rates increase by approximately 50% for Black and Hispanic individuals and about a quarter for Asian individuals. In addition, UI receipt rates are higher by around 75% for Black and Hispanic individuals (compared to approximately 50% for Asian individuals). For white individuals, the biases in receipt rates are smaller in fractional terms, with SNAP and pension receipt less than doubling and TANF and UI receipt increasing by about a third. While Tables 2 and 3 showed that minority groups have larger errors in terms of both false positives and false negatives, the results here suggest that they translate to greater net underreporting of program receipt. Thereby, survey error leads us to understate both the degree to which the safety net supports minorities and its contribution to reducing inequality.

Several studies also calculate average benefit amounts among true reporting recipients (i.e., those reporting receipt in both the survey and administrative data) and find more muted evidence of these patterns. True reporting recipients have higher average amounts of SNAP and UI and lower average amounts of TANF when replacing survey values with administrative data. For all recipients, the fractional gaps in dollar biases tend to be larger for minority groups than whites (although these biases are positive for SNAP and UI and negative for TANF). While these results could be indicative of real intensive margin differences in dollars reported, they could also reflect differential selection of survey individuals into reporting by race/ethnicity. Fewer recipients report

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<sup>9</sup> Section D of the working paper appendix contains additional details on the sources for these statistics.



receipt among minorities, so those who are correctly recorded as recipients in both sources may be differentially selected in terms of reporting accuracy among minorities. However, we can conclude overall that the survey data greatly understate the access of racial and ethnic minorities to the safety net, with clear differences attributable to extensive margin variation in reporting rates.

## **4.2 Bias in Racial and Ethnic Predictors of Program Receipt**

The raw differences in program receipt by race and ethnicity are used in many contexts to characterize disparities across groups. However, several studies go beyond raw receipt rates and account for differences in demographic or other characteristics between individuals when analyzing differences in receipt rates by race or ethnicity. In binary choice models of program receipt differences by race or ethnicity, there is both an attenuation of estimated effects due to mismeasurement of the dependent variable and an additional bias due to correlation of the explanatory variable with the error rates. We first discuss the main patterns in past empirical results, and in the next section discuss the econometric relationships that explain the patterns and provide predictions for future analyses of racial and ethnic differences.

To examine whether the patterns for raw differences hold for estimated differences in receipt after controlling for other factors, Table 5 reports empirical estimates of the effects of race and ethnicity indicators on program receipt from probit models. For each minority group, the table reports the average marginal effect of the respective minority indicator in two receipt models – one using survey-reported receipt and the other using administrative receipt – as well as the level at which the difference in estimates between the two models is statistically significant. A useful aspect of these models is that they include covariates for other demographic characteristics.<sup>10</sup>

The results for Black and Hispanic individuals are remarkably uniform across datasets and samples. As a starting point, the SNAP and TANF receipt rates according to the survey data tend to be higher for Black and Hispanic individuals than for whites, with the magnitudes varying across samples. The results are more mixed for UI, where we tend to observe survey-only receipt rates being not significantly different for Black individuals, higher and lower for Hispanic individuals, and lower for Asian individuals relative to whites. In comparing differences between the survey

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<sup>10</sup> Section E of the working paper appendix provides details on the covariates included in each study. These covariates are again generally based on survey-reported demographic or economic variables and are similar to those included in the misreporting regressions whose estimates are in Table 3.

and administrative data, we find that the survey data understate receipt rates among all subgroups, even holding constant other covariates. The magnitudes of these biases are large and important: the covariate-adjusted Black-white and Hispanic-white gaps in the probability of program receipt typically more than double after correcting for survey error, and these differences are statistically significant for the most part. For SNAP, the differences in receipt rates (relative to whites) increase by 4 to 8 percentage points after replacing survey values with administrative values. The differences are of the same magnitude for cash assistance (TANF and GA combined) at 4 to 6 percentage points. They tend to be a bit smaller for UI, but still reach up to 2 percentage points.

Survey data can sometimes get the statistical significance and even the sign of the difference wrong. This is particularly true for the analyses of UI (Meyer et al. 2023), where the survey data tend to suggest that minorities are no more likely to receive UI payments than whites. When using administrative values instead, Black individuals have covariate-adjusted receipt rates that are higher by 2.8 percentage points in the CPS and 1.7 percentage points in the SIPP, relative to white individuals. Hispanic individuals also have significantly higher UI receipt rates than whites (1.4 percentage points in the CPS and 2.4 percentage points in the SIPP) after substituting administrative values. On the other hand, Asian individuals tend to have lower rates of UI receipt than white individuals using either survey or administrative data.

### **4.3 Bias in Poverty Rates**

For poverty rates, the differential biases by race and ethnicity depend on the error patterns in a complex way, as we discuss further in Section 5. Consequently, it is impossible to predict how patterns of survey error translate to biases in poverty rates, even for the specific samples for which we have extensive misreporting information from linkage studies. That being said, some empirical evidence exists on the implications of survey misreporting for poverty rates. Table 6 reports poverty rates by race and ethnicity that prior studies have calculated separately using survey data and administrative measures, as well as the percentage change when correcting for survey error.<sup>11</sup> We do this for the regular poverty rate and when available for the share with incomes below various multiples of the poverty line, including 50%, 125%, 150%, and 200%.

Poverty measures are lower for all racial and ethnic subgroups after correcting for survey error, which is not surprising given that the surveys are known to miss so much program receipt

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<sup>11</sup> Section F of the working paper appendix contains additional details on the sources for these statistics.

(Meyer and Mittag 2019a). In most cases, the fractional reductions are larger for Black and Hispanic individuals than for white individuals, although the patterns vary considerably. When using the administrative data to correct for misreporting of SNAP alone or SNAP and TANF together, poverty falls for Black and Hispanic individuals by 6-9% relative to 4% for whites (Fox et al. 2017), 4% relative to 2% for whites (Shantz and Fox 2018), and 5-6% relative to 2% for Stevens et al. (2018). The one exception is Rothbaum et al. (2021), who find reductions in poverty of 1-3% for Black and Hispanic individuals relative to 4% for whites.

The effects are more pronounced in the studies correcting simultaneously for survey error in multiple income sources, with some papers finding poverty measures to be two or three times higher according to the survey data. Meyer and Wu (2023), for example, find that correcting for measurement error in multiple income sources leads to reductions in poverty for Black and Hispanic individuals of 70-96% relative to 66% for whites. The larger fractional declines for Black and Hispanic subgroups persist when looking at multiples of the poverty line. Dushi and Trenkamp (2021), in bringing in multiple administrative data sources for the elderly, find that poverty rates decline by 43% for Black individuals relative to 25% for whites. The fractional decline for Hispanics, however, is only 6%. Finally, Bee and Mitchell (2017) also bring in multiple sources of administrative data to correct measurement error for the elderly. They find a slightly different pattern, with poverty rates falling by 38% for white individuals, compared to 31% for Black individuals and 9% for Hispanics.

In summary, the percentage reductions in poverty due to the administrative records are larger for Black individuals (and to a lesser extent for Hispanic individuals) than for white individuals in most studies examined. These results are a direct implication of program receipt – and thus the poverty reduction effects of programs – being more understated for Black and Hispanic individuals. In contrast, the fractional reductions in poverty tend to be smaller for Asian individuals, for whom differences in error and receipt rates tend to be smaller, relative to white individuals in the reviewed studies. Overall, these results provide further evidence for the extent to which survey data understate how well the safety net serves racial and ethnic minorities.

## **5. Theoretical Context for Estimated Biases**

In reviewing the empirical results above, we have documented clear and systematic differences in survey error across racial and ethnic subgroups. Specifically, Black and Hispanic

individuals tend to have both higher false negative rates and higher false positive rates than whites. These same groups tend to have receipt rates that are most understated (both unconditionally and adjusted for covariates) and to some degree poverty rates that are often overstated most severely. In this section, we place these findings in the context of the (scarce) theoretical results on the consequences of non-classical measurement error to understand how survey error gives rise to these biases. Better understanding the relationship between survey error and the biases in common statistics can help illuminate which of the patterns we find are likely to generalize and under which conditions researchers need to be particularly cautious.

When analyzing means like receipt rates for a particular group, the bias is relatively simple. This result occurs because false positives cause an upward bias, while false negatives cause a downward bias. Thus, biases from both overreporting and underreporting can potentially cancel out. The fact that Black and Hispanic individuals tend to have lower net receipt rates in the survey despite having higher rates of survey error in both directions shows that the bias from false negatives outweighs the bias from false positives. When analyzing receipt rates conditional on covariates, however, the determinants of the bias are more complicated.

The key result from Meyer and Mittag (2017) is that the joint presence of false positives and negatives serves to collectively attenuate (rather than mitigate) differences across subgroups. In discussing the general bias from misclassification of a binary dependent variable in modeling the determinants of program receipt or receipt, Meyer and Mittag (2017) find that the bias in the coefficient of a predictor (such as a dummy variable for non-white) is proportional to the *sum* of the false positive and false negative rates for the full sample. Mathematically, in the simplest case of a linear probability model with errors that are not predicted by the covariates, the formula for the bias in the slope coefficients simplifies to  $-(\alpha_0 + \alpha_1)\beta_k$ , where  $\beta_k$  is the true slope coefficient and  $\alpha_0$  and  $\alpha_1$  are the false positive and false negative rates.<sup>12</sup> Consequently, even if there are no differences in error rates across subgroups, the differences in receipt rates would still be biased towards zero in the presence of overall error. The reason why both false positive and false negative rates attenuate coefficients is that for  $\beta_k > 0$  false positives create positive residuals when  $X\beta$  is low and false negatives create negative residuals when  $X\beta$  is high. Both types of error thereby push  $X\hat{\beta}$  toward zero. This tendency remains when covariates predict error.

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<sup>12</sup> In non-linear models, the two sources of bias we discuss here remain the same, but the overall bias contains two additional terms.

The theoretical predictions have so far assumed homogeneous survey errors between subgroups, but there are further implications when the errors differ across groups. Specifically, when the predictor is correlated with net error (e.g., when receipt rates of minorities are over- or understated more than receipt rates of whites), then that leads to further bias. This stems from the general fact that differences in net reporting rates between groups diminish or amplify estimated differences in receipt. If a group has a higher net reporting rate than the omitted group, then the survey data will overstate relative receipt by this group (biasing the coefficient estimate upward). Conversely, lower net reporting rates lead to negative bias. In our case, true receipt rates are higher for minorities ( $\beta_k > 0$ ) and net reporting rates are lower for minorities. Thus, the systematic part of survey error biases estimates toward (or even across) zero. This theoretical framework helps to rationalize the empirical results we document: the differences in receipt rates between whites and minority groups are already understated in the presence of overall error that attenuates all coefficients, but they are further understated given the more severe net underreporting by racial and ethnic minorities. One would expect this finding to generalize whenever the difference in net reporting rates between groups has the opposite sign of the difference in receipt rates.

Beyond binary choice models, survey error can also lead to measurement error in the dependent variable of multivariate linear regressions (such as continuous amounts of income). If the dependent variable is affected by measurement error that differs across subgroups, then we may obtain biased estimates of regressors corresponding to such groups (e.g., defined by race and ethnicity). More generally, it can be difficult to predict the sign and size of biases, even when analytic results and empirical evidence on the errors are available. This situation occurs because biases depend on the distribution of other variables and their relationship to the error and variable of interest. This problem is greatly amplified for statistics that depend on the mismeasured variable in nonlinear ways, including simple descriptive statistics such as poverty rates.

The case of poverty rates illustrates the problem that determining the bias can quickly become intractable. The impact of survey error on poverty rates clearly depends on the relationship between survey error and income. If misreporting is more severe close to the poverty line, then the effect on poverty rates will be larger. The relationship between income and reporting may differ by race and ethnicity, implying differences in how a given level of misreporting affects the poverty rate of each group. In addition, the effect on poverty rates depends on the distribution of income itself. The closer households are to the poverty line, the more likely survey error is to affect their

poverty status. Hence the bias in *differences* in poverty rates between groups also depends on how the distribution of incomes differs between these groups. Thus, even for simple statistics such as poverty rates, we would need to know not only the levels of reporting error by group, but also how reporting errors relate to income for each group and how income differs between groups. Thus, it is not surprising that the pattern of bias is most pronounced and most clearly aligned with the error rates for covariate-adjusted receipt rates. For poverty rates, substantial biases remain, but their relation to theory and the documented error rates is complicated as they are affected by additional forces.

## 6. Discussion of Paths Forward

In this paper, we consolidate evidence from a series of data linkage studies documenting high survey error rates for income sources that significantly and substantially differ between racial and ethnic groups. While few studies explicitly discuss the differences they find by race and ethnicity, their results paint a clear and alarming picture of lower survey accuracy for minorities. These patterns hold across programs and surveys and persist even after controlling for differences in demographics and income. The errors in program receipt lead to large biases in common estimates. For simple statistics such as receipt rates, the error rates we document allow researchers to gauge the size of the bias. However, for more complicated statistics such as regression coefficients or poverty rates, determining the biases quickly becomes intractable even when information from linked data are available. These biases are sizeable and systematically distort our understanding of the well-being of racial and ethnic minorities, as well as differences between racial and ethnic groups.

While we unearth a surprising number of estimates by race and ethnicity that paint a remarkably clear picture of lower survey accuracy, our review leaves many questions open. It is important to understand to what extent the patterns we find also affect other programs and other survey variables. Our review focuses on errors in program receipt, since these variables are easier to validate than other variables such as earnings or education for which there is no readily available measure of truth.<sup>13</sup> Yet, to fully understand how differences in survey accuracy skew our estimates

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<sup>13</sup> We identified several studies that compare survey reports of earnings to administrative records for subgroups defined by race and ethnicity (see, e.g., Pedace and Bates 2000, Cristia and Schwabish 2007, Bricker and Engelhardt

of differences between racial and ethnic groups, we also need to know whether the patterns of severe survey error extend to these variables. For example, differences in the reporting of earnings, especially in the top percentiles, may have a substantial impact on racial income gaps. There is some evidence that inaccuracies in one dimension of survey error predict inaccuracies in other dimensions, suggesting the pronounced errors we document likely extend to other variables in some form.<sup>14</sup> But since little is known about differences in reporting of other variables such as earnings by race and ethnicity, the direction of the bias in statistics such as income gaps remains unclear.

The studies we review only examine the accuracy of a given sample, but to understand survey accuracy more comprehensively requires understanding how other aspects of survey accuracy like coverage and weighting adjustments differ across groups. To fully comprehend how survey accuracy differs for minorities, we also need more research into whether the effects of other predictors of survey error such as income or education differ between racial and ethnic groups. To our knowledge, no paper includes interactions of other predictors of error with race and ethnicity indicators. More evidence is also needed on joint misreporting (i.e., whether survey error is correlated across different questions), which can be crucial for further understanding the biases from survey error. While our focus in this review is on household surveys administered by the Census Bureau, these patterns likely affect survey data more generally. Several studies have documented concerning rates of misreporting of transfer receipt for other surveys, including the National Health and Nutrition Examination Survey (Kirlin and Wiseman 2014), the ACCESS study (Rosen, McMahon, and Rosenheck 2007), the FoodAPS Survey (Courtemanche, Denteh, and Tchernis 2019, Meyer and Mittag 2019b), and the Health and Retirement Survey (Dushi, Iams, and Trenkamp 2017, Dushi and Trenkamp 2021). These and similar questions are beyond the scope of this review but could be examined in future studies that make use of linked data.

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2008, Kim and Tamborini 2012, Abowd and Stinson 2013, Kim and Tamborini 2014, Chenevert, Klee, and Wilkin 2016, Brummet et al. 2018). While these analyses reveal important discrepancies across subgroups that strongly suggest the presence of differential measurement error, no measure of truth is available for earnings. Therefore, we focus on the clearer case of programs for which measures of truth can be easily gleaned from the administrative records. Black, Sanders, and Taylor (2003) also look at measurement error in the reporting of education in surveys, but they focus on higher education for which they bring in the National Survey of College Graduates.

<sup>14</sup> For example, item non-response has been shown to predict measurement error (Bollinger and David 2001, Celhay, Meyer, and Mittag 2021), and measurement error in one variable appears to predict future measures of the same variable and errors in other variables (Bollinger and David 2005, Celhay, Meyer, and Mittag 2021, Bollinger and Tasseva 2023).

Perhaps the most important question raised by our paper pertains to how we can still make progress on understanding economic disparities by race and ethnicity in the presence of alarming differences in survey accuracy and their corresponding biases for key estimates. The ideal solution would be to improve survey accuracy, but this can be costly and difficult – especially when little is known about the causes of survey error (Bound, Brown, and Mathiowetz 2001, Celhay, Meyer, and Mittag 2024). Differences in survey accuracy could arise from cultural factors, given that trust in the government may be lower among minority groups or that program receipt carries more stigma (see, e.g., Brandon, Isaac, and Laveist 2005, Bajaj and Stanford 2021). While strategies exist to reduce the effects of mistrust and stigma, they may only go so far if the root causes of deep-seated inequities remain present. Differences could also arise from neighborhood characteristics or from the way the surveys are designed and implemented. Such factors may be easier to address. For example, interviewers have been found to vary substantially in their error rates (e.g., Meyer and Mittag 2019b), and the differences in survey error between minorities and whites could either stem from interviewers with higher error rates being more likely to interview minority groups or from match effects between interviewers and respondents. Differences arising from interviewer assignment or match effects could be reduced through changes in assignment and interviewer training.

Linked data can help us better understand these causes and the extent to which they contribute to differences in survey error. For example, the evidence from linkage studies casts doubt on a large role for stigma. While stigma should lead to higher false negative rates and lower false positive rates, we find both rates to be higher for racial and ethnic minorities. Our review also shows that rates of underreporting do not seem to be systematically lower for programs where stigma is likely to be lower, such as UI and private pensions. In addition, Celhay, Meyer, and Mittag (2022) find that reporting accuracy is better in neighborhoods with higher receipt rates, suggesting that stigma may be lower and reporting better in neighborhoods with a higher fraction of minorities with high receipt rates. Yet, linked data can help survey producers to devise pragmatic strategies to reduce survey error. For example, linked data can be used to examine which neighborhood or demographic characteristics predict misreporting and help interviewers to probe more when survey error appears likely. Linked data can also be used to study the role of interviewers to examine whether systematic changes in interviewer assignment or improvements in interviewer performance can provide a practical way to substantially increase survey accuracy.



Ultimately, survey data are unlikely to become completely error-free and any improvements are likely to take time. In the short run, researchers will have to rely on error ridden data, raising the question of how survey users can harness the available information to improve estimates of racial and ethnic disparities. Surveys are increasingly linked to administrative data, which is one way of creating more accurate data on a timely basis. However, linked data are often not accessible to external researchers or may be unavailable for a certain population of interest. Without direct access to the linked data, researchers could still apply corrections to the survey estimates based on information derived from the linked data. For example, linked survey and administrative data allow for the estimation of models of the determinants of survey errors. Making the parameters of these models available to the public would allow survey data users to correct not only unconditional statistics, but also estimates of racial and ethnic differences. Several corrections for misclassified dependent variables exist (Hausman, Abrevaya, and Scott-Morten 1998) and have been found to work well when information from administrative data is incorporated (Meyer and Mittag 2017). More generally, estimates can still be improved by imputing or integrating out mismeasured variables (Blackwell, Honaker, and King 2017, Mittag 2019). Such corrections may work reasonably well even when only parameters from prior years or some states are available (Mittag 2019, Meyer and Mittag 2019b). In order for the corrections to work well for minority subgroups, the models also need to include indicators for these groups of interest. However, this strategy crucially depends on data producers providing the required estimates from the linked data on a timely and systematic basis.

In the absence of any information from linked data (i.e., for estimates based on survey data alone), our overview of the literature sends a clear message of caution in interpreting racial and ethnic differences. Corrections based solely on survey data and aggregate receipt rates have been found to work reasonably well for analyses of unconditional statistics such as SNAP receipt rates (Mittag 2019) but are unlikely to improve estimates of racial and ethnic differences as these corrections tend to replicate differences recorded in surveys. Our discussion above clearly shows that the bias not only depends on the frequency and severity of survey error, but also on the statistic of interest. Thus, even if researchers do not have the information required to correct estimates, linkage studies can still provide them with useful guidance about when increased caution is warranted. A better understanding of the extent and nature of survey error can help researchers judge whether or not the bias is likely to be large enough to affect their substantive conclusions.

But in the presence of error rates as high as the ones we document above, biases can often be large, and our review provides a strong call for caution.

In conclusion, we find high rates of survey error for racial and ethnic minorities. Survey error differs substantially between whites and minorities, leading to large biases in important statistics. From a methodological perspective, these results indicate that more research is needed into the sources of survey error and how survey error and its differences by group can be reduced. Such research would help to improve both the quality of survey data and the ability of researchers to work with error-ridden data. Until these problems are ameliorated or at least better understood, researchers should be cautious when analyzing survey estimates of differences between racial and ethnic groups. Substantively, our findings show that these large surveys do not serve racial and ethnic minorities adequately, as they provide less accurate information about minorities than whites. On the positive side, correcting for differences in survey error shows that the safety net serves minorities much more favorably than the survey estimates we currently rely on suggest.

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**Table 1: Overview of Studies**

<b>Study</b>	<b>Survey Data</b>	<b>Programs</b>	<b>Geography</b>	<b>Main Sample</b>
<i>Panel A: Means-Tested Transfer Programs</i>				
Colby, Debora, and Heggeness (2016)	2010-3 SIPP	SNAP	IL, MD, VA	All individuals
Fox, Heggeness, Pacas, and Stevens (2017)	2010-6 CPS	SNAP	IL, MD, OR, VA	All individuals, no imputed benefit amounts
Shantz and Fox (2018)	2010-6 CPS	SNAP, TANF	AZ, MD, ND, TN, ID, MI, VA	All individuals, not whole imputed, no imputed benefit amounts
Stevens, Fox, and Heggeness (2018)	2010-5 CPS	SNAP	AZ, IL, MD, OR, TN, ID, VA	All individuals, no imputed benefit amounts
Celhay, Meyer, and Mittag (2021)	2008-12 ACS, 2008-13 CPS, 2007-12 SIPP	SNAP, TANF+GA	NY	All households
Rothbaum, Fox, and Shantz (2021)	2014 CPS	SNAP	AZ, ID, MD, MI, NY, ND, TN, VA	All individuals
Giefer, King, and Roth (2022)	2014-20 SIPP	SNAP	12 States	All individuals (person-months), no imputed observations
Meyer, Mittag, and Goerge (2022)	2001 ACS, 2002-5 CPS, 2001-5 SIPP	SNAP	IL, MD	All households below 2xFPL, at least one household member age $\geq 16$
<i>Panel B: Health Insurance Programs</i>				
Klerman, Ringel, and Roth (2005)	1990-2000 CPS	Medicaid, Welfare	CA	All CA residents aged 15-65, no imputed benefit amounts, no imputed demographic variables
Davern, Klerman, Baugh, Call, and Greenberg (2009a)	2001-2 CPS	Medicaid	USA	All individuals, no partial Medicaid benefit enrollees, no SCHIP enrollees
Bhaskar, Shattuck, and Noon (2018)	2014 ACS	IHS	USA	All individuals
Bhaskar, Noon, and O'Hara (2019)	2014 CPS	Medicare	USA	All individuals age $\geq 65$
Noon, Fernandez, and Porter (2019)	2011 CPS	Medicaid	USA	All individuals age $\geq 18$ , no partial Medicaid benefit enrollees, no SCHIP enrollees, no imputed or edited responses
<i>Panel C: Old Age Income and Other Income Sources</i>				
Bee and Mitchell (2017)	2013 CPS, 2013 ACS	OASDI, Pensions	USA	All individuals age $\geq 65$
Brummet, Flanagan-Doyle, Mitchell, Voorheis, Erhard, and McBride (2018)	2013-14 CE	Retirement Income	USA	All households
Dushi and Trenkamp (2021)	2016 CPS	Income (in retirement)	USA	All individuals age $\geq 65$
Meyer, Wu, Stadnicki, and Langetieg (2023)	2011 CPS, 2010 SIPP	UI	USA	All individuals age $\geq 18$ , not whole imputed
Meyer and Wu (2023)	2017 CPS	Retirement Income, Social Security, SSI, SNAP, Housing Assistance, TANF	USA, 23 states for SNAP, 18 states for TANF	All individuals, no whole imputed SPM units

**Notes:** This table provides an overview of the studies surveyed in this paper, including the data used, programs examined and key sample restrictions. The original papers provide additional detail on the samples used and key definitions, which vary between studies.

**Table 2: False Negative and False Positive Rates by Race and Ethnicity**

Study	Program	Sample	White		Black		Hispanic		Asian	
			<i>F. Neg</i> (1)	<i>F. Pos</i> (2)	<i>F. Neg</i> (3)	<i>F. Pos</i> (4)	<i>F. Neg</i> (5)	<i>F. Pos</i> (6)	<i>F. Neg</i> (7)	<i>F. Pos</i> (8)
Colby et al. (2016)	SNAP	2010-13 SIPP	15.9%	1.5%	19.5%	8.0%	20.0%	4.9%	-	-
Giefer et al. (2022)	SNAP	2014-20 SIPP	24.5%	0.4%	25.1%	1.5%	-	-	-	-
Klerman et al. (2005)	Medicaid	1990-2000 CPS	-	-	29.0%	5.0%	33.0%	5.0%	-	-
	Welfare	1990-2000 CPS	-	-	42.0%	2.0%	59.0%	2.0%	-	-
Davern et al. (2009a)	Medicaid	2002 CPS	42.8%	2.3%	42.9%	5.6%	43.7%	4.5%	47.1%	2.5%
Bhaskar et al. (2018)	IHS	2014 ACS	-	-	-	-	42.9%	-	-	-
Bhaskar et al. (2019)	Medicare	2014 CPS	3.8%	54.5%	5.4%	55.9%	5.3%	41.4%	7.9%	50.8%
Bee and Mitchell (2017)	OASDI	2013 CPS	6.4%	42.9%	13.6%	45.6%	14.3%	39.6%	15.5%	34.5%
	Pensions	2013 CPS	45.5%	10.1%	46.8%	11.2%	56.2%	5.6%	61.6%	8.1%
	Pensions	2013 ACS	43.7%	9.1%	40.0%	11.7%	49.7%	7.4%	51.3%	6.2%
Meyer et al. (2023)	UI	2011 CPS	33.2%	0.3%	49.0%	0.8%	51.5%	0.7%	43.3%	0.5%
	UI	2010 SIPP	33.3%	0.9%	50.0%	1.6%	42.2%	1.3%	45.7%	1.1%

**Notes:** This table summarizes estimates of the rate at which true recipients are recorded as non-recipients in the data (columns labeled *F. Neg*) and the rate at which true non-recipients are recorded as recipients in the survey data (columns labeled *F. Pos*) for studies that report these statistics separately for subgroups defined by race and ethnicity. See Table 1 for details on the studies and their methodology. Error rates in Colby et al. (2016), Bee and Mitchell (2017), and Giefer et al. (2022) are reported in a different format and were converted to conform to our definition. Hispanic is mutually exclusive with other race categories in Colby et al. (2016), Giefer et al. (2022), Meyer et al. (2023), Bhaskar et al. (2019), while it may be overlapping with other race categories in Klerman et al. (2005), Davern et al. (2009a), Bhaskar et al. (2018), and Bee and Mitchell (2017). For Bee and Mitchell (2017), we bring in results for “White, not Hispanic” (rather than “White”) so as to not overlap with “Hispanic (any race).”

**Table 3: Differences in Covariate-Adjusted Error Rates Between Minorities and Whites**

Study	Program	Sample	Black		Hispanic		Asian		AI/AIAN	
			<i>F. Neg</i> (1)	<i>F. Pos</i> (2)	<i>F. Neg</i> (3)	<i>F. Pos</i> (4)	<i>F. Neg</i> (5)	<i>F. Pos</i> (6)	<i>F. Neg</i> (7)	<i>F. Pos</i> (8)
<i>Panel A: LPM Coefficients and Probit Average Partial Effects</i>										
Fox et al. (2017)	SNAP	2010-16 CPS	0.0680***	-	0.0390	-	-0.0420	-	-	-
Celhay et al. (2021)	SNAP	2008-12 ACS	0.0678***	0.0098***	0.0410***	0.0085***	-	-	-	-
		2008-13 CPS	0.0958***	0.0116***	0.0554***	0.0139***	-	-	-	-
		2007-12 SIPP	0.0841***	0.0137***	0.0382**	0.0044	-	-	-	-
	TANF+GA	2008-12 ACS	0.0877***	0.0005	0.0467***	-0.0028***	-	-	-	-
		2008-13 CPS	0.0683	0.0015	0.0744*	-0.0017	-	-	-	-
Meyer et al. (2022)	SNAP	2007-12 SIPP	0.0800*	0.0059***	0.0508	-0.0027*	-	-	-	-
		2001 ACS, IL	0.0897**	0.0239***	-	-	-	-	-	-
		2001 ACS, MD	0.1110***	0.0082	-	-	-	-	-	-
		2002-5 CPS, IL	0.0503	-0.0046	-	-	-	-	-	-
		2002-5 CPS, MD	0.0509	-0.0094	-	-	-	-	-	-
Meyer et al. (2023)	UI	2001-5 SIPP, IL+MD	0.0672*	0.0207**	-	-	-	-	-	-
		2011 CPS	0.0945***	0.0036***	0.1190***	0.0037***	0.1120***	0.0031**	-	-
		2010 SIPP	0.1100***	0.0023**	0.0583***	0.0015	0.0866**	0.0012	-	-
<i>Panel B: Logistic Regression Coefficients</i>										
Colby et al. (2016)	SNAP	2010-13 SIPP (2008 panel)	0.1480	1.5300***	0.0860	0.5770**	-	-	-	-
Klerman et al. (2005)	Medicaid	1990-2000 CPS	0.3670	0.9270	0.7070	N/A	-	-	-	-
	Welfare	1990-2000 CPS	N/A	N/A	0.3470	N/A	-	-	-	-
Bhaskar et al. (2018)	IHS	2014 ACS, AIAN only	-	-	0.4300***	-	-	-	0.0900	-
		2014 ACS, AIAN only, age $\geq$ 25	-	-	0.4400**	-	-	-	0.0100	-
		2014 ACS, non-AIAN	-	-	0.1900	-	-	-	-2.1200***	-
Bhaskar et al. (2019)	Medicare	2014 CPS	0.5200**	-0.1500	0.4000*	-1.2000*	0.3900	-0.4600	-	-
Noon et al. (2019)	Medicaid	2011 CPS	0.1900**	0.3000	0.2900***	0.8300***	0.3000*	0.9600**	0.2900	0.6300

**Notes:** This table reports estimated effects of minority indicators from models where the binary dependent variable indicates not receiving a program in the survey conditional on being a true recipient (columns labeled *F. Neg*) and models where the dependent variable indicates receiving a program in the survey conditional on being a true non-recipient (columns labeled *F. Pos*). The models vary in the sample and covariates used; see Table 1 and the original studies for additional details. Logistic coefficients for Colby et al. (2016), Bhaskar et al. (2018), Bhaskar et al. (2019), and Noon et al. (2019) are reported as odds ratios in the published papers and were converted to logistic regression coefficients to facilitate comparability. Hispanic is mutually exclusive with other race categories in Celhay et al. (2021), Meyer et al. (2023), Colby et al. (2016), and Bhaskar et al. (2019), while it may be overlapping with other race categories in Fox et al. (2017), Klerman et al. (2005), Bhaskar et al. (2018), and Noon et al. (2019). When reporting results from Fox et al. (2017), we include estimates for “White, not Hispanic” (rather than “White”) so as to not overlap with “Hispanic (any race).” Meyer et al. (2022) report results for non-white individuals whom we classify under the “Black” race/ethnicity category.

**Table 4: Bias in Estimates of Program Receipt and Average Amounts for True Reporting Recipients**

Study	Program	Sample	Statistic	White			Black			Hispanic			Asian		
				Survey	Admin	$\Delta$ Sig?	Survey	Admin	$\Delta$ Sig?	Survey	Admin	$\Delta$ Sig?	Survey	Admin	$\Delta$ Sig?
				(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)
Fox et al. (2017)	SNAP	2010-6 CPS	Receipt rate	6.0%	11.0%	-	17.0%	38.0%	-	16.0%	32.0%	-	5.0%	10.0%	-
			Average amount	\$3,324	\$3,660	-	\$3,648	\$4,080	-	\$3,576	\$4,092	-	\$3,708	\$3,912	-
Shantz and Fox (2018)	SNAP	2010-6 CPS	Receipt rate	8.5%	14.6%	***	21.8%	38.8%	***	22.9%	37.7%	***	5.4%	10.1%	***
			Average amount	\$3,409	\$3,607	***	\$3,825	\$4,172	***	\$3,528	\$3,638		\$2,803	\$3,286	*
	TANF	2010-6 CPS	Receipt rate	0.9%	1.2%	***	4.6%	7.1%	***	2.0%	3.0%	***	0.4%	0.5%	
			Average amount	\$2,567	\$2,196	**	\$3,420	\$2,640	***	\$3,006	\$1,455	**	<i>S</i>	<i>S</i>	<i>S</i>
Meyer et al. (2023)	UI	2011 CPS	Receipt rate	4.2%	5.9%	-	4.8%	8.3%	-	3.4%	6.2%	-	2.9%	4.5%	-
			Average amount	\$8,065	\$8,808	-	\$6,917	\$7,990	-	\$7,556	\$8,803	-	\$9,421	\$10,990	-
	2010 SIPP	Receipt rate	4.7%	6.1%	-	5.1%	8.2%	-	5.8%	8.8%	-	3.7%	5.3%	-	
		Average amount	\$7,194	\$9,301	-	\$5,762	\$8,573	-	\$5,963	\$8,562	-	\$8,023	\$9,664	-	
Brummet et al. (2018)	Pensions	2013-4 CE	Receipt rate	40.3%	74.6%	-	31.6%	65.7%	-	23.6%	48.3%	-	21.0%	45.3%	-

**Notes:** This table reports receipt rates and average annual amounts received for studies that provide these statistics separately for subgroups defined by race and ethnicity. For each subgroup, the first column provides the estimate according to the survey data and the second column provides the same statistic according to the linked administrative variable. The third column for each group indicates the significance level of the difference between the two estimates (\* 10%, \*\* 5%, \*\*\* 1%, with blank indicating not significant at conventional levels) if such a test was performed and “-” otherwise. See Table 1 for additional details on the data and samples used. *S* indicates suppressed results. Brummet et al. (2018) also report results for AIANs and Pacific Islanders that we omit in this paper. Average amounts are conditional on receiving benefits in both the survey and administrative data (i.e., being a true reporting recipient). As a result, differences in average amounts reflect errors on the intensive margin, while differences in receipt rates reflect errors on the extensive margin. Average amounts in Fox et al. (2017) were originally reported at the monthly level and we have multiplied them by 12 to represent annual levels. Rates of program receipt and average amounts from Meyer et al. (2023) are reported in a different format and were converted to conform to our definition. Hispanic is mutually exclusive with other race categories in Meyer et al. (2023), while it may be overlapping with other race categories in Fox et al. (2017), Shantz and Fox (2018), and Brummet et al. (2018). When reporting results from Fox et al. (2017) and Shantz and Fox (2018), we include estimates for “White, not Hispanic” (rather than “White”) so as to not overlap with “Hispanic (any race).”

**Table 5: Bias in Marginal Effect of Minority Variable in Models of Program Receipt**

Study	Program	Sample	Black			Hispanic			Asian		
			Survey (1)	Admin (2)	$\Delta$ Sig? (3)	Survey (4)	Admin (5)	$\Delta$ (6)	Survey (7)	Admin (8)	$\Delta$ Sig? (9)
Celhay et al. (2021)	SNAP	2008-12 ACS	0.1098***	0.1708***	***	0.0987***	0.1405***	***	-	-	-
		2008-13 CPS	0.0291*	0.1075***	***	0.0743***	0.1445***	***	-	-	-
		2007-12 SIPP	0.0759***	0.1232***	***	0.0697***	0.1096***	*	-	-	-
	TANF+GA	2008-12 ACS	0.0177***	0.0753***	***	0.0114***	0.0579***	***	-	-	-
		2008-13 CPS	0.0204**	0.0835***	***	0.0122	0.0761***	***	-	-	-
		2007-12 SIPP	0.0258***	0.0647***	***	-0.0011	0.0286***	***	-	-	-
Meyer et al. (2022)	SNAP	2001 ACS, IL	0.0380**	0.0801***	***	-	-	-	-	-	-
		2001 ACS, MD	-0.0055	0.0355	**	-	-	-	-	-	-
		2002-5 CPS, IL	0.0211	0.0762***	***	-	-	-	-	-	-
		2002-5 CPS, MD	-0.0048	0.0118		-	-	-	-	-	-
		2001-5 SIPP, IL+MD	0.0767***	0.1069***	***	-	-	-	-	-	-
Meyer et al. (2023)	UI	2011 CPS, all	0.0060	0.0280***	***	-0.0020	0.0140***	***	-0.0090	-0.0090**	
		2010 SIPP, all	-0.0030	0.0170***	***	0.0070*	0.0240***	***	-0.0200***	-0.0170***	

**Notes:** This table reports the estimated effects of minority indicators in models of program receipt or take-up (i.e., from models where program receipt is the dependent variable). For each minority subgroup, the first column provides the estimate using the survey measure of receipt as the dependent variable and the second column provides the same statistic using the administrative measure of receipt as the dependent variable. The third column for each group indicates the significance level of the difference between the two estimates (\* 10%, \*\* 5%, \*\*\* 1%, with blank indicating not significant at conventional levels) if such a test was performed and “-” otherwise. Table 1 provides additional detail on the studies and the data and samples used. All estimates are average partial effects from probit models. Hispanic is mutually exclusive with other race categories in Celhay et al. (2021) and Meyer et al. (2023), whereas Meyer et al. (2022) report results for non-white individuals whom we classify under the “Black” race/ethnicity category.

**Table 6: Bias in Poverty Rates (%)**

Study	Program	Sample	White				Black				Hispanic				Asian			
			<i>Svy</i>	<i>Admin</i>	% <i>Diff</i>	$\Delta$ <i>Sig?</i>	<i>Svy</i>	<i>Admin</i>	% <i>Diff</i>	$\Delta$ <i>Sig?</i>	<i>Svy</i>	<i>Admin</i>	% <i>Diff</i>	$\Delta$ <i>Sig?</i>	<i>Svy</i>	<i>Admin</i>	% <i>Diff</i>	$\Delta$ <i>Sig?</i>
			(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)	(12)	(13)	(14)	(15)	(16)
Fox et al. (2017)	SNAP	2010-6 CPS	8.6	8.3	-4%	*	18.8	17.8	-6%	*	21.4	19.7	-9%	*	12.9	12.4	-4%	*
Shantz and Fox (2018)	SNAP & TANF	2010-6 CPS	9.4	9.2	-2%	***	20.2	19.4	-4%	***	23.3	22.3	-4%	***	13.4	12.9	-4%	*
Stevens et al. (2018)	SNAP	2010-5 CPS	9.0	8.8	-2%	*	17.9	17.0	-5%	*	22.3	21.1	-6%	*	12.9	12.8	-1%	*
Rothbaum et al. (2021)	SNAP	2014 CPS	10.0	9.6	-4%	***	23.7	23.4	-1%		24.9	24.1	-3%	*	15.8	15.8	0%	
Bee and Mitchell (2017)	Various	2013 CPS	6.6	4.8	-38%	***	18.4	14.0	-31%	***	20.9	19.1	-9%		12.4	11.7	-6%	
Dushi and Trenkamp (2021)	Various	2016 CPS	7.5	6.0	-25%	-	18.4	12.9	-43%	-	17.5	16.5	-6%	-	-	-	-	-
...<1.25x FPL	Various	2016 CPS	12.1	9.5	-27%	-	26.1	19.5	-34%	-	25.7	24.2	-6%	-	-	-	-	-
Meyer and Wu (2023)	Various	2017 CPS	6.4	3.9	-66%	-	14.7	7.5	-96%	-	13.6	8.0	-70%	-	8.3	5.7	-46%	-
...<0.5x FPL	Various	2017 CPS	2.5	1.1	-122%	-	5.2	1.6	-217%	-	4.4	1.8	-140%	-	4.2	2.3	-80%	-
...<1.5x FPL	Various	2017 CPS	14.7	10.4	-41%	-	32.7	20.5	-59%	-	34.5	22.6	-52%	-	16.4	12.4	-32%	-
...<2x FPL	Various	2017 CPS	25.7	20.0	-28%	-	49.4	38.5	-28%	-	52.8	41.0	-29%	-	26.5	22.0	-20%	-

**Notes:** This table reports estimated poverty rates from papers that estimate poverty rates (or variants of poverty rates) separately for subgroups defined by race and ethnicity. For each subgroup, the first column provides the estimate using survey measures only and the second column provides estimates after replacing survey measures of the relevant income sources with the linked administrative variables. The third column for each subgroup indicates the fractional difference between the survey and administrative estimates (using the survey value as the baseline), and the fourth column indicates the significance level of the difference between the two estimates (\* 10%, \*\* 5%, \*\*\* 1%, with blank indicating not significant at conventional levels) if such a test was performed and “-” otherwise. Table 1 provides additional detail on the studies, data, and samples used. Unless specified otherwise, all poverty rates are defined as having incomes below 100% the federal poverty line. Bee and Mitchell (2017) correct earnings, Social Security, SSI, interest and dividends, and retirement income. Dushi and Trenkamp (2021) correct earnings, Social Security, SSI, and interest and dividends. Meyer and Wu (2023) correct earnings, interest and dividends, retirement income, Social Security, SSI, AGI and other cash income, tax liabilities and credits, SNAP, housing assistance, and TANF. Hispanic is mutually exclusive with other race categories in Meyer et al. (2023) and Dushi and Trenkamp (2021), while it may be overlapping with other race categories in Fox et al. (2017), Shantz and Fox (2018), Stevens et al. (2018), Rothbaum et al. (2021) and Bee and Mitchell (2017). When reporting results from Fox et al. (2017), Shantz and Fox (2018), Stevens et al. (2018), Rothbaum et al. (2021), and Bee and Mitchell (2017), we include estimates for “White, not Hispanic” (rather than “White”) so as to not overlap with “Hispanic (any race).”

## Appendix

This appendix contains additional details on the sources that our main tables draw from, and the methods used for extracting relevant statistics from these sources.

### A. Table 1: Overview of Studies

Table 1 presents an overview of the studies discussed in this paper. The first column lists the authors of each respective paper and year of publication. The second column lists the Census survey(s) used in each paper and the relevant survey years (i.e., the years in which the survey was conducted). The third column lists the program(s) being evaluated using the linked survey and administrative data. In the fourth column, we specify the geography of the sample. Finally, the “Main Sample” column reports the restrictions for the broadest sample considered in each paper. Any further restrictions for specific results are subsequently noted alongside the relevant results.

We categorize the studies examined into three groups, based on the types of programs examined. The first set of papers focuses on means-tested transfer programs – principally the Supplemental Nutrition Assistance Program (SNAP), Temporary Assistance for Needy Families (TANF), and General Assistance (GA). The second set of papers examines health insurance programs – principally Medicaid, Medicare, and the Indian Health Service (IHS), although one of the papers also reporting additional results for Welfare. The third set of papers analyzes programs relevant to elderly individuals (including Social Security, pensions, and retirement income) as well as a variety of other income sources (such as Unemployment Insurance and combined income sources).

#### Panel A: Means-Tested Transfer Programs

*Colby, Debora, and Heggeness (2016)*

Colby, Debora, and Heggeness (2016) link individuals surveyed between 2010 and 2013 in the 2008 SIPP Panel to administrative state-level SNAP records for Illinois, Maryland, and Virginia. The units of analysis for the matched survey-administrative record sample for these results are individual members of households. Prior to linkage, the authors kept SNAP recipients who were interviewed in the survey for all 12 months. The sample does not exclude imputations. The authors drop all un-PIKed individuals and continue to use the original survey weights for PIKed individuals (i.e., do not reweight to account for non-PIKing). For reference on the determinants of having a PIK, Table 1 on pg. 16 reports the results of running a logistic regression predicting the probability of PIK assignment in the SIPP survey data.

The race/ethnicity demographic categories include “Non-Hispanic White,” “Non-Hispanic Black,” “Non-Hispanic Other Races,” and “Hispanic,” which are mutually exclusive and exhaustive groups in this study.



*Fox, Heggeness, Pacas, and Stevens (2017)*

Fox, Heggeness, Pacas, and Stevens (2017) link observations from the 2010-2016 CPS ASEC survey (reference years 2009-2015) to administrative state-level SNAP records for Illinois, Maryland, Oregon, and Virginia. The linked survey-administrative dataset in this study is a pooled individual-level sample that covers Illinois and Maryland for calendar years 2009-2015, Oregon for calendar years 2009-2014, and Virginia for calendar years 2009-2013. The authors drop all un-PIKed observations and reweight using inverse probability weighting (IPW) to account for the bias arising from non-random missing PIKs. They exclude observations with imputed SNAP values and state mismatches, which occur when the state of residency for an individual is not the same in the survey and administrative data. For more information about the excluded observations, see Figure 2 on pg. 20 in the original paper.

The authors include race/ethnicity categories of “White,” “White, not Hispanic,” “Black,” “Asian,” and “Hispanic (any race).” When reporting results from this paper, we include estimates for “White, not Hispanic” to exclude overlap with “Hispanic (any race).” However, the estimates for “Black” and “Asian” may be overlapping with those of “Hispanic (any race).”

*Shantz and Fox (2018)*

Shantz and Fox (2018) link observations from the 2010-2016 CPS ASEC survey (reference years 2009-2015) to state-level administrative SNAP and TANF records for seven states (Arizona, Idaho, Maryland, Michigan, North Dakota, Tennessee, and Virginia). The matched survey-administrative records constitute an individual-level pooled sample that covers Arizona, Maryland, North Dakota, and Tennessee for calendar years 2009-2015, Idaho and Michigan for calendar years 2010-2015, and Virginia for calendar years 2009-2013. The authors drop all un-PIKed observations and reweight using IPW. They exclude households who do not complete the ASEC, do not respond to enough of the survey for an interview, and those who do not respond to enough income questions to be included in the analysis. They also exclude households for which program (SNAP or TANF) participation or benefit amount was imputed. Lastly, they exclude state mismatches (see above for definition).

The authors include race/ethnicity categories of “White,” “White, not Hispanic,” “Black,” “Asian,” and “Hispanic (any race).” When we report results from this paper, we include estimates for “White, not Hispanic” (rather than “White”) so as to not overlap with “Hispanic (any race).”

*Stevens, Fox, and Heggeness (2018)*

Stevens, Fox, and Heggeness (2018) link observations from the 2010-2015 CPS ASEC survey (reference years 2009-2014) to state-level administrative SNAP records for seven states (Arizona, Illinois, Maryland, Oregon, Tennessee, Idaho, and Virginia). The matched survey-administrative records cover all individuals for calendar years 2009-2014 for Arizona, Illinois, Maryland, Oregon,

and Tennessee and calendar years 2009-2013 for Virginia. The authors drop all un-PIKed observations and reweight using IPW excluding observations with imputed SNAP values.

The race/ethnicity categories included in this paper are “White,” “White, not Hispanic,” “Black,” “Asian,” and “Hispanic (any race).” When we report results from this paper, we include estimates for “White, not Hispanic” (rather than “White”) so as to not overlap with “Hispanic (any race).”

*Celhay, Meyer, and Mittag (2021)*

Celhay, Meyer, and Mittag (2021) link the 2008-12 ACS, 2008-2013 CPS ASEC, and 2007-2012 SIPP to New York state administrative records from the NY Office of Temporary and Disability Assistance (OTDA) for all SNAP and Public Assistance (PA) recipients in the state. The sample of analysis in the matched survey-administrative data is restricted to households where at least one individual is PIKed. The authors weight all results using household IPW weights adjusted for the probability of having at least one member who is PIKed. For more information about the probability of being assigned a PIK based on different demographic characteristics, see the results in Table A1 on pg. 55. Imputations are not excluded from this sample.

The race/ethnicity categories included in this paper are “White,” “Hispanic,” “Black non-Hispanic,” and “Other non-Hispanic,” and are mutually exclusive. All demographic characteristics pertain to the reference person for the household.

*Rothbaum, Fox, and Shantz (2021)*

Rothbaum, Fox, and Shantz (2021) link individuals from the 2014 CPS ASEC to state administrative SNAP records for eight states: Arizona, Idaho, Maryland, Michigan, New York, North Dakota, Tennessee, and Virginia. The authors restrict the sample to individuals in households where the head of household is PIKed. They do not mention reweighting to account for non-representative non-PIKing.

The race/ethnicity categories included in this paper are “White,” “White, not Hispanic,” “Black,” “Asian,” and “Hispanic (any race).” When we report results from this paper, we include estimates for “White, not Hispanic” (rather than “White”) so as to not overlap with “Hispanic (any race).”

*Giefer, King, and Roth (2022)*

Giefer, King, and Roth (2022) link 2014-2020 data from the 2014 and 2018 SIPP Panels to state-level administrative SNAP records from 12 states. The matched survey-administrative records cover Connecticut for calendar years 2013-2015, Hawaii, Idaho, Indiana, Mississippi, Nevada, New York, Tennessee, Utah for calendar years 2013-2019, Maryland for calendar years 2013-2016, North Dakota for calendar years 2014-2018, and Oregon for calendar years 2013-2017. Only survey respondents who are observed in the survey and report their SNAP status for all 12 months

are included. The sample consists of un-PIKed non-imputed individuals and estimates are unweighted. The unit of analysis is a person-month.

The race/ethnicity categories included in the paper are “Non-Hispanic White,” “Non-Hispanic Black,” and “Other,” and are mutually exclusive. We suspect that “Other” includes Hispanics and non-Hispanic other races.

*Meyer, Mittag, and Goerge (2022)*

Meyer, Mittag, and Goerge (2022) link the 2001 ACS, 2002-2005 CPS ASEC, and the 2001-2005 SIPP to state-level administrative SNAP records for two states: Illinois and Maryland. The Illinois administrative records come from the Illinois Longitudinal Public Assistance Research Database (ILPARD) created by Chapin Hall from data provided by the Illinois Department of Human Services (IDHS), while the Maryland administrative records come from the Client Automated Resource and Eligibility System (CARES) of the Maryland Department of Human Resources.

The sample includes all households with income less than twice the federal poverty line with at least one household member aged 16 or older and at least one PIKed household member. Sample weights are adjusted for non-random missing PIKs and do not exclude imputations. The results of probit models predicting the probability of an individual having a PIK based on demographic characteristics are available in Table 1 on pg. 45 in the Online Appendix of the original paper. All demographic characteristics pertain to the reference person.

They include race/ethnicity categories included in this paper are “White” and “Non-White,” which are mutually exclusive.

### **Panel B: Health Insurance Programs**

*Klerman, Ringel, and Roth (2005)*

Klerman, Ringel, and Roth (2005) link the 1990-2000 CPS ASEC to MEDS (Medi-Cal Eligibility Data System) administrative data for the California Medicaid program, Medi-Cal.

The sample for this analysis is made up of all individuals aged 15 to 65 at the time of the CPS ASEC survey who are California residents. The authors drop all un-PIKed observations, any “movers” (those who were in California in the year prior to being surveyed, but not at the time of the survey), and any observations with imputed responses for Medicaid or welfare enrollment or imputations for basic demographic characteristics used in matching (i.e., gender, age). They include race/ethnicity categories of “Black” and “Hispanic” in their paper, which may be overlapping groups.

*Davern, Klerman, Baugh, Call, and Greenberg (2009a)*

Davern, Klerman, Baugh, Call, and Greenberg (2009a) link the 2002 CPS ASEC to administrative Medicaid records from the Medicaid Statistical Information System (MSIS). The sample covers all individuals in the United States. All un-PIKed observations are dropped, and the remaining observations are reweighted to align with the full CPS ASEC population. The authors drop SCHIP enrollees, duplicates, partial benefit Medicaid cases, and individuals living in institutional group quarters. They do not exclude imputations.

The demographics for which results are available include “White,” “Black,” “Native American,” “Asian Pacific Islander,” and “Hispanic.” Note that “Hispanic” appears under a separate category of “Hispanic ethnicity” rather than under the “Race/ethnicity” category under which the rest of the groups are classified. This indicates that “Hispanic” likely overlaps with the other race categories.

*Bhaskar, Shattuck, and Noon (2018)*

Bhaskar, Shattuck, and Noon (2018) link the 2014 ACS to administrative records on the Indian Health Service (IHS) from the 2014 IHS Patient Registration file. The authors drop all un-PIKed observations and use ACS sample weights adjusted to address the probability of not being randomly assigned a PIK. They do not exclude imputations but limit the sample to records for individuals who reside within the fifty states and the District of Columbia.

The authors examine two sets of binary race/ethnicity categories: 1) Hispanic vs. non-Hispanic; 2) AIAN (American Indian or Alaska Native) ancestry vs. no AIAN ancestry (as reported in ACS). Hispanic and AIAN may be overlapping.

*Bhaskar, Noon, and O’Hara (2019)*

Bhaskar, Noon, and O’Hara (2019) link the 2014 CPS ASEC to administrative Medicare records from the Medicare Enrollment Database (MEDB) for the civilian noninstitutionalized population. Results are restricted to those aged 65 and older at the time of the survey with addresses within the fifty states or the District of Columbia. The authors also remove all duplicate records and individuals who have a listed date of death. They do not exclude imputations but drop all un-PIKed observations and adjust survey weights accordingly for non-random non-PIKING.

The authors include a “Race and Hispanic Origin” category with the following variables: “Non-Hispanic White alone,” “Non-Hispanic Black alone,” “Non-Hispanic Asian alone,” “Non-Hispanic Other,” and “Hispanic.” The race/ethnicity groups are mutually exclusive and exhaustive.

*Noon, Fernandez, and Porter (2019)*

Noon, Fernandez, and Porter (2019) link the 2011 CPS ASEC to Medicaid administrative records from the MSIS submitted by states to the Centers for Medicare and Medicaid Services (CMS). The sample includes individuals aged 18 and older. The authors drop individuals living in institutional group quarters and duplicate records. They exclude partial Medicaid benefit enrollees and SCHIP enrollees. They also drop all un-PIKed observations, adjust survey weights to compensate for the observations that do not have a PIK, and exclude imputations.

The authors include distinct race and ethnicity categories. The first is a variable indicating “Hispanic origin” vs. “not Hispanic.” The second is a race category, which includes “White alone,” “Black alone,” “American Indian or Alaska Native alone,” “Asian alone,” “Native Hawaiian or Pacific Islander alone,” or “Two or more races.” As such, the Hispanic and race categories can overlap, but the groups within the race category are mutually exclusive.

### **Panel C: Old Age Income and Other Income Sources**

*Bee and Mitchell (2017)*

Bee and Mitchell (2017) link the 2013 CPS ASEC and the 2013 ACS to administrative records comprised of Social Security Administration (SSA) and Internal Revenue Service (IRS) microdata. The administrative data include Forms W-2, 1040, and 1099-R from the IRS as well as total Social Security (OASDI) and Supplemental Security Income (SSI) benefits from the SSA, and we focus on the authors’ estimates on OASDI and pensions. The sample is restricted to individuals aged 65 or older. The authors do not exclude imputations but drop un-PIKed observations and adjust weights for selection into having a PIK.

The race/ethnicity categories of “White,” “White, not Hispanic,” “Black,” “Asian,” and “Hispanic (any race)” are included in the paper. We bring in results for “White, not Hispanic” (rather than “White”) so as to not overlap with “Hispanic (any race).”

*Brummet, Flanagan-Doyle, Mitchell, Voorheis, Erhard, and McBride (2018)*

Brummet, Flanagan-Doyle, Mitchell, Voorheis, Erhard, and McBride (2018) link the 2013-2014 Consumer Expenditure (CE) survey to IRS administrative records from Forms 1040, W-2, and 1099 information returns. They evaluate retirement income based on administrative data from Form 1099-Rs. The authors conduct the analysis at the household level using demographic characteristics of the individual respondents.

The race/ethnicity categories included in their analysis are “White Alone,” “Black Alone,” “Asian Alone,” and “Other Race.” Hispanic origin is a separate demographic category in this paper (“Hispanic” vs. “Not Hispanic”) and can overlap with the other race/ethnicity groups.

*Dushi and Trenkamp (2021)*

Dushi and Trenkamp (2021) link the 2016 CPS ASEC to administrative records from the SSA and IRS. The SSA administrative records provide data on earnings, Social Security benefits, and SSI payments. The IRS administrative records provide data on retirement income.

The sample is restricted to individuals aged 65 and older and includes un-PIKed observations. The paper is concerned with measuring family income of older individuals, defining a family to be “a group of two or more individuals (one of whom is the householder) related by birth, marriage, or adoption and residing together.”

The race/ethnicity categories used in this analysis are “Non-Hispanic white,” “Non-Hispanic black,” “Non-Hispanic other,” and “Hispanic (any race)” and are mutually exclusive and exhaustive groups.

*Meyer, Wu, Stadnicki, and Langetieg (2023)*

Meyer, Wu, Stadnicki, and Langetieg (2023) link the 2011 CPS ASEC and 2010 data from the 2008 SIPP Panel to administrative records from IRS Form 1099-G containing information on Unemployment Insurance (UI) amounts. The sample is restricted to individuals above age 18. Wholly imputed observations are excluded for estimates using the CPS ASEC (but not for estimates using the SIPP), and all un-PIKed observations are dropped. The remaining observations are reweighted to be representative of the entire population.

The authors include race/ethnicity categories of “White,” “Black, non-Hispanic,” “Asian, non-Hispanic,” “Other or multi-race, non-Hispanic,” and “Hispanic” in their analyses, which are mutually exclusive and exhaustive categories.

*Meyer and Wu (2023)*

Meyer and Wu (2023) link the 2017 CPS ASEC to various administrative records. They exclude individuals in SPM units where anyone is wholly imputed or all members are un-PIKed and adjust survey weights for non-randomness in whole imputations and PIKing.

The race/ethnicity categories include “White (non-Hispanic),” “Black (non-Hispanic),” “Asian (non-Hispanic),” “Other (non-Hispanic),” and “Hispanic,” which are mutually exclusive and exhaustive groups.

## Table 2: False Negative and False Positive Rates by Race and Ethnicity

Table 2 presents the estimates of false negative rates (defined as the share of true recipients who are erroneously recorded as non-recipients in the survey data) and false positive rates (defined as the share of true non-recipients who are erroneously recorded as recipients in the survey data). Here, we provide additional details on the results from each paper, identifying the location of the originally published results, definitions used by the authors, and any necessary calculations we performed to convert published numbers to false negative and false positive rates (as defined above).

### *Colby et al. (2016)*

Colby et al. (2016) report unweighted counts of true negatives (true non-recipients who do not report receipt in the survey), false positives, false negatives, and true positives (true recipients who report receipt in the survey) by race and ethnicity in Table 3 on pg. 20-23 in the original paper. The authors do not report false positive and false negative rates scaled by the relevant populations, but we are able to calculate these rates using the published counts.

Specifically, false positive rates can be calculated as follows:  $(\text{false positive counts}) / (\text{false positive counts} + \text{true negative counts})$ . False negative rates can be calculated as follows:  $(\text{false negative counts}) / (\text{false negative counts} + \text{true positive counts})$ . We therefore obtain the following estimates:

- White False Negative Rate:  $(182)/(182+962)$
- White False Positive Rate:  $(230)/(230+15,416)$
- Black False Negative Rate:  $(294)/(294+1,217)$
- Black False Positive Rate:  $(278)/(278+3,201)$
- Hispanic False Negative Rate:  $(64)/(64+256)$
- Hispanic False Positive Rate:  $(68)/(68+1,321)$

A caveat of our calculations is that they are based off unweighted counts, and so reflect false positive and false negative rates for the unweighted sample rather than the population.

### *Giefer et al. (2022)*

Giefer et al. (2022) report rates of demographic characteristics among subgroups defined by SNAP receipt concurrence (true negatives, false positives, false negatives, and true positives) in Table 4 (pg. 13). To calculate false positive and false negative rates, we start by backing out the overall counts of true negatives, false positives, false negatives, and true positives from the unconditional shares and sample sizes. We can then use these counts to calculate false positive rates as  $(\text{false positive counts}) / (\text{false positive counts} + \text{true negative counts})$  and false negative rates as  $(\text{false negative counts}) / (\text{false negative counts} + \text{true positive counts})$ .

This yields the following estimates:

- White False Negative Rate:  $(.45*2,600)/(.45*2,600 + .48*7,500)$
- White False Positive Rate:  $(.35*350)/(.35*350 + .73*44,000)$
- Black False Negative Rate:  $(.27*2,600)/(.27*2,600 + .28*7,500)$
- Black False Positive Rate:  $(.21*350)/(.21*350 + .11*44,000)$

A caveat of our calculations is that they are based off unweighted shares and sample sizes (i.e., person-months), and so reflect false positive and false negative rates for the unweighted sample rather than the population.

*Klerman et al. (2005)*

Klerman et al. (2005) report two types of false positives and false negatives drawing a distinction between what they call the “behavioral” type (conditioning on truth using the administrative data) and the “imputational” type (conditioning on the survey response). As such, the authors define behavioral false negatives as individuals reporting “not enrolled” in the CPS given that the MEDS data reports enrollment, while behavioral false positives indicate individuals reporting “enrolled” in the CPS given that the administrative data does not indicate enrollment. On the other hand, imputational false negatives indicate being enrolled in MEDS given answering “not enrolled” in the CPS, while imputational false positives correspond to being not enrolled in the MEDS given answering “enrolled” in the CPS. For the purposes of this paper, we are only concerned with the behavioral error results from Klerman et al. (2005).

Klerman et al. (2005) calculate misreporting error rates for Medicaid (specifically Medi-Cal) and Welfare (AFDC/TANF/CalWORKs). We report the results for false negative and false positive rates (specifically, what the authors refer to as “behavioral” misreporting rates), which can be found in columns 1 and 2 of Table 3.4 on pg. 20 of the paper.

*Davern et al. (2009a)*

Davern et al. (2009a) calculate the share of true Medicaid recipients (Table 2 on pg. 975-977) and true Medicaid non-recipients (Table 3 on pg. 978-979) who have the following responses in the CPS: “Medicaid only,” “Medicaid and something else,” “some other type of health insurance coverage,” and “uninsured.” False negative rates can therefore be calculated as the sum of “persons coded with some other type of health insurance coverage” and “persons coded as being uninsured” among true Medicaid recipients (using Table 2). False positive rates can therefore be calculated as the sum of “persons coded Medicaid only” and “persons coded Medicaid and something else” among true Medicaid non-recipients (using Table 3).

This yields the following estimates:

- White False Negative Rate: 25.7% + 17.1%



- White False Positive Rate: 1.0% + 1.3%
- Black False Negative Rate: 25.1% + 17.8%
- Black False Positive Rate: 2.9%, 2.7%
- Hispanic False Negative Rate: 21.2% + 22.5%
- Hispanic False Positive Rate: 3.0% + 1.5%
- Asian False Negative Rate: 30.0% + 17.1%
- Asian False Positive Rate: 1.4% + 1.1%

*Bhaskar et al. (2018)*

Bhaskar et al. (2018) report false positive and false negative error rates for reports of Indian Health Service (IHS) coverage. Values for false negatives are taken from Table 4 found on pg. 24. However, the authors define false positives as the share of survey recipients who are not true recipients – which is inconsistent with our preferred definition. As a result, we do not include false positive values from the paper.

*Bhaskar et al. (2019)*

Bhaskar et al. (2019) report false negative rates (defined as the share of survey individuals aged 65+ who link to administrative Medicare records but do not report survey Medicare receipt) in Table 4 on pg. 1816-1817. False positive rates (defined as the share of survey individuals aged 65+ who do not link to administrative Medicare records but do report survey Medicare receipt) are taken from Table 5 on pg. 1819-1820.

*Bee and Mitchell (2017)*

Bee and Mitchell (2017) report unconditional rates of true negatives, false positives, false negatives, and true positives for OASDI in the 2013 CPS ASEC in Table 6, Panel A on pg. 48-50, for private pension income in the 2013 CPS ASEC in Table 6, Panel B on pg. 51-53, and for private pension income in the 2013 ACS in Appendix Table 7 on pg. 79-81. False negative rates can be calculated as (false negative rates)/(false negative rates + true positive rates) and are reported in column 7 of the respective tables. However, we calculate false positive rates ourselves as (false positive rates)/(false positive rates + true negative rates), using the numbers disclosed in these tables.

This yields the following estimates for OASDI using the CPS:

- White False Positive Rate:  $(.051)/(.051 + .068)$
- Black False Positive Rate:  $(.072)/(.072 + .086)$
- Hispanic False Positive Rate:  $(.084)/(.084 + .128)$
- Asian False Positive Rate:  $(.118)/(.118 + .224)$

This yields the following estimates for Pensions using the CPS:

- White False Positive Rate:  $(.035)/(.035 + .310)$
- Black False Positive Rate:  $(.050)/(.050 + .396)$
- Hispanic False Positive Rate:  $(.035)/(.035 + .594)$
- Asian False Positive Rate:  $(.050)/(.050 + .571)$

This yields the following estimates for Pensions using the ACS:

- White False Positive Rate:  $(.032)/(.032 + .320)$
- Black False Positive Rate:  $(.054)/(.054 + .409)$
- Hispanic False Positive Rate:  $(.048)/(.048 + .602)$
- Asian False Positive Rate:  $(.040)/(.040 + .605)$

*Meyer et al. (2023)*

Meyer et al. (2023) report false negative and false positive rates for Unemployment Insurance (UI) receipt. Values are taken from Table 3 (pg. 48) of the unpublished paper.

### **Table 3: Differences in Covariate-Adjusted Error Rates Between Minorities and Whites**

Table 3 reports the effects of minority indicators from regression models where the binary dependent variables are either an indicator for being a false negative (where the sample consists of true recipients) or an indicator for being a false positive (where the sample consists of true non-recipients). Here, we provide additional details on the location of the originally published results, definitions used by the authors, and any calculations we performed to convert published numbers to an alternate format. We report results from papers that used probit models (Panel A) and logit models (Panel B). While certain papers report results from logit models as odds ratios, for ease of comparison we convert these numbers to logistic regression coefficients (more details below).

All of the covariates in these models are survey-reported variables (unless otherwise noted).

#### **Panel A: Linear Probability Model (LPM) Coefficients and Probit Average Partial Effects**

*Fox et al. (2017)*

Fox et al. (2017) report results estimating effects of demographic characteristics on false negative misreporting using a linear probability model (Table 7 on pg. 33-36). We focus on the coefficients for “Black,” “Asian,” and “Hispanic (any race),” which are evaluated relative to the omitted “White” category.

Other key covariates include log earnings, the number of children in the household, household head type (married partner – omitted, cohabiting partners, female reference person, male reference person, unrelated individuals), nativity (no foreign born individuals – omitted, at least one foreign born individual), education (share of household at least 25 years old with less than high school diploma, share of household at least 25 years old with a high school diploma – omitted, share of household at least 25 years old with some college, share of household at least 25 years old with a bachelor’s degree, no one 25 years old or older), whether owning or renting (owner/mortgage – omitted, owner/no mortgage/rent free, renter), geographic area (inside principal cities – omitted, outside principal cities but within MSA, outside MSA), health insurance (with private insurance – omitted, with public and no private insurance, not insured), work status (share with full-time year-round work – omitted, share with less than full-time year-round work, share that did not work at least one week, no one of working age 18-64 in the household), and disability (no one with a disability in the household – omitted, at least one individual with a disability in the household). The regression includes year-level and state-level fixed effects.

*Celhay et al. (2021)*

Celhay et al. (2021) report the determinants of false negatives and false positives for SNAP and TANF+GA (referred to as “PA” for Public Assistance in the paper), using average marginal effects from probit models for three surveys (ACS, CPS ASEC, and SIPP). The false negative estimates are reported in Table 4 on pg. 48 and false positive estimates are reported in Table 5 on pg. 49. We focus on the estimates for “Hispanic” and “Black non-Hispanic,” evaluated relative to the omitted “White” category.

Other key covariates include family type (single adult with no children, single adult with children, multiple adults with children – omitted, multiple adults no children), number of children, number of adults, geographic area (non-rural – omitted, rural), gender (female – omitted, male), disability status (not disabled – omitted, disabled), age (16-29, 30-39, 40-49 – omitted, 50-59, 60-69, 70+), education (less than high school, high school graduate, college graduate – omitted, complete graduate and beyond), household language (household language is English only), English proficiency (speaks English poorly), citizenship status (citizen – omitted, non-citizen), income (household income/poverty line, household income/poverty line>10), employment (anyone in household employed), whether report program receipt (housing assistance, public assistance, SNAP receipt), and a linear time trend. The paper provides details on additional sets of covariates that accompany specific regressions.

*Meyer et al. (2022)*

Meyer et al. (2022) report the determinants of false negatives and false positives for SNAP, using average marginal effects from probit models for three surveys (ACS, CPS ASEC, and SIPP) for two states: Illinois, and Maryland. For the ACS, the sample includes individuals in a single year and results are reported separately for Illinois and Maryland. For the CPS, the samples are pooled

across the available years and are reported separately for the two states. For the SIPP, the samples are collapsed at the wave level and are pooled across states and available years.

The estimates for false negatives are reported in Table 3 on pg. 1622-1625, and the estimates for false positives are reported in Table 4 on pg. 1628-1630. We focus on the estimates for “White” (evaluated relative to the omitted “non-white” category). For the purposes of our paper and for ease of comparison with other studies, we reverse the sign on “White” and designate it as corresponding to “Black.”

The key covariates include family type (single no children, single with children, multiple adults with children – omitted, multiple adults, no children), number of adults, number of children, number of PIKed members, age (whether aged 50 or older), gender (female – omitted, male), education (less than high school, high school graduate, some college – omitted, college graduate and beyond), employment, income (income divided by the poverty line), disability status (non-disabled – omitted, disabled), citizenship status (U.S. citizen – omitted, non-U.S. citizen), geographic area (rural, within-MSA – omitted), whether reported public assistance receipt, whether reported housing assistance receipt, whether food stamp receipt was imputed, and administrative TANF receipt. The paper provides details on additional sets of covariates that accompany specific regressions.

We assume all covariates are survey-level variables unless otherwise noted (i.e., administrative TANF receipt, length of food stamp receipt spell).

*Meyer et al. (2023)*

Meyer et al. (2023) report the results from probit models of determinants of false negatives and false positives for the CPS and the SIPP. Average partial effects from probit models for both false positives and false negatives for both surveys can be found in Table A4 (pg. 61-64). We focus on the coefficient corresponding to “Black, Non-Hispanic,” “Asian, Non-Hispanic,” and “Hispanic” (which are evaluated relative to the omitted category of “White Non-Hispanic”).

Other key covariates include Census division (New England – omitted, Middle Atlantic, East North Central, West North Central, South Atlantic, East South Central, West South Central, Mountain, Pacific), education level (less than high school, high school graduate, some college, bachelor’s degree or more – omitted), family income relative to poverty line (0-1x poverty line, 1-2x poverty line, 2-3x poverty line, 3-4x poverty line, >4x poverty line – omitted), age (<25, 25-34, 35-44, 45-54, 55-64, 65+ – omitted), family type (single non-elderly parent, single non-elderly childless, multiple adults with at least one child – omitted, multiple non-elderly adults childless, elderly reference person), industry type (retail, heavy industry, financial & professional services, education & health, other, not in labor force, unemployed – omitted), whether individual is the reference person, citizenship status (citizen – omitted, non-citizen), sex (female – omitted, male), geographic area (non-metropolitan – omitted, metropolitan), number of adults, number of children,

whether the UI item was imputed, admin UI amount, number of weeks worked in the past year, and whether the individual was a full-time worker in the past year. The paper provides details on additional sets of covariates that accompany specific regressions.

### **Panel B: Logistic Regression Coefficients**

*Colby et al. (2016)*

Colby et al. (2016) report results from logistic regressions estimating the effects of various demographic characteristics on the likelihood of being a false positive or false negative regarding SNAP receipt. The estimates can be found in Table 4 on pg. 24 of the original paper. The results are originally reported as odds ratios, and we converted these results to logistic regression coefficients by taking the natural logarithm of the original estimates.

This yields the following calculations:

- Black False Negative Covariate-Adjusted Error Rate:  $\ln(1.16)$
- Black False Positive Covariate-Adjusted Error Rate:  $\ln(4.63)$
- Hispanic False Negative Covariate-Adjusted Error Rate:  $\ln(1.09)$
- Hispanic False Positive Covariate-Adjusted Error Rate:  $\ln(1.78)$

Other key covariates include geographic area (metro – omitted, rural), age (0-17, 18-24 – omitted, 65 and older), education (less than high school, high school – omitted, some college or more), employment (employed – omitted, not employed), nativity (U.S. born – omitted, foreign born), language (English only – omitted, other language spoken), sex (male – omitted, female), SNAP imputation (not imputed – omitted, imputed), number of families in household, number of people in household, and family type (single with children, single no children, married with children – omitted, married no children).

*Klerman et al. (2005)*

Klerman et al. (2005) report coefficients from logistic regressions predicting the likelihood of being a false positive or a false negative for Medi-Cal (Medicaid in California) and Welfare receipt. The results for Medicaid can be found in Table B.1 on pg. 58 in the original paper and the results for Welfare can be found in Table B.2 on pg. 59 of the original paper. In both tables, we focus on the first two columns, which contain determinants of “behavioral” false positives and false negatives. The logistic regression results are unweighted.

We focus on the coefficients for “Black” and “Hispanic” individuals, evaluated against individuals from any other race/ethnicity (as the omitted category). Given sample size limitations, the authors are not able to disclose 1) “Black” estimates in the false negative and the false positive models for

Welfare or 1) “Hispanic” estimates in the false positive models for either Medicaid and Welfare. We note these suppressed values as “N/A” in our table.

Other key covariates include pure time effects alongside time invariant covariates as well as linear time interactions. The time invariant covariates are composed of variables for age (15-25, 26-35 – omitted, 36-65, 46-65; note that these overlap), gender (female – omitted, male), education (high school drop out, at least some college which includes college graduates), poverty (income less than 0.5x the poverty line, income less than 1x the poverty line, income less than 1.5x the poverty line, income less than 2x the poverty line; note that these overlap), family structure (any children in the household, single female-headed household with children), and other health insurance (health insurance other than Medi-Cal). The paper provides details on additional sets of covariates that accompany specific regressions.

*Bhaskar et al. (2018)*

Bhaskar et al. (2018) report results from a logit model for IHS coverage predicting the probability of being a false positive or false negative given a set of demographic characteristics. The results for the full sample of AIANs can be found in Table 5 on pg. 25 of the original paper. The results for the sample of AIANs aged 25 or older can be found in Table 6 on pg. 26 of the original paper. The results for the sample of non-AIANs can be found in Appendix Table A on pg. 27 in the original paper. We focus on the effects associated with “any AIAN ancestry reported” (relative to no AIAN ancestry, which is the omitted category) and any “Hispanic” (relative to not Hispanic, which is the omitted category). Since the results are reported as odds ratios, we convert them to logistic regression coefficients by taking the natural logarithm of the original estimates.

This yields the following calculations for IHS using the 2014 ACS for the AIAN only sample:

- Hispanic False Negative Covariate-Adjusted Error Rate:  $\ln(1.54)$

This yields the following calculations for IHS using the 2014 ACS for the AIAN only sample restricted to individuals aged 25 and older:

- Hispanic False Negative Covariate-Adjusted Error Rate:  $\ln(1.56)$

This yields the following calculations for IHS using the 2014 ACS for the non-AIAN sample:

- Hispanic False Negative Covariate-Adjusted Error Rate:  $\ln(1.21)$

Because the sample of analysis for the false positive regressions consists of survey-reported recipients rather than true non-recipients (i.e., not conforming to our preferred definition), we do not report results for the false positive model. Other key covariates include reported tribal affiliation, reported any AIAN ancestry, child, gender (male – omitted, female), nativity (not foreign born – omitted, foreign born), reported any health insurance coverage, disability status (no disability – omitted, has a disability), years since information was last updated with IHS, whether lives in an IHS Contract Health Service Delivery Area, geographic area (not urban area – omitted,

urban area), region of residence (Northeast – omitted, Midwest, South, West), whether respondent was the householder or spouse (vs. other relative, non relative, or if unit was a group quarter), whether another individual in respondent’s household reported having IHS coverage, and whether IHS coverage response in the ACS was imputed. These are all the covariates included in Table 5 for the full sample of AIANs. The paper provides details on additional sets of covariates that accompany specific regressions.

*Bhaskar et al. (2019)*

Bhaskar et al. (2019) report results from a logit model that evaluates the characteristics associated with being a false negative or a false positive reporter with respect to Medicare receipt. We focus on the estimates associated with being “Non-Hispanic Black alone,” “Non-Hispanic Asian alone,” and “Hispanic” (evaluated relative to the omitted race/ethnicity category of “non-Hispanic White”). The authors report their results as odds ratios in Table 6 on pg. 1821-1822 in the original paper. We convert these numbers to logistic regression coefficients by taking the natural logarithm of the original results to facilitate comparison.

This yields the following calculations:

- Black False Negative Covariate-Adjusted Error Rate:  $\ln(1.69)$
- Black False Positive Covariate-Adjusted Error Rate:  $\ln(0.86)$
- Hispanic False Negative Covariate-Adjusted Error Rate:  $\ln(1.49)$
- Hispanic False Positive Covariate-Adjusted Error Rate:  $\ln(0.3)$
- Asian False Negative Covariate-Adjusted Error Rate:  $\ln(1.47)$
- Asian False Positive Covariate-Adjusted Error Rate:  $\ln(0.63)$

Other key covariates include sex (male – omitted, female), educational attainment (no high school, high school degree – omitted, some college, bachelor’s degree, graduate or professional degree), citizenship/year of entry (native – omitted, naturalized entered 10+ years ago, naturalized entered less than 10 years ago, noncitizen entered 10+ years ago, noncitizen entered less than 10 years ago), marital status (now married – omitted, widowed/separated/divorced, never married), income to poverty ratio of the health insurance unit (less than 100%, 100%-149%, 150%-199%, 200%+ – omitted), labor force participation (employed – omitted, unemployed, not in labor force), disability status (no disability – omitted, has a disability), Medicare status of other household members (no others with Medicare – omitted, others in household have Medicare), private insurance (no private insurance – omitted, has private insurance), and imputation of Medicare response (not imputed – omitted, imputed).

*Noon et al. (2019)*

Noon et al. (2019) report results from logistic regression models evaluating the probability of being a false negative or a false positive reporter with respect to Medicaid receipt. The results can be found in Table 4 on pg. 41 of the original paper. We focus on the estimates associated with being

“of Hispanic origin” (evaluated relative to the omitted group of “not Hispanic”) and the estimates associated with “Black alone,” “AIAN alone,” and “Asian alone” (evaluated relative to the omitted group of “White alone.” Since the results are reported as odds ratios, we convert them to logistic regression coefficients by taking the natural logarithm of the original estimates.

This yields the following calculations:

- Black False Negative Covariate-Adjusted Error Rate:  $\ln(1.21)$
- Black False Positive Covariate-Adjusted Error Rate:  $\ln(1.35)$
- Hispanic False Negative Covariate-Adjusted Error Rate:  $\ln(1.34)$
- Hispanic False Positive Covariate-Adjusted Error Rate:  $\ln(2.30)$
- Asian False Negative Covariate-Adjusted Error Rate:  $\ln(1.35)$
- Asian False Positive Covariate-Adjusted Error Rate:  $\ln(2.60)$
- AI/AIAN False Negative Covariate-Adjusted Error Rate:  $\ln(1.34)$
- AI/AIAN False Positive Covariate-Adjusted Error Rate:  $\ln(1.87)$

Other key covariates include sex (female, male – omitted), age (18-24 – omitted, 25-44, 45-64, 65+), education (less than high school – omitted, high school degree, some college, bachelor’s degree, graduate degree), foreign born (U.S. born – omitted, foreign born), insurance coverage (reported Medicare coverage, reported enrolled in another insurance program, whether enrolled in Medicaid in survey year 2011), and household variables (shared coverage, logged household income). The paper provides details on additional sets of covariates that accompany specific regressions.

## **Table 4: Bias in Estimates of Program Receipt and Average Amounts for True Reporting Recipients**

Table 4 reports estimates of program receipt rates as well as average annual benefit amounts conditional on receipt using survey versus administrative data from various papers. Unless otherwise specified, the receipt rates are calculated over the entire sample (not conditional on eligibility and so should not be interpreted as “take-up” rates) and the benefit amounts are conditional on receiving a program in both the survey and administrative data (i.e., being a true reporting recipient). Here, we provide additional details on the results from the respective papers, the sources of the original results, and any adjustments we performed.

*Fox et al. (2017)*

Fox et al. (2017) report SNAP receipt rates in Table 3 on pg. 25-27 in the original paper and average SNAP benefit amounts in Table 4 on pg. 28-30 in the original paper. We converted average monthly SNAP benefit amounts reported in Table 4 to annual amounts by multiplying by 12.



*Shantz and Fox (2018)*

Shantz and Fox (2018) report SNAP receipt rates in Table 3 on pg. 28-29 and TANF receipt rates in Table 5 on pg. 33-34 of the original paper. Average annual SNAP amounts are reported in Table 4 on pg. 30-32 and average annual TANF amounts are reported in Table 6 on pg. 35-37 of the original paper.

*Brummet et al. (2018)*

Brummet et al. (2018) report receipt rates for pensions in Column 2 (survey) and Column 3 (admin) in Table 14 on pg. 33 of the original paper.

*Meyer et al. (2023)*

Meyer et al. (2023) report receipt rates and average benefit amounts for UI in unpublished tables. Specifically, the authors have tables showing aggregate benefit dollars and recipients for each race/ethnicity subgroup, and we back out receipt rates by dividing the former by the latter. In addition, the authors have tables showing average administrative UI amounts among true reporting recipients as well as the mean net error in surveys; the average survey UI amount can be backed out by subtracting the latter from the former.

## **Table 5: Bias in Marginal Effect of Minority Variable in Models of Program Receipt**

Table 5 reports estimates of the marginal effects of minority variables in models of program receipt. We show estimates for models where receipt (as the dependent variable) is measured using survey versus administrative data. These regressions sometimes condition on some proxy of program eligibility (measured using survey or administrative data), in which case they can be interpreted as effects on take-up. Here, we describe the nature of the results from the respective papers and identify the location of the original results.

All reported estimates are average partial effects from probit models, and all the covariates in these models are survey-reported variables (unless otherwise noted).

*Celhay et al. (2021)*

Celhay et al. (2021) report the determinants of survey and administrative SNAP and TANF + GA (PA) receipt, using as their sample linked households with (survey-reported) income below twice the poverty line. The estimates for SNAP can be found in Table 6 on pg. 50 and the estimates for TANF + GA can be found in Table 7 on pg. 51 of the original paper. We focus on the estimates

associated with “Black Non-Hispanic” and “Hispanic,” which are evaluated relative to the omitted race/ethnicity category of “White Non-Hispanic.”

Other key covariates include family type (single adult with no children, single adult with children, multiple adults with children – omitted, multiple adults no children), number of children, number of adults, rural status (non-rural – omitted, rural), gender (female – omitted, male), disability status (not disabled – omitted, disabled), age (16-29, 30-39, 40-49 – omitted, 50-59, 60-69, 70+), education (less than high school, high school graduate, college graduate – omitted, complete graduate and beyond), household language (household language is English only), English proficiency (speaks English poorly), citizenship status (citizen – omitted, non-citizen), household income relative to the poverty line (household income/poverty line), employment (anyone in household employed), whether report housing assistance receipt, and the linear time trend. The SNAP survey and administrative data regressions from Table 6 include covariates for reporting public assistance receipt. Conversely, the PA survey and administrative data regressions from Table 7 include covariates for reporting public assistance receipt. The paper provides details on additional covariate restrictions that accompany specific regressions.

*Meyer et al. (2022)*

Meyer et al. (2022) report the determinants of survey and administrative SNAP receipt, using as their sample linked households with (survey-reported) income below twice the poverty line. The estimates can be found in Table 5 on pg. 1632-1636 of the original paper. We focus on the estimates corresponding to “White” in each of these models (evaluated against the omitted category of non-white), but we reverse the sign and report the adjusted estimates as referring to “Black.”

Other key covariates include family type (single no children, single with children, multiple adults with children – omitted, multiple adults, no children), number of adults, number of children, number of PIKed members, age (16-29, 30-39, 40-49 – omitted, 50-59, 60-69, 70+), education (less than high school, high school graduate, some college – omitted, college graduate and beyond), employment (employed, not employed – omitted), income divided by poverty line, disability status (non-disabled – omitted, disabled), geographic area (rural, within-MSA – omitted), whether reported public assistance receipt, and whether reported housing assistance receipt. The paper provides details on additional sets of covariates that accompany specific regressions.

*Meyer et al. (2023)*

Meyer et al. (2023) report the determinants of survey and administrative UI receipt from three different models for both surveys (the CPS and the SIPP): one with interaction terms on race, one with no interaction terms on race, and one without controlling for family income relative to poverty line. For this paper, we on the results for the model with no interactions terms on race.

For the CPS and SIPP, we report results for all individuals aged 18+, rather than conditioning on some proxy for eligibility. The results for the CPS sample can be found in Table A5a on pg. 65 of the original paper, while the results for the SIPP sample can be found in Tables A6a on pg. 81. We focus on estimates associated with “Black, Non-Hispanic,” “Asian, Non-Hispanic,” and “Hispanic,” evaluated relative to the omitted group of “White Non-Hispanic.”

Key covariates include Census division (New England – omitted, Middle Atlantic, East North Central, West North Central, South Atlantic, East South Central, West South Central, Mountain, Pacific), education level (less than high school, high school graduate, some college, bachelor’s degree or more – omitted), family income relative to poverty line (0-1x poverty line, 1-2x poverty line, 2-3x poverty line, 3-4x poverty line, >4x poverty line – omitted), age (<25, 25-34, 35-44, 45-54, 55-64, 65+ – omitted), family type (single non-elderly parent, single non-elderly childless, multiple adults with at least one child – omitted, multiple non-elderly adults childless, elderly reference person), industry type (retail, heavy industry, financial & professional services, education & health, other), whether individual is the reference person, citizenship status (citizen – omitted, non-citizen), sex (female – omitted, male), geographic area (non-metropolitan – omitted, metropolitan), the number of adults, the number of children, the number of weeks worked in the past year, and whether the individual was a full-time worker in the past year.

## **Table 6: Bias in Poverty Rates**

Table 6 compares poverty rates calculated according to survey records and selected administrative records from various papers. Unless otherwise noted, poverty rates are defined as the share of individuals with incomes below some multiple (usually 100%) of some absolute poverty line. For each race/ethnicity subgroup, we show poverty levels calculated using the survey and administrative data sources, as well as the percentage difference between the levels (using the survey value as the baseline) and an indicator for the level at which the difference is statistically significant (if reported). Here, we provide additional details on the results from the respective papers and the sources of the original estimates.

### *Fox et al. (2017)*

Fox et al. (2017) report the number and percent of people in poverty using the Supplemental Poverty Measure (SPM) in Table 8 on pg. 37-39 of the original paper. These levels are calculated using either survey data alone or survey data combined with administrative SNAP records. We calculate the percentage difference using the survey poverty estimate from column 4 and the administrative poverty estimate from column 8. Column 11 reports the statistical significance of the difference between survey and administrative estimates.

### *Shantz and Fox (2018)*

Shantz and Fox (2018) report the percent of people in poverty according to the SPM in Table 10 on pg. 41-42 of the original paper. These levels are calculated using either survey data alone or survey data combined with administrative SNAP and TANF records. We calculate the percentage difference using the survey poverty estimate from column 2 and the administrative poverty estimate from column 6. Column 8 reports the statistical significance of the difference between survey and administrative estimates.

*Stevens et al. (2018)*

Stevens et al. (2018) report the percent of people in poverty according to the SPM in Table 5 on pg. 42-45 of the original paper. These levels are calculated using either survey data alone or survey data combined with administrative SNAP records. We calculate the percentage difference using the survey poverty estimate from column 2 and the administrative poverty estimate from column 6. Column 8 reports the statistical significance of the difference between the survey and administrative estimates.

*Rothbaum et al. (2021)*

Rothbaum et al. (2021) report the percent of people in poverty according to the SPM in Table 2 on pg. 27 of the original paper. These levels are calculated using either survey data alone or survey data combined with administrative SNAP records. We calculate the percentage difference using the survey poverty estimate from column 1 and the administrative poverty estimate from column 2. Column 4 reports the difference between the estimates along with its statistical significance.

*Bee and Mitchell (2017)*

Bee and Mitchell (2017) report the percent of elderly individuals in poverty according to the Official Poverty Measure (OPM) in Table 3 on pg. 43-44 of the original paper. These levels are calculated using either survey data alone or survey data combined with various administrative records (covering earnings, Social Security, SSI, interest and dividends, and retirement income). We calculate the percentage difference using the survey poverty estimate from column 6 and the administrative poverty estimate from column 8. Column 10 reports the difference between the estimates along with its statistical significance.

*Dushi and Trenkamp (2021)*

Dushi and Trenkamp (2021) report the percent of elderly individuals in poverty according to the Official Poverty Measure (OPM) in Table 6 on pg. 20 of the original paper. Poverty rates are calculated in two ways: having income at or below 100% of the federal poverty line and having income at or below 125% of the federal poverty line. These levels are calculated using either survey data alone or survey data combined with administrative SSA and IRS records. We report

survey poverty estimates from column 2 and administrative poverty estimates from column 4. We calculate the percentage difference using these estimates. The authors do not report the statistical significance corresponding to this difference.

*Meyer and Wu (2023)*

Meyer and Wu (2023) report the percent of individuals in poverty, using SPM resource units, a full-income measure that accounts for taxes and in-kind transfers, and the OPM threshold for a 2-adult, 2-child family multiplied by the SPM equivalence scale. These results are in unpublished tables. Poverty rates are calculated in four ways: having income at or below 100% of the federal poverty line, as well as below 50%, 150%, and 200% of the federal poverty line. These levels are calculated using either survey data alone or survey data combined with various administrative records. The authors report neither the difference nor the significance between the two estimates.